The Working Group on Governance and IFAD’s List System

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Secretary of IFAD
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Review and assess:

• The structure, appropriateness and relevance of the IFAD List system;
• The composition and representation of the replenishment consultation; and
• The length of replenishment cycles in IFAD11 and beyond.
Paragraph 21 of the CLEE (2013) states:

“The List system (or Categories I, II and III as they were previously called) was appropriate when IFAD was established. However, it might be worth considering if the List system is still relevant in today’s global context, especially in light of the economic, developmental and geopolitical evolution of IFAD Member States over the years.”
1974 - IFAD’s creation

IFAD was created by a resolution of the 1974 World Food Conference:

• "1. An International Fund for Agricultural Development should be established immediately to finance agricultural development projects primarily for food production in the developing countries…

• 3. The Fund should be administered by a Governing Board consisting of representatives of contributing developed countries, contributing developing countries, and potential recipient countries, taking into consideration the need for ensuring equitable distribution of representation amongst these three categories and regional balance amongst the potential recipient representations;..."
1975 - UN Secretary General convenes first IFAD Meeting

Three groups of countries were invited to participate:

I - Contributing developed countries

II - Contributing developing countries

III - Potential recipient countries
A ‘Special Committee’ on Resource Requirements and Governance Issues was established by the Governing Council in 1994, to address, inter alia, the following issues:

- The voting rights of Member States; and,
- The composition of the Executive Board

What were the outcomes?
• The Category structure was deemed to be no longer necessary and Member Countries were to be divided into Lists A, B & C.

• The important role of developing countries in the governance of IFAD should be preserved. This was to be done by dividing the total votes between membership and contribution votes in such a way as to ensure that those Members of the current Category III always receive one-third of the total votes as membership votes.
• 3 (a) Lists of Member Countries. The Member countries shall be divided, form time to time, into Lists A, B and C for the purposes of this Schedule. Upon joining the Fund, a new Member shall decide on which List it wishes to be placed and, after consultation with the Members of that List, shall provide appropriate notification thereof to the President of the Fund in writing. A Member may, at the time of each election for the members and alternate members representing the List of Member Countries to which it belongs, decide to withdraw from one List of Member Countries and place itself upon another List of Member Countries, with the approval of the Members therein. In such event, the concerned Member shall inform the President of the Fund in writing of such change, who shall, from time to time, inform all Members of the composition of all the Lists of Member Countries.
Distribution of Members by Category as at 26 January 1995

- Category I: 22 members
- Category II: 12 members
- Category III: 122 members
IFAD List membership in 2015

IFAD List Representation

- List A: 24
- List B: 12
- List C: 4
- List Membership Process Ongoing: 136
IFAD List membership

• In 1974:
  - List B were contributing developing countries
  - List C were potential recipient countries

• Today:
  - Many List C Member States have become middle-income countries while remaining in the same List
  - Majority of IFAD Member States contribute to replenishments (so far, 118 countries to IFAD9)
IFAD Constituencies

• Constituencies possible in List A and List B:
  - LIST A: AEI, Schedule II (6), excerpt
    • “List A Member Countries shall form constituencies…”
  - LIST B: AEI, Schedule II (9), excerpt
    • “The Members of List B shall form themselves into a number of constituencies equal to the number of seats allocated to the List…”

• Constituencies not explicitly foreseen for List C:
  - LIST A: AEI, Schedule II (14a), excerpt
    • “Member Countries of List C shall elect from the countries of its sub-List two members and two alternate members to represent the interests of the whole of the said sub-List…”
## IFAD Constituencies Details

<table>
<thead>
<tr>
<th>List</th>
<th>Member</th>
<th>Alternate/(Constituencies)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>List A</strong></td>
<td>Canada</td>
<td>Ireland / (Finland)</td>
</tr>
<tr>
<td></td>
<td>France</td>
<td>Belgium / (Estonia) (Hungary)</td>
</tr>
<tr>
<td></td>
<td>Germany</td>
<td>Switzerland / (Luxembourg)</td>
</tr>
<tr>
<td></td>
<td>Italy</td>
<td>Austria / (Greece) (Portugal)</td>
</tr>
<tr>
<td></td>
<td>Japan</td>
<td>Denmark / (New Zealand)</td>
</tr>
<tr>
<td></td>
<td>Netherlands</td>
<td>United Kingdom</td>
</tr>
<tr>
<td></td>
<td>Sweden</td>
<td>Norway / (Iceland)</td>
</tr>
<tr>
<td></td>
<td>United States</td>
<td>Spain</td>
</tr>
<tr>
<td><strong>List B</strong></td>
<td>Kuwait</td>
<td>United Arab Emirates</td>
</tr>
<tr>
<td></td>
<td>Nigeria</td>
<td>Qatar / (Iran) (Libya)</td>
</tr>
<tr>
<td></td>
<td>Saudi Arabia</td>
<td>Indonesia / (Gabon)</td>
</tr>
<tr>
<td></td>
<td>Venezuela, Bolivarian Republic of</td>
<td>Algeria / (Iraq)</td>
</tr>
<tr>
<td><strong>List C</strong></td>
<td>C1 Angola</td>
<td>Kenya / (ref. Africa Regional Group)(^1)</td>
</tr>
<tr>
<td></td>
<td>Liberia</td>
<td>Egypt / (ref. Africa Regional Group)(^1)</td>
</tr>
<tr>
<td>C2 China</td>
<td>Pakistan / (ref. Europe, Asia and the Pacific Regional Group)(^2)</td>
<td></td>
</tr>
<tr>
<td>India</td>
<td>Republic of Korea / (ref. Europe, Asia and the Pacific Regional Group)(^2)</td>
<td></td>
</tr>
<tr>
<td>C3 Brazil</td>
<td>Argentina / (ref. Latin America and the Caribbean Regional Group)(^3)</td>
<td></td>
</tr>
<tr>
<td>Mexico</td>
<td>Dominican Republic / (ref. Latin America and the Caribbean Regional Group)(^3)</td>
<td></td>
</tr>
</tbody>
</table>

\(^1\) No official constituency, Angola and Liberia representing all countries in Africa Regional Group.
\(^2\) No official constituency, China and India representing all countries in Europe, Asia and the Pacific Regional Group.
\(^3\) No official constituency, Brazil and Mexico representing all countries in Latin America and the Caribbean Regional Group.
Comparison with other IFIs constituencies

- **AfDB**
  - 20%
  - 8%
  - 72%

- **AsDB**
  - 16%
  - 16%
  - 72%

- **IaDB**
  - 54%
  - 17%
  - 29%

- **IFAD**
  - 31%
  - 4%
  - 17%

- **World Bank/IBRD**
  - 24%
  - 5%
  - 4%
  - 34%
  - 33%

- **IDA**
  - 13%
  - 12%
  - 21%
  - 39%

Legend:

<table>
<thead>
<tr>
<th>Nr of Countries in Constituency</th>
</tr>
</thead>
<tbody>
<tr>
<td>(1-2)</td>
</tr>
<tr>
<td>(3-5)</td>
</tr>
<tr>
<td>(6-10)</td>
</tr>
<tr>
<td>(11-15)</td>
</tr>
<tr>
<td>(16-20)</td>
</tr>
<tr>
<td>(21-25)</td>
</tr>
<tr>
<td>(26-30)</td>
</tr>
</tbody>
</table>
Comparison with other IFIs Details

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Nr. of Member States</th>
<th>Nr. of Constituencies</th>
<th>Av. %</th>
<th>min</th>
<th>max</th>
</tr>
</thead>
<tbody>
<tr>
<td>AfDB</td>
<td>79</td>
<td>21</td>
<td>27%</td>
<td>1</td>
<td>7</td>
</tr>
<tr>
<td>AsDB</td>
<td>67</td>
<td>12</td>
<td>18%</td>
<td>1</td>
<td>11</td>
</tr>
<tr>
<td>IdDB</td>
<td>48</td>
<td>14</td>
<td>29%</td>
<td>1</td>
<td>7</td>
</tr>
<tr>
<td>IFAD</td>
<td>176</td>
<td>18</td>
<td>10%</td>
<td>2</td>
<td>27</td>
</tr>
<tr>
<td>WB/IBRD</td>
<td>188</td>
<td>25</td>
<td>13%</td>
<td>1</td>
<td>23</td>
</tr>
<tr>
<td>IDA</td>
<td>173</td>
<td>25</td>
<td>14%</td>
<td>1</td>
<td>20</td>
</tr>
</tbody>
</table>

**Constituencies Details**

|          | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 20 | 21 | 22 | 23 | 24 | 25 |
|----------|---|---|---|---|---|---|---|---|---|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| IFAD     | 1 | 1 | 2 | 2 | 3 | 3 | 3 | 3 | 3 | 3  | 3  | 4  | 4  | 4  | 4  | 5  | 5  | 5  | 5  | 5  | 7  | 7  | 7  | 7  | 7  | 9  |
| WB/IBRD  | 2 | 2 | 2 | 3 | 3 | 3 | 3 | 3 | 3 | 4  | 4  | 4  | 4  | 4  | 4  | 6  | 7  | 7  | 7  | 8  | 8  | 8  | 9  | 9  | 10 |
| IFAD     | 2 | 2 | 2 | 2 | 3 | 3 | 3 | 3 | 4 | 4  | 4  | 4  | 4  | 4  | 4  | 5  | 5  | 6  | 6  | 7  | 7  | 7  | 7  | 7  | 27 |
| IDA      | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 2 | 3 | 4  | 6  | 7  | 7  | 8  | 8  | 8  | 9  | 9  | 9  | 10 | 11 | 12 | 13 | 14 | 23 |

**IFAD Constituencies Distribution by List**

<table>
<thead>
<tr>
<th>List A</th>
<th>List B</th>
<th>List C C1</th>
<th>C2</th>
<th>C3</th>
<th>Total IFAD Member States</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>2</td>
<td>25</td>
<td>25</td>
<td>25</td>
<td>176</td>
</tr>
</tbody>
</table>

* IFAD Member States with List Membership Process Ongoing and for which IFAD has not received info as to their Constituency.
Observations...

- Fairly static List system over the last 40 years
- Overcrowding in Sub-Lists...
Representation in Replenishment Consultations by List

3rd-6th
7th
8th
9th

List A
List B
List C
Replenishment voting rights over time for Lists A, B & C

Voting Rights List A
Voting Rights List B
Voting Rights List C

IFAD4 IFAD5 IFAD6 IFAD7 IFAD8 IFAD9

Voting Rights List A
Voting Rights List B
Voting Rights List C

IFAD4 IFAD5 IFAD6 IFAD7 IFAD8 IFAD9
Replenishment - Emerging issues

• Emerging List C donors may not be fully represented in Replenishment consultations
• Overlaps of Executive Board and Replenishment consultation issues
Thank you!