
President's report on a proposed contribution grant to Tebtebba Foundation and Foro Internacional de Mujeres Indígenas for the seventh cycle of the Indigenous Peoples Assistance Facility (2025–2028) in Latin America and the Caribbean, and in Asia and the Pacific

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Action: The Executive Board is invited to approve the recommendation contained in paragraph 18.

Technical questions:

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For more information on the Indigenous Peoples Assistance Facility, please visit
<https://www.ifad.org/en/ipaf>.

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I. Background and compliance with the IFAD Regular Grants Policy

1. The proposed programme will finance two grant agreements with the Tebtebba Foundation and Foro Internacional de Mujeres Indígenas (FIMI) respectively, for the seventh cycle of the [Indigenous Peoples Assistance Facility](#) (IPAF). The programme is in line with the goal and objectives of the IFAD Regular Grants Policy (2021), and the seventh IPAF call will contribute to the policy's strategic objective 1: Leverage better impact on the ground for IFAD's programme of work, including through improvement of in-country capacity for greater sustainability of benefits. This will be achieved through the pathway of partnerships.
2. The replenishment of IPAF is a commitment of the Thirteenth Replenishment of IFAD's Resources (IFAD13) under priority commitment area 1.1: Ensuring inclusion. IPAF entered IFAD13 equipped with a grant from the Norwegian Agency for Development Cooperation (NORAD), which includes the implementation of the seventh IPAF cycle in the Africa Region (US\$1.9 million). This grant proposal of US\$1.5 million from IFAD will complement the NORAD contribution, allowing IPAF implementation in Latin America and the Caribbean (US\$750,000), and in Asia and the Pacific (US\$750,000).
3. The theme of the seventh IPAF cycle is "more resilience, more biodiversity under the watch of Indigenous Women and Youth leadership". Over the years, IPAF has played a strategic role in promoting gender mainstreaming. Under this cycle, priority will be given to organizations led by Indigenous Women and Youth.
4. The rationale for the direct selection of the two regional partners responsible for co-managing the facility at a regional level¹ lies in their recognized capacity as grant-making organizations to serve the interests of Indigenous Peoples, support their development initiatives and build their capacity, as highlighted in the assessment reports of the [fourth](#) and [fifth](#) IPAF cycles.
5. In addition, this grant proposal will complement and cofinance the NORAD programme "Amplifying Voices: Institutional strengthening through the IPAF in Africa", which specifically includes the Samburu Women Trust (SWT) as the IPAF implementing partner in Africa.

II. The proposed programme

6. The overall goal of the seventh IPAF cycle is to strengthen Indigenous Peoples' capacity to implement self-driven development initiatives.
7. The objectives of the programme are to:
 - (i) Empower Indigenous Peoples to design and implement self-driven development initiatives;
 - (ii) Enhance the capacity of the IPAF regional partners; and
 - (iii) Generate and share knowledge and learning from implementation of the seventh IPAF cycle and provide opportunities for Indigenous Peoples,

¹ In Asia and the Pacific, and in Latin America and the Caribbean. The facility will be co-managed in Africa under a separate grant funded by NORAD.

IFAD and like-minded partners to further strengthen their collaboration for rural transformation.

8. The target group of the seventh IPAF cycle consists of Indigenous Peoples' communities and their organizations living in rural areas in the countries in which IFAD operates in Africa, Asia and the Pacific, and Latin America and the Caribbean. It is estimated that the seventh IPAF cycle will reach about 10,000 members of Indigenous Peoples' communities directly and about 40,000 indirectly.
9. The programme will be implemented over three years and will have the following components:
 - **Component 1: Empowerment of Indigenous Peoples' grassroots organizations.** This component consists of 14 small projects, each up to US\$70,000 – designed by Indigenous Peoples' communities and their organizations – that will be financed and implemented. All projects are required to provide evidence of Free, Prior and Informed Consent.
 - **Component 2: Strengthening of Indigenous Peoples' networks and organizations.** The grant will support the institutional, organizational and managerial capacities of the two regional partners to play a catalytic role in the regions and beyond with regard to facilitating direct access to finance for Indigenous Peoples' organizations.
 - **Component 3: Knowledge management and learning.** Knowledge and experience emerging from the IPAF-funded projects will be captured and systematized to inform policy dialogue, influence climate-related initiatives with Indigenous Peoples and build the capacity of relevant actors.

III. Expected outcomes/outputs

10. The following outcomes are expected:
 - (i) Indigenous Peoples and their organizations are empowered and improve their livelihoods through the design and implementation of self-driven development initiatives;
 - (ii) Two Indigenous Peoples' organizations increase their capacities as regional hubs;
 - (iii) Indigenous Peoples' knowledge is systematically shared to influence relevant stakeholders.
11. The programme is expected to have the following outputs:

For objective 1

 - (i) Up to 14 small projects each up to US\$70,000 – designed by Indigenous Peoples' communities and their organizations – are financed and implemented in Asia and the Pacific, and Latin America and the Caribbean.
 - (ii) Up to 14 Indigenous Women and Youth organizations build and strengthen their institutional, organizational and managerial capacities.

For objective 2

 - (i) Two regional partners (the recipients) effectively manage financial instruments that support grassroots initiatives;
 - (ii) The recipients improve their institutional and organizational capacities;
 - (iii) The recipients actively engage in the international arena and contribute to policy dialogue.

For objective 3

- (i) The solutions to rural poverty and well-being of Indigenous Peoples' communities embedded in IPAF applications are captured and systematized;
- (ii) Knowledge and experience on IPAF-funded projects in Asia and the Pacific, and in Latin America and the Caribbean are systematized and shared for lessons learning;
- (iii) Regional and international forums and platforms are influenced by knowledge and experience generated by IPAF.

IV. Implementation arrangements

12. At the **global level**, IPAF is governed both operationally and strategically by the IPAF Board, composed of three representatives of Indigenous Peoples' organizations, one representative from the United Nations Permanent Forum on Indigenous Issues and one representative from IFAD.
13. At the **regional level**, IPAF will be administered by the two recipients: (i) FIMI in Latin America and the Caribbean; and (ii) the Tebtebba Foundation in Asia and the Pacific. They will be accountable for the full implementation of each project in accordance with the respective grant agreement and for overseeing and providing technical assistance to sub-grantees at the local level.
14. At the **national/grassroots level**, IPAF supports projects designed and implemented by Indigenous Peoples' organizations through small grants of up to US\$70,000. IPAF grantees will be required to submit semi-annual or annual reports on the implementation of their projects for which they will receive technical assistance from the regional partners.
15. At the **corporate level**, the Senior Technical Specialist on Indigenous Peoples (grant manager), located in the Environment, Climate, Gender and Social Inclusion Division, together with the Indigenous Peoples' Team, will function as IPAF Secretariat, and will be responsible for ensuring effective management of the grant agreements.
16. Overall, the programme's financial management (FM) risk is estimated as moderate at design. The recipient organizations have a good track record and consolidated experience in managing IFAD projects under IPAF arrangements. Disbursement and audit arrangements will not deviate from IFAD's general provisions. The main risk identified is related to the mobilization of small-scale Indigenous Peoples' organizations potentially with limited experience in FM as implementing partners. However, IPAF and the recipient organizations have extensive experience in managing these arrangements and supervising this type of organization. The main risk-mitigating measures consist in ensuring that payments to sub-grantees are divided into multiple small tranches to maintain a close oversight on sub-project implementation and avoid any cash shortage due to outstanding advances. Additionally, an FM due diligence exercise should be part of the selection process of sub-grantees, and a budget for oversight and training of sub-grantees on FM matters should be included in the project activities related to supervision and capacity-building.

V. Indicative programme costs and financing

17. Total costs for the seventh IPAF cycle amount to US\$4,587,151; IFAD's contribution to the programme is US\$1,500,000. As explained above, this grant will complement NORAD funding to SWT to implement the seventh IPAF cycle in the Africa Region (US\$1.94 million). Additional cofinancing includes: US\$698,192 by the three regional partners (FIMI, the Tebtebba Foundation for this grant and SWT with funding from NORAD); US\$448,000 by IPAF sub-grantees (14 in Asia and Latin America and the Caribbean, and 18 in Africa). Disbursements will be made

following the revolving fund methodology against annual workplans and budgets. Cofinancing from the regional partners will include consultancies for technical review and knowledge management, project staff costs, knowledge management, workshops and policy engagement.

Table 1

Total costs by component and financier

(United States dollars)

<i>Components</i>	<i>IFAD</i>	<i>NORAD</i>	<i>IPAF sub-grantees (LAC, APR and Africa)</i>	<i>Implementing partners (FIMI, Tebtebba and SWT)</i>	<i>Total</i>
Component 1: Empowerment of Indigenous Peoples' grassroots organizations	999 000	1 278 000	448 000	234 572	2 959 572
Component 2: Strengthening of Indigenous Peoples' networks and organizations	189 000	361 000	-	274 000	824 000
Component 3: Knowledge management and learning	202 000	158 184	-	189 620	549 804
Overheads and management fees	110 000	143 775	-	-	253 775
Total	1 500 000	1 940 959	448 000	698 192	4 587 151

Table 2

FIMI costs by component and financier

(United States dollars)

<i>Components</i>	<i>IFAD</i>	<i>IPAF sub-grantees (LAC)</i>	<i>Implementing partner (FIMI)</i>	<i>Total</i>
1. Component 1: Empowerment of Indigenous Peoples' grassroots organizations	493 000	98 000	-	591 000
2. Component 2: Strengthening of Indigenous Peoples' networks and organizations	92 000	-	78 000	170 000
3. Component 3: Knowledge management and learning	110 000	-	82 000	192 000
4. Overheads and management fees	55 000	-	-	55 000
Total	750 000	98 000	160 000	1 008 000

Table 3

Tebtebba costs by component and financier

(United States dollars)

<i>Components</i>	<i>IFAD</i>	<i>IPAF sub-grantees (APR)</i>	<i>Implementing partners (Tebtebba)</i>	<i>Total</i>
1. Component 1: Empowerment of Indigenous Peoples' grassroots organizations	506 000	98 000	20 000	624 000
2. Component 2: Strengthening of Indigenous Peoples' networks and organizations	97 000	-	35 000	132 000
3. Component 3: Knowledge management and learning	92 000	-	95 000	187 000
4. Overheads and management fees	55 000	-	-	55 000
Total	750 000	98 000	150 000	998 000

Table 4

Total costs by expenditure category and financier
(United States dollars)

<i>Expenditure category</i>	<i>IFAD</i>	<i>NORAD</i>	<i>IPAF sub-grantees</i>	<i>Implementing partners (FIMI, Tebtebba and SWT)</i>	<i>Total</i>
1. Grants and subsidies	980 000	1 260 000	448 000	212 772	2 900 772
2. Travel and allowances	184 000	250 184	-	187 620	621 804
3. Salaries and allowances	152 000	161 800	-	219 000	532 800
4. Consultancies and goods, services and inputs	74 000	125 200	-	78 800	278 000
5. Overheads and management fees	110 000	143 775	-	-	253 775
Total	1 500 000	1 940 959	448 000	698 192	4 587 151

Table 5

FIMI costs by expenditure category and financier
(United States dollars)

<i>Expenditure category</i>	<i>IFAD</i>	<i>IPAF sub-grantees (LAC)</i>	<i>Implementing partners (FIMI)</i>	<i>Total</i>
1. Grants and subsidies	490 000	98 000	-	588 000
2. Travel and allowances	81 000	-	55 000	136 000
3. Salaries and allowances	80 000	-	78 000	158 000
4. Consultancies and goods, services and inputs	44 000	-	27 000	71 000
5. Overheads and management fees	55 000	-	-	55 000
Total	750 000	98 000	160 000	1 008 000

Table 6

Tebtebba costs by expenditure category and financier
(United States dollars)

<i>Expenditure category</i>	<i>IFAD</i>	<i>IPAF sub-grantees (APR)</i>	<i>Implementing partners (Tebtebba)</i>	<i>Total</i>
1. Grants and subsidies	490 000	98 000	-	588 000
2. Travel and allowances	103 000	-	120 000	223 000
3. Salaries and allowances	72 000	-	10 000	82 000
4. Consultancies and goods, services and inputs	30 000	-	20 000	50 000
5. Overheads and management fees	55 000	-	-	55 000
Total	750 000	98 000	150 000	998 000

VI. Recommendation

18. I recommend that the Executive Board approve the proposed grant in terms of the following resolution:

RESOLVED: that the Fund, in order to finance, in part, the seventh cycle of the Indigenous Peoples Assistance Facility (2025–2028) in Asia and the Pacific and in Latin America and the Caribbean shall provide a grant of seven hundred fifty thousand United States dollars (US\$750,000) to the Tebtebba Foundation; and a grant of seven hundred fifty thousand United States dollars (US\$750,000) to the Foro Internacional de Mujeres Indígenas for a duration of three years upon such terms and conditions as shall be substantially in accordance with the terms and conditions presented to the Executive Board herein.

Alvaro Lario
President

Results-based logical framework

Objectives hierarchy		Objectively verifiable indicators	Means of verification	Assumptions
Goal	Empower indigenous peoples and their organizations to implement self-driven development initiatives and build their resilience	Up to 14 small projects financed and implemented in Asia and the Pacific, Latin America and the Caribbean.	List of projects approved by the IPAF Board; Grant progress reports; Independent verification through supervision missions.	The two regional partners (the Recipients) have the full support of the Indigenous Peoples' communities
Objectives	<ol style="list-style-type: none"> To empower Indigenous Peoples to design and implement self-driven development initiatives through direct access to finance; To enhance the capacity of the IPAF regional partners; To generate and share knowledge and learning from IPAF7th implementation and provide opportunities for Indigenous Peoples, IFAD and other like-minded partners to further strengthen their collaboration for rural transformation. 	<ol style="list-style-type: none"> 10.000 members of Indigenous Peoples' communities directly reached and satisfied with the outcomes of the projects they identified, implemented and evaluated; Two regional Indigenous Peoples organizations expand their networks with 14 grassroots organizations in their respective regions; At least 10 knowledge products/events organised to share knowledge and experience on IPAF sub-projects at local, regional and international, level by the end of the Programme. 	<ol style="list-style-type: none"> Monitoring and supervision reports of IPAF-funded projects; result-based assessments of projects; The two regional partners annual progress reports, closing reports; annual and final audit reports; annual IFAD supervision missions; Presentations, studies and publications produced and shared. 	No negative interferences or influences in the affairs of indigenous peoples at country level and national/local government willingness.
Outputs by component	<p>Component 1</p> <ol style="list-style-type: none"> Up to 14 small projects will be financed and implemented in Asia and the Pacific, Latin America and the Caribbean; Indigenous Peoples' networks and organisations build and strengthen their institutional, organisational and managerial capacities <p>Component 2</p> <ol style="list-style-type: none"> Two regional partners (the Recipients) effectively manage financial instruments that support grassroots initiatives; Two regional partners (the Recipients) improve their institutional and organisational capacities; Two regional partners (the Recipients) actively engage in the international arena and contribute to policy dialogue. <p>Component 3</p>	<p>Component 1</p> <ul style="list-style-type: none"> 14 demand-driven projects approved, financed and successfully implemented in 14 countries in APR and LAC by the end of the Programme; 14 national/grassroots organisations linked to the regional and global Indigenous Peoples' platforms and movement by the end of the Programme; Amount of resources mobilized and partnerships developed by grassroots organisations <p>Component 2</p> <ul style="list-style-type: none"> Total financial resources received by the two regional partners in APR and LAC to support grassroots development initiatives; Funds disbursed by the two regional partners to 14 indigenous organisations (as approved by the IPAF Board); 6 timely and accurate technical and financial reports provided to IFAD by the two regional partners; 14 supervision and backstopping missions organised by the two regional partners at the national level. <p>Component 3</p>	<p>Component 1</p> <p>Proposals received by IPAF and stored in the IPAF tracking system; Minutes of IPAF Board decision making meeting; Grant agreements between the two regional partners (the Recipients) and national/grassroots orgs; Monitoring and supervision reports of IPAF-funded projects, Proceedings of training events; Regional workshops/fora proceedings; community of practices' list of members;</p> <p>Component 2</p> <p>Grant agreements between IFAD and the two regional partners; Grant agreements between the two regional partners and IPAF grantees; Technical and financial reports by the two regional partners (the Recipients).</p> <p>Component 3</p> <p>Documents/publication/ reports; workshop proceedings; regional and international fora proceedings;</p>	<p>No negative interferences in the affairs of Indigenous Peoples at country level and national/local governments willingness;</p> <p>The two regional partners determined to broaden their role at regional level and play a catalytic role to link up local and global platforms.</p> <p>No major external shocks (e.g. conflicts, severe climate events, pandemics) disrupt project implementation.</p> <p>Timely disbursement of funds from IFAD and partners.</p> <p>Community members, especially women and youth, are willing and able to participate.</p>

	Objectives hierarchy	Objectively verifiable indicators	Means of verification	Assumptions
	<ol style="list-style-type: none"> 1. Knowledge and experience on IPAF-funded projects in Asia and the Pacific, Latin America and the Caribbean are systematized and shared for lessons learning and knowledge sharing; 2. Regional and international fora/platforms are influenced by knowledge and experience generated by IPAF. 	<ul style="list-style-type: none"> • 6 presentations, studies and analysis produced and shared deriving from IPAF projects; • 10 regional and international fora where knowledge and experience from IPAF is shared; • 2 regional workshops organised to share and learn from IPAF experiences in APR and LAC; • 14 national/grassroots IPAF-funded projects presented to IFAD country-teams by the end of the Programme. 	<p>Regional and international fora proceedings IFAD project design/supervision mission reports</p>	
Key activities by component	<p>Component 1</p> <ol style="list-style-type: none"> (1) 14 small projects are financed and implemented. (2) 14 projects provide FPIC evidence and implement FPIC process <p>Component 2</p> <ol style="list-style-type: none"> (1) Capacity-development and institutional strengthening of regional and local indigenous organizations (i.e. equipment and staff costs for activities related to IPAF, as well as specific trainings on in M&E, Financial Management, Risk Management etc.) (2) Supervision and implementation support provided <p>Component 3</p> <ol style="list-style-type: none"> (1) Production and dissemination of knowledge products emerged from sub projects; (2) Organization of regional workshops/events (3) Organization of webinars, roundtables and creation of networks to connect IPOs and relevant partners (4) Dialogues with IFAD staff at country level (5) Participation of Indigenous Peoples' organizations to global policy engagement dialogues, including COPs and UNPFII sessions. 	<p>Component 1</p> <ul style="list-style-type: none"> • % of financed projects with documented FPIC evidence; • % of projects that achieve planned outputs within timeframe and budget; • % of projects led by women/youth <p>Component 2</p> <ul style="list-style-type: none"> • % of supported organizations applying improved financial management and reporting practices. • % of projects demonstrating improved knowledge/skills in M&E, FM, climate/biodiversity management (pre/post test or self-assessment). <p>Component 3</p> <ul style="list-style-type: none"> • # of knowledge products developed and disseminated; • # of regional workshops/events organized, and # of participants (sex, age, region disaggregation). • # of webinars/roundtables/network meetings held; number of indigenous organizations participating. • # of dialogues held with IFAD staff at country/regional level. • # of indigenous organizations participating in global policy forums (COPs, UNPFII, etc.). 	<p>Component 1</p> <p>IPAF subproject agreements; Financial disbursement reports; FPIC documentation submitted with proposals; Subproject progress and completion reports; IFAD supervision/monitoring missions.</p> <p>Component 2</p> <p>Audit reports; financial reports; training evaluation forms; supervision mission reports participant self-assessments; organizational development plans; external assessments. Records of partnerships; funding proposals submitted; stakeholder interviews.</p> <p>Component 3</p> <p>Event reports, attendance lists (sex/age disaggregated). Meeting minutes; IFAD country office reports; mission reports. Participation records; travel reports; official event participant lists.</p>	