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Enabling poor rural people
to overcome poverty

**Results of the Executive Board vote by
correspondence regarding the
country-specific grant to the
Inter-American Institute for
Cooperation on Agriculture (IICA) for
the Haiti Post-Earthquake Support
Programme for Food Security and
Employment Generation in Affected
Rural Areas**

Executive Board — Ninety-ninth Session
Rome, 21-22 April 2010

For: **Information**

Note to Executive Board members

This document is submitted for the information of the Executive Board.

To make the best use of time available at Executive Board sessions, representatives are invited to contact the following focal point with any technical questions about this document before the session:

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Results of the Executive Board vote by correspondence regarding the country-specific grant to the Inter-American Institute for Cooperation on Agriculture (IICA) for the Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas

1. In light of the overwhelming wish to help address Haiti's pressing need for assistance expressed by Governors at the thirty-third session of IFAD's Governing Council held on 17-18 February 2010, and in order to implement such a programme as early as possible, on 9 March the President of IFAD transmitted to all members and alternate members of the Executive Board for approval his report on the proposed country-specific grant to the Inter-American Institute for Cooperation on Agriculture (IICA) for the Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas (see attachment). Members and alternate members were requested to submit their vote on the proposal by correspondence by midnight (Rome time) on 24 March 2010.
2. As of the close of voting, the number of votes required for validation had been received, as well as those necessary to approve the country-specific grant. Under rule 23 of the Rules of Procedure of the Executive Board, a vote is considered valid if replies are received from members having at least two thirds (2,414.568) of the total number of votes in the Executive Board (3,621.852). Under rule 19.1, all decisions of the Board are to be taken by a majority of three fifths of the votes cast provided that such majority consists of more than one half of the total votes in the Executive Board.
3. Replies constituting 3,511.365 votes (96.9 per cent of the total of 3,621.852) were received from Executive Board members or their alternates by the prescribed deadline. All votes received were in favour of the proposal.
4. Thus, the Executive Board has authorized the necessary funds, under the country-specific grants window, by adopting the following resolution:

"RESOLVED: that the Fund, in order to finance, in part, the Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas, shall make a grant not exceeding two million five hundred thousand United States dollars (US\$2,500,000) to the Inter-American Institute for Cooperation on Agriculture (IICA) for an eighteen-month programme upon such terms and conditions as shall be substantially in accordance with the terms and conditions presented to the Executive Board herein."

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President's report

Country-specific grant to the Inter-American Institute for Cooperation on Agriculture (IICA) for the

Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas

For: **Approval**

Note to Executive Board Directors

This document is submitted for approval by the Executive Board.

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Abbreviations and acronyms

CEHPAPE	Centre haïtien pour la promotion de l'agriculture et la protection de l'environnement
IICA	Inter-American Institute for Cooperation on Agriculture
PACT-PV	Short-term Action Plan to Support Food Crop Production

Recommendation for approval

The Executive Board is invited to approve the recommendation for the proposed country-specific grant to the Inter-American Institute for Cooperation on Agriculture for the Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas, as contained in paragraph 8.

Country-specific grant to the Inter-American Institute for Cooperation on Agriculture for the Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas

I submit the following report and recommendation on a proposed country-specific grant to the Inter-American Institute for Cooperation on Agriculture for the Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas in the amount of US\$2,500,000.

Part I – Introduction

5. This report recommends the provision of IFAD support to the Inter-American Institute for Cooperation on Agriculture (IICA) for the proposed programme.
6. The document of the grant for approval by the Executive Board is contained in the annex to this report: Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas.
7. The objectives and content of the programme are in line with the evolving strategic objectives of IFAD and with the Fund's Policy on Crisis Prevention and Recovery, approved by the Executive Board in September 2005. In crisis-prone and crisis-affected countries such as Haiti, the policy clarifies the legal framework and criteria for IFAD engagement; for cooperation with the national authorities and coordination with other United Nations agencies, other official and private donors, and NGOs; for analysing risk and strategically sequencing IFAD decisions; for reviewing, on an exceptional basis, programme design, implementation procedures and financing mechanisms to support programme activities.
8. In particular, the proposed programme is consistent with the goals of the Fund's Policy on Crisis Prevention and Recovery: (i) in rural areas, mitigation of the impact and management of the risks of natural disasters, violent conflict and state fragility; (ii) moderation of the impact of crisis on the social, human and physical capital of the rural poor; and (iii) enhancement of the rule of law, good governance and institutional capacity, especially in rural areas.
9. The proposed programme is also aligned with the main thrusts of the Special Programme of the Ministry of Agriculture, Natural Resources and Rural Development, which aims at boosting food production and increasing the income of the poor, particularly displaced people. The programme responds to key elements of the Ministry's strategy, such as the generation of employment through highly labour-intensive works, access to agricultural inputs and services, rehabilitation of productive infrastructure and watershed management.
10. The programme is part of IFAD's short-term earthquake response plan, aimed at restoring normal production conditions in the rural areas most affected by the earthquake. The overall goal of the programme is to contribute to food security and the generation of employment in rural areas of two departments (West, Nippes) affected by the earthquake of 12 January 2010, where significant migratory flows have been reported. The target group of the programme has been estimated at about 12,000 families.
11. Coordination with other development agencies will be ensured through the sectoral cluster in Port-au-Prince and the task force constituted by the three Rome-based agencies – the Food and Agriculture Organization of the United Nations (FAO), World Food Programme and IFAD – on 12 February 2010.

Part II – Recommendation

12. I recommend that the Executive Board approve the proposed grant in terms of the following resolution:

RESOLVED: that the Fund, in order to finance, in part, the Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas, shall make a grant not exceeding two million five hundred thousand United States dollars (US\$2,500,000) to the Inter-American Institute for Cooperation on Agriculture (IICA) for an eighteen-month programme upon such terms and conditions as shall be substantially in accordance with the terms and conditions presented to the Executive Board herein.

Kanayo F. Nwanze
President

Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas

I. Background

1. Haiti is the poorest country in the Latin America and the Caribbean region. It is ranked 146th out of 177 countries on the human development index compiled by the United Nations Development Programme. According to a recent survey on living conditions, 77 per cent of the population live below the poverty threshold. Haiti is a country with a high population density (9.6 million inhabitants in 27,560 km², or 348 inhabitants per square kilometre). Agriculture accounts for 26 per cent of GDP and, in spite of rapid urbanization, the rural population still represents 60 per cent of the total population.
2. The epicentre of the earthquake was in the West Department, where it caused immense human loss and severe damage, particularly in the capital city of Port-au-Prince and peri-urban centres. A preliminary survey of irrigation schemes in affected rural areas, in which water user associations participated, was undertaken with the support of the Inter-American Institute for Cooperation on Agriculture (IICA) and the *Centre haïtien pour la promotion de l'agriculture et la protection de l'environnement* (CEHPAPE).
3. The impact of the earthquake in rural areas includes severe damage to rural houses, potable water supply, and rural and productive infrastructure in the departments of West, Nippes and South-east located within a 100 km radius of the capital. In addition, it is estimated that about 600,000 people migrated from the capital to the provinces, which will increase pressure on food availability and raise the risk for land conflicts.
4. To tackle that dramatic situation the Ministry of Agriculture, Natural Resources and Rural Development prepared, with IICA and FAO assistance, a *Special Programme to Support Food Production and the Integration of Migrant Populations in Rural Areas*. At the end of January an IFAD mission met with the Minister for Agriculture, coordinators of IFAD-financed projects, and FAO, IICA and WFP representatives to discuss the information about the post-earthquake situation that had been gathered through the preliminary survey and define the subsequent steps of an IFAD short-term response.
5. On the above basis, IFAD prepared this Haiti Post-Earthquake Support Programme for Food Security and Employment Generation in Affected Rural Areas.

II. Rationale and relevance to IFAD

6. The proposed programme is aligned with main thrusts of the Special Programme of the Ministry of Agriculture, Natural Resources and Rural Development, which aims at boosting food production and increasing the incomes of the poor, particularly displaced people. The programme responds to key elements of the Ministry's strategy, such as the generation of employment through highly labour-intensive works, access to agricultural inputs and services, rehabilitation of productive infrastructure and watershed management.
7. The programme is part of the IFAD short-term earthquake response plan, aimed at restoring normal production conditions in the rural areas most affected by the earthquake. The response plan also includes: (i) IFAD support to the continuation of the 2008 post-food crisis Short-term Action Plan to Support Food Crop Production [*Plan d'actions à court terme d'appui à la production vivrière*] (PACT-PV), a Government/FAO project that distributes seeds and agricultural tools to vulnerable families of food producers; and (ii) increased implementation support from IFAD to

the three ongoing projects and the revision of annual work programmes and budgets for the use of additional funds in response to post-earthquake needs of resident and migrant populations in the departments of North-East, North-West and Centre.

8. The programme will contribute to the achievement of the general objective of the country strategic opportunities programme (COSOP), which is to bring about a sustainable improvement in the income and food security status of poor rural people. Its implementation rests on the targeting of beneficiaries and integration of women and young people through appropriate criteria, coordination with other development partners, the participation and empowerment of water user associations and grass-roots organizations, the use of highly labour-intensive works for the rehabilitation of irrigation systems and the management of watersheds, and the repair of rural roads.

III. The proposed programme

9. The overall goal of the programme is to contribute to food security and the generation of employment in rural areas of two departments (West, Nippes) affected by the earthquake, where significant migratory flows have been reported. Its specific objectives are: (i) improvement of food production in the programme area; (ii) generation of employment through highly labour-intensive works; and (iii) capacity-building of human and social capital.
10. The target group of the programme has been estimated at about 12,000 families, of which: (i) 9,000 families affected by the earthquake and organized into water user associations (13 irrigation systems totalling about 4,000 ha), women's groups or other groups; and (ii) 3,000 families of migrants from the capital city in a critically vulnerable situation as a result of the loss of assets and employment. The families will benefit from employment-generating activities, such as the rehabilitation of damaged productive infrastructure and watershed management.
11. The programme will be of an eighteen-month duration and will comprise three operational components:
 - **Component 1. Rapid and sustainable improvement of food production.** The following activities will be undertaken: (i) rehabilitation of productive infrastructure (irrigation systems, rural roads, community centres and production storage, marketing and processing infrastructure); (ii) supply of agricultural inputs (seeds/agricultural tools through the PACT-PV) and services (animal traction); and (iii) establishment of community gardens (seed multiplication technology validation) and family vegetable gardens with assistance from the ProHuerta Initiative.
 - **Component 2. Protection of natural resources.** This component aims at associating soil conservation and development techniques with the use of highly labour-intensive works. Activities will include: (i) management of watersheds above irrigation systems and anti-erosive works; and (ii) cultivation of forage crops, reforestation and planting of fruit trees.
 - **Component 3. Strengthening of human/social capital and financing of microenterprises.** This component will focus on: (i) strengthening the process to establish associations among water users to manage their irrigation systems; (ii) consolidating women's groups through microenterprise management; and (iii) training programmes for resident and migrant peoples, particularly the young. Training activities will focus on: social organization; risk and disaster management; gender; irrigation and road infrastructure management; administration, accounting and business plans for microenterprise

management; technical training for construction, agriculture, market gardening, production processing and marketing; exchange visits and financing of inputs for microenterprises (50 per cent women).

IV. Expected outputs and benefits

12. The main expected outputs are the following:
- Approximately 12,000 households are able to return to agricultural production and obtain income-generating jobs;
 - At least 3,000 ha of irrigation systems are operational and approximately 12 km of rural roads are rehabilitated; approximately 9,000 households receive seeds and agricultural tool kits; approximately 300 community and family gardens are established;
 - Approximately 900 ha of soil conservation and reforestation works are carried out; approximately 200,000 man/days of employment are generated; and
 - More than 250 courses, workshops and tours take place to allow the exchange of experiences in social organization, agricultural production, gender issues, rehabilitation works, risk prevention and microenterprises.

V. Implementation arrangements

13. The programme will be executed by IICA, the recipient of the grant, who will contract a partner organization, CEHPAPE, a national NGO with competence in development and emergency projects in the programme area. IICA will also collaborate with a network of national professional services, as needed.
14. A steering committee will be established to ensure that programme activities are in line with Government policies and strategies and closely coordinated with other donor operations, in particular with the Government/FAO PACT-PV for the distribution of seeds and tools. Local committees, in which beneficiaries will participate fully, will be established at sub-area level; each irrigation system will have such a committee, which will include representatives designated by water user associations or other grass-roots organizations.
15. IICA will be responsible for the management of operational, administrative and financial aspects of the programme, and the preparation of technical and financial reports. It will establish a programme coordination unit directly responsible for the planning and monitoring of programme activities. The IICA will manage the resources of the IFAD grant in accordance with principles and with procedures on disbursement, procurement and audit that are acceptable to IFAD.

VI. Indicative programme costs and financing

16. The total cost of the programme has been estimated at US\$3.2 million. In addition to the proposed IFAD grant (US\$2.5 million, of which a complementary contribution of US\$2.0 million from the Swedish Government), other sources of funding are: PACT-PV (US\$0.6 million); ProHuerta project (US\$0.1 million).

**Summary of budget and financing plan
(in United States dollars)**

<i>Number</i>	<i>Type of expenditure</i>	<i>IFAD</i>	<i>Cofinancing^a</i>	<i>Total</i>
I.	Agricultural inputs and materials ^b	988,000	705,000	1,693,000
II.	Community labour ^c	937,000	-	937,000
III.	Training ^d	67,000	-	67,000
IV.	Consultant services	280,000	-	280,000
V.	Operating costs ^e	108,000	-	108,000
VI	IICA administration costs ^f	120,000	-	120,000
	Total	2,500,000	705,000	3,205,000

^a Where applicable.

^b Cofinancing includes seeds and tools supplied by PACT-PV (US\$600,000) and agricultural inputs and materials provided by PROHUERTA project (US\$105,000).

^c Modalities of payment will be defined in IICA/CEHPAPE contract.

^d Only training expenses for didactic materials, transport, meals, etc.; other expenses such as trainers cost are included in Category IV, Consultant services.

^e Includes staff salaries and programme coordination unit operating costs.

^f Five per cent on justified expenses.

Results-based logical framework

	Objectives-hierarchy	Objectively verifiable indicators	Means of verification	Assumptions
Objective	To contribute to food security and to the generation of jobs in the rural areas of the departments of the West and Nippes affected by the earthquake of 12 January 2010, and in particular the municipalities of Gressier, Léogane, Petit-Goave and the Grand-Goave of the department West where impact has been the more severe	<ul style="list-style-type: none"> • 12,000 households in the programme area get back to agricultural production, and obtain jobs to generate incomes 	<ul style="list-style-type: none"> • Programme reports • Supervision reports • Programme evaluation 	<p>Adverse climatic conditions that impede the implementation of rehabilitation works or even provoke further damages to productive infrastructure</p> <p>Insecurity in general and land conflicts in particular</p>
Outputs	<ul style="list-style-type: none"> • Food production in the area of the project is boosted through the rehabilitation of infrastructures, the supply of agricultural inputs and the implementation of community and vegetable gardens • Watershed management practices are improved and employment generated • Human and social capital are strengthened 	<ul style="list-style-type: none"> • The irrigation systems of the West and Nippes departments are rehabilitated • The rural roads in the irrigation systems are rehabilitated, in order to support the agricultural production • 12,000 rural smallholders and refugees receive agricultural inputs and tools • 65 community and 260 vegetable gardens are planted • Soil conservation and reforestation works are carried out in the basins of the irrigation systems • 200,000 man/days of employment generated • Rural population and refugees in the project area are trained to overcome the emergency 	<ul style="list-style-type: none"> • Programme reports • Programme evaluation 	<p>Coordination of efforts will be crucial to achieve the integrated provision of goods and services that will allow the implementation of the programme and the achievement of expected results</p>
Key Activities	<ul style="list-style-type: none"> • Rehabilitation of irrigation systems • Rehabilitation of rural roads • Supply of agricultural inputs and tools • Establishment of community and family gardens • Soil conservation and reforestation works • Training for rural population and refugees in the project area 	<ul style="list-style-type: none"> • 3,000 ha in the 13 irrigation systems are under irrigation by 2011, at least • 12.5 km of rural roads are rehabilitated, in order to support the agricultural production • 9,000 households receive agricultural inputs and tools, to plant food crops • 300 community and family gardens are established • Soil conservation and reforestation works are carried out over approximately 900 ha • More than 250 courses, workshops and tours for exchange of experiences on social organization, agricultural production, gender, rehabilitation works, risk prevention, and microenterprises, are carried out • 10 rural microenterprises are established 	<ul style="list-style-type: none"> • Project reports • Project evaluations 	<p>Manpower is available; materials and equipment are available; seeds and tools are supplied; support services are provided</p>