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Invertir en la población rural

## **Informe del Presidente**

## **Propuesta de préstamo**

## **República de Ghana**

## **Proyecto de Promoción de las Oportunidades, las Ganancias Sostenibles y la Resiliencia Ambiental en el Medio Rural**

N.º de identificación del proyecto: 2000002673

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Junta Ejecutiva — 134.º período de sesiones  
Roma, 13 a 16 diciembre de 2021

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**Para aprobación**

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## **Acrónimos y siglas**

FIDA11	Undécima Reposición de los Recursos del FIDA
IGREENFIN	Iniciativa de Financiación Verde Inclusiva
mipymes	microempresas y pequeñas y medianas empresas
PROSPER	Proyecto de Promoción de las Oportunidades, las Ganancias Sostenibles y la Resiliencia Ambiental en el Medio Rural

## Mapa de la zona del proyecto



Las denominaciones empleadas y la forma en que aparecen presentados los datos en este mapa no suponen juicio alguno del FIDA respecto de la demarcación de las fronteras o límites que figuran en él ni acerca de las autoridades competentes.

Mapa elaborado por el FIDA | 20-09-2021

## Resumen de la financiación

<b>Institución iniciadora:</b>	FIDA
<b>Prestatario:</b>	República de Ghana
<b>Organismo de ejecución:</b>	FIDA
<b>Costo total del proyecto:</b>	USD 147,3 millones
<b>Monto del préstamo del FIDA:</b>	USD 52,5 millones
<b>Condiciones del préstamo del FIDA:</b>	33 % en condiciones muy favorables y 67 % en condiciones combinadas
<b>Cofinanciadores:</b>	Fondo Verde para el Clima, instituciones financieras participantes, sector privado, beneficiarios y Gobierno de Ghana
<b>Monto de la cofinanciación:</b>	Instituciones financieras participantes: USD 2,4 millones Sector privado: USD 2,5 millones Fondo Verde para el Clima: USD 25,4 millones
<b>Condiciones de la cofinanciación:</b>	préstamos; donaciones
<b>Contribución del prestatario:</b>	USD 22,5 millones
<b>Contribución de los beneficiarios:</b>	USD 19,3 millones
<b>Déficit de financiación:</b>	USD 22,7 millones
<b>Monto de la financiación del FIDA para el clima:</b>	USD 14,9 millones
<b>Institución cooperante:</b>	FIDA

## Recomendación de aprobación

Se invita a la Junta Ejecutiva a que apruebe la recomendación que figura en el párrafo 56.

### I. Contexto

#### A. Contexto nacional y justificación de la actuación del FIDA

##### Contexto nacional

1. Ghana es un país de ingreso mediano bajo con una economía relativamente sólida, a pesar de que depende de la exportación de unos pocos productos y es vulnerable a las crisis de los precios de los productos básicos y al cambio climático. Algunos de los efectos de la pandemia de la COVID-19 han sido la desaceleración económica y los problemas socioeconómicos. La pobreza y la inseguridad alimentaria y nutricional siguen siendo elevadas: el 23 % de la población de Ghana es pobre y el 8,2 % vive en condiciones de pobreza extrema. En Ghana, la prevalencia de la subalimentación es del 7 % y la de la inseguridad alimentaria moderada y grave, del 49,6 %.
2. La mayor prevalencia de la pobreza en el país se encuentra en la franja septentrional y en algunas regiones de la franja central, donde llega a ser del 62 % en las zonas rurales. La mayor parte de las comunidades se dedican a la agricultura de secano, con escasos insumos y baja rentabilidad, y la cría de pequeños rumiantes. Habida cuenta de que los recursos naturales están seriamente mermados, en la práctica, estos agricultores quedan excluidos de la economía nacional. Las limitaciones del sector están agravadas por los efectos negativos del cambio climático.

##### Armonización con los temas transversales que el FIDA debe incorporar de forma prioritaria

3. De conformidad con los compromisos transversales asumidos en la Undécima Reposición de los Recursos del FIDA (FIDA11), se ha determinado que el Proyecto de Promoción de las Oportunidades, las Ganancias Sostenibles y la Resiliencia Ambiental en el Medio Rural (PROSPER) tiene en cuenta los siguientes componentes:
  - ☒ **La financiación para el clima.** El proyecto integrará medidas de adaptación y mitigación en determinados grupos de cadenas de valor, con el respaldo de los mecanismos financieros especiales promovidos en su marco.
  - ☒ **La nutrición.** El proyecto permitirá aumentar la producción de cultivos y alimentos de origen animal con un alto valor nutritivo, promover la conservación de los alimentos, la elaboración poscosecha y la adición de valor, y contribuir a lograr una alimentación más nutritiva mediante la educación nutricional y actividades de comunicación para el cambio social y de comportamiento.
  - ☒ **Los jóvenes.** El proyecto fomentará la creación de empresas dirigidas por jóvenes a lo largo de las cadenas de valor seleccionadas y prestará asistencia específica mediante la inclusión financiera, el desarrollo de competencias y el fomento de la capacidad.
4. **Clima y medio ambiente.** Las comunidades rurales siguen dependiendo de la leña, lo que conlleva el agotamiento de los recursos forestales a una velocidad del 2 % anual. La agricultura es el segundo mayor emisor de gases de efecto invernadero después del sector de la energía. Ghana está decidida a aplicar su política nacional en materia de cambio climático, tal como se destaca en su comunicación nacional sobre cambio climático dirigida a la Convención Marco de las Naciones Unidas sobre el Cambio Climático y la contribución determinada a nivel nacional en el marco del Acuerdo de París.

5. **Género.** Si bien las mujeres constituyen el 58 % de la población activa en el medio rural de Ghana, el país ocupa el puesto 117 de los 156 países que figuran en el Informe mundial sobre la desigualdad de género del Foro Económico Mundial. En 2015, el Gobierno adoptó la política nacional en materia de género y la estrategia en favor de la igualdad de género y el desarrollo agrícola.
6. **Nutrición.** El 17,5 % de los niños menores de cinco años padece retraso del crecimiento y el 6,8 %, emaciación. La política nacional en materia de nutrición se centra en las prácticas de alimentación de lactantes y niños pequeños, la nutrición de las mujeres en edad reproductiva y la promoción de una alimentación inocua y adecuada desde el punto de vista nutricional. Ghana se sumó al Movimiento para el Fomento de la Nutrición en 2011.
7. **Jóvenes.** Según una estimación de 2020, en las zonas rurales vive el 56 % de los jóvenes, de los cuales el 12 % están desempleados y el 50 %, subempleados. Ello provoca el aumento de la migración de las zonas rurales a las urbanas. Las iniciativas públicas de difusión y desarrollo dirigidas a proporcionar puestos de trabajo, capacidad y oportunidades a los jóvenes de familias que practican la agricultura de semisubsistencia en pequeña escala siguen siendo limitadas.
8. Las **personas con discapacidad** representan el 3 % de la población del país. Existe una fuerte correlación entre las discapacidades, la pobreza y la situación socioeconómica de los hogares afectados. En 2006, Ghana promulgó la Ley sobre las personas con discapacidad (Ley 715).

#### **Justificación de la actuación del FIDA**

9. La persistencia de la pobreza profunda en las comunidades rurales que dependen de la agricultura de secano es un problema fundamental cuya solución consiste en impulsar las economías rurales mediante la transformación de las bases de la agricultura en pequeña escala para que deje de ser una actividad predominantemente de subsistencia y se convierta en un sistema sostenible desde el punto de vista económico y ambiental, vinculado a mercados que funcionen bien. Se prevé que el cambio climático afecte a los recursos hídricos, el suministro de energía, la producción de cultivos y la seguridad alimentaria. Las zonas del proyecto se encuentran entre las más afectadas por el cambio climático e incluyen la franja septentrional considerada la más vulnerable.

#### **B. Enseñanzas extraídas**

10. El fomento de la capacidad de las instituciones rurales es una prioridad del proyecto. La finalidad es permitir que las instituciones rurales y las microempresas y pequeñas y medianas empresas (mipymes) generen capital interno, hagan avances para lograr que la agricultura sea una actividad empresarial y establezcan asociaciones duraderas con agronegocios para facilitar el acceso a los mercados.
11. Para lograrlo, la producción deberá ser sostenible tanto desde el punto de vista financiero como ambiental. Es necesario abandonar los métodos de producción del pasado para adoptar prácticas de agricultura climáticamente inteligente y de gestión de los recursos naturales, tanto dentro como fuera de las explotaciones agrícolas. Las medidas de adaptación al cambio climático y de mitigación de sus efectos que se han incluido en paquetes de iniciativas relacionadas con la producción vinculados a los mercados e instrumentos financieros han tenido un alto grado de adopción.
12. En el pasado, la falta de acceso regular a financiación asequible fue un obstáculo insalvable para las instituciones rurales y las mipymes. Es imperioso llevar a cabo actividades de fomento de la capacidad y desarrollo de productos, incluidas las medidas para mitigar los riesgos climáticos a los que se enfrenta la producción de cultivos de secano.

13. En el diseño de este proyecto se ha tenido en cuenta la experiencia del FIDA con instrumentos de financiación dirigidos a los beneficiarios más desfavorecidos, con especial hincapié en la cohesión y el potencial de cada grupo de candidatos.

## II. Descripción del proyecto

### A. Objetivos, zona geográfica de intervención y grupos objetivo

14. **Objetivo de desarrollo.** El proyecto trata de reforzar la integración, la resiliencia al clima y la sostenibilidad ambiental de los pequeños productores y las empresas de las cadenas de valor prioritarias de las franjas septentrional y central, aprovechando el aumento de la demanda generada por el Gobierno para fortalecer el agroprocesamiento.
15. Además, el proyecto prestará apoyo al fomento de las cadenas de valor de cultivos arbóreos, la producción de aves de corral y las oportunidades para las personas con discapacidad, que no se han abordado en los proyectos del FIDA en curso salvo en casos de emergencia durante la pandemia de la COVID-19. Esta será la primera intervención en Ghana para incorporar el Fondo Verde para el Clima en el sector agropecuario.
16. La **estrategia de focalización geográfica** del proyecto toma en consideración las necesidades población rural de Ghana, así como la elevada prevalencia de pobreza y de inseguridad alimentaria y nutricional, la elevada concentración de mujeres y hombres jóvenes en zonas rurales, la presencia de oportunidades económicas, la degradación acumulativa de la base de recursos naturales productivos y la vulnerabilidad al clima. En consecuencia, la zona geográfica del proyecto se extiende a las cinco regiones de la franja septentrional y a tres regiones vecinas de la franja central (Bono Oriental, Bono y Oti).
17. Los principales **grupos objetivo** del proyecto son los hogares pobres y muy pobres con acceso limitado a los activos y las oportunidades económicas debido a la marginación y a los efectos negativos del cambio climático. El proyecto beneficiará a las instituciones rurales y las mipymes.
18. Los hogares muy pobres son los que tienen como mucho 1 hectárea de tierra cultivable o no tienen tierra alguna, mientras que los hogares pobres son los que tienen menos de 2 hectáreas de tierras cultivables. Las personas vulnerables de la población pobre del medio rural son las mujeres (el 40 %); las mujeres y los hombres jóvenes desempleados de entre 18 y 35 años de edad (el 30 %), y las personas económicamente activas con discapacidad (el 5 %), muchas de las cuales pertenecen a los hogares muy pobres.
19. Los agricultores orientados al mercado que tienen entre 2 y 10 hectáreas de tierra cultivable también se beneficiarán del apoyo del proyecto. Se estima que el total de beneficiarios asciende a unos 100 000. De conformidad con las directrices del FIDA en materia de focalización, el proyecto se valdrá de un conjunto de mecanismos de focalización, tales como la focalización por zonas geográficas, por comunidades, la autofocalización y la focalización directa.
20. Las principales salvaguardias contra el acaparamiento de los beneficios por parte de las elites serán la autofocalización, la selección participativa de la población pobre y otros hogares considerados prioritarios, y la selección rigurosa. El equipo del proyecto velará por que se cumplan los criterios de selección objetivos y aprobados previamente y por que el intercambio de información y la toma de decisiones sean transparentes.

### B. Componentes, efectos directos y actividades

21. **Componente 1. Fortalecimiento de las instituciones rurales y la infraestructura socioeconómica** El efecto directo previsto será la mejora y la sostenibilidad de los medios de vida en las zonas objetivo respaldadas por las instituciones rurales reforzadas y mejores infraestructuras socioeconómicas. Estas



medidas se concentran en la inversión en bienes públicos en favor de los 100 000 beneficiarios seleccionados.

- **Subcomponente 1.1: El fomento de la capacidad de las instituciones rurales, las empresas y los hogares** (USD 11,3 millones, que equivalen al 7,7 % del costo total del proyecto) engloba una serie de actividades de fortalecimiento institucional y transferencia de aptitudes dirigidas a facilitar que los grupos objetivo: i) se hagan cargo y asuman la responsabilidad de sus propias iniciativas de desarrollo; ii) promuevan la gestión sostenible de los recursos naturales comunitarios; iii) refuercen su capacidad de implantar prácticas agrícolas modernas, sostenibles y resilientes al clima, y iv) adopten una alimentación más sana y la equidad de género.
- **Subcomponente 1.2: Con el fortalecimiento de la infraestructura socioeconómica** (USD 24,3 millones, que equivalen al 16,5 % del presupuesto total) se trata de realizar las inversiones en los bienes públicos elegidos por las comunidades mediante el proceso de planificación por módulos. Se podrá optar a tres tipos complementarios de infraestructura resiliente al clima: i) las obras fuera de las explotaciones agrícolas o a nivel de las cuencas hidrográficas, y las medidas de mitigación de riesgos; ii) las carreteras secundarias y los caminos rurales, y iii) la infraestructura social comunitaria.

22. **Componente 2: Aumentar los beneficios económicos de los productores y operadores en pequeña escala que participan en las cadenas de valor agrícolas seleccionadas.** El efecto directo previsto será que los pequeños productores y las pequeñas empresas obtengan mayores beneficios al aumentar los puntos de comercialización de productos agrícolas gracias a la prestación de apoyo integral en los ámbitos financiero, de la capacidad y de la comercialización. El primer componente invertirá en los recursos humanos, físicos y naturales de las comunidades objetivo, mientras que el segundo invertirá en "bienes privados" con vistas a impulsar la capacidad de generación de ingresos de los grupos de productores agrícolas (los jóvenes en particular) y las empresas afines de forma sostenible.

- **Subcomponente 2.1: El establecimiento de vínculos comerciales y la creación de empresas sostenibles** (USD 13,3 millones, que equivalen al 9 % del costo total) comprende tres actividades. El **análisis de la cadena de valor**, que permitirá examinar todas las cadenas de valor nacionales seleccionadas y ubicar a los actores cercanos a las comunidades objetivo. La **promoción del establecimiento de vínculos entre los productores y los actores de la cadena de valor**, que tratará de promover acuerdos contractuales sostenibles y equitativos entre los productores que se dedican a la agricultura resiliente al clima y los grandes agronegocios. Esta actividad se centrará en las instituciones rurales y las mipymes que muestran interés por las intervenciones de fomento de la capacidad y tienen posibilidades de participar en ellas. El proyecto permitirá generar **planes de negocios sólidos**, viables y plenamente presupuestados que se adecuen a los recursos y las perspectivas de cada entidad, cuyo diseño sea ecológico y que sean resilientes al clima.

23. **Subcomponente 2.2: El acceso a los servicios de financiación rural** (USD 85,8 millones, que equivalen al 58,2 % del costo total) trata de promover una cultura del ahorro entre los beneficiarios, facilitar la ejecución de planes de negocios y garantizar el acceso duradero a recursos financieros asequibles. A través de las instituciones rurales y las mipymes afines, los agricultores se integrarán en las cadenas de valor en fase de crecimiento y tendrán acceso duradero a servicios financieros asequibles, entre ellos, las inversiones ecológicas, para crear agronegocios con vistas a estimular el rápido desarrollo del sector. Los servicios financieros respaldados por el proyecto se estructurarán en torno a tres

instrumentos adaptados a las capacidades de los grupos beneficiarios. El primero, los **grupos de ahorro y crédito**, que tratarán de impulsar el aumento de los ahorros en las comunidades objetivo. El segundo, un **fondo de donaciones de contrapartida**, que facilitará la participación de las instituciones rurales emergentes en la agricultura comercial y la de las mipymes más pequeñas en las cadenas de valor seleccionadas, además de respaldar la promoción de la seguridad alimentaria y nutricional entre los grupos más vulnerables. El tercero, un **servicio de financiación combinada**, que servirá para garantizar el acceso sostenible de las instituciones rurales en fase de crecimiento y las mipymes a los servicios financieros. Este servicio incluirá líneas de crédito de la Iniciativa de Financiación Verde Inclusiva (IGREENFIN) del Fondo Verde para el Clima. Para asegurar que los préstamos y las donaciones que se conceden en el marco del proyecto son verdes, a todos ellos se les aplicarán los criterios de admisibilidad recogidos en el manual de la iniciativa IGREENFIN sobre inversiones verdes.

24. **Componente 3: Gestión del proyecto y colaboración en el ámbito de las políticas.** El efecto directo previsto será la obtención eficiente y oportuna de resultados en materia de desarrollo y el apoyo a la formulación de políticas sectoriales basadas en hechos comprobados.
- **Subcomponente 3.1: Gestión del proyecto** (USD 12,4 millones, que equivalen al 8,4 % del costo total). El proyecto contará con una estructura de apoyo a la ejecución, integrada en el organismo público anfitrión, que servirá de enlace con el equipo del proyecto, proporcionará apoyo técnico y financiero para la gestión del proyecto y se encargará de la presentación de informes y la contabilidad, la gestión de los conocimientos y el aprendizaje proactivos, y el seguimiento y la evaluación.
  - **Subcomponente 3.2: La colaboración en el ámbito de las políticas** (USD 300 000, que equivalen al 0,2 % del costo total) promoverá un entorno normativo propicio para lograr las metas y los objetivos del proyecto. Ello comprenderá la financiación verde y para el clima, que permitirá crear incentivos para que las instituciones financieras y el sector privado inviertan en cadenas de valor agrícolas verdes y resilientes al clima; abordar los obstáculos para la inversión privada en cadenas de valor, y aumentar el acceso de las mujeres y los jóvenes a las tierras productivas y la disponibilidad de servicios financieros para los pequeños productores y las mipymes.
25. Se adoptará un enfoque gradual y prudente y se empezará con unas pocas regiones, donde se llevarán a cabo actividades de la fase inicial del proyecto sin exceder los recursos públicos y de gestión y ajustándose al modelo de financiación del proyecto. El proyecto se ejecutará en las demás regiones, atendiendo a las condiciones definidas a tal fin, como que se subsane el déficit de financiación del proyecto, que el Gobierno cumpla sus compromisos de cofinanciación durante la fase inicial y que se establezcan acuerdos que avancen debidamente con los asociados en la ejecución. Si no se cumpliera alguna de estas condiciones, podría ser necesario reestructurar el proyecto y aplicar otras posibles medidas en un examen anticipado de mitad de período.

### C. Teoría del cambio

26. Las inversiones del proyecto en las capacidades técnicas y empresariales de los pequeños productores (junto con el paso a los sistemas agrícolas que no sean perjudiciales para el clima) van dirigidas a permitir que comunidades enteras abandonen la producción de subsistencia para adoptar una producción sostenible desde el punto de vista financiero y ambiental vinculada a las cadenas de valor nacionales ampliadas. El proyecto tratará de acercar a los productores rurales y los mercados, acelerar los arreglos contractuales e introducir nuevas modalidades de financiación ecológica. Se prevé que el aumento de la producción primaria rentable y los servicios conexos conllevará una mejora económica generalizada para las

comunidades rurales, una mayor inclusión de los grupos marginados y vulnerables, así como la reducción de la pobreza y la inseguridad alimentaria y nutricional.

#### **D. Armonización, sentido de apropiación y asociaciones**

27. El proyecto es totalmente coherente con los Objetivos de Desarrollo Sostenible (ODS), el Marco de Cooperación de las Naciones Unidas para el Desarrollo Sostenible, el marco normativo del Gobierno para el desarrollo y el Marco Estratégico del FIDA para 2016-2025. Asimismo, contribuirá a lograr los objetivos estratégicos establecidos en el programa sobre oportunidades estratégicas nacionales del FIDA para Ghana y se ejecutará en coordinación con los asociados para el desarrollo, tales como la Organización de las Naciones Unidas para la Alimentación y la Agricultura, el Programa Mundial de Alimentos, el Banco Mundial, el Banco Africano de Desarrollo, la Unión Europea y el Departamento de Asuntos Mundiales del Gobierno del Canadá.

#### **E. Beneficios, costos y financiación**

28. El déficit de financiación de USD 22,7 millones podrá subsanarse en ciclos posteriores del Sistema de Asignación de Recursos basado en los Resultados (con arreglo a condiciones financieras que habrán de determinarse y con sujeción a los procedimientos internos y la aprobación de la Junta Ejecutiva) o mediante la cofinanciación obtenida durante la ejecución.
29. Los componentes 1 y 2 del proyecto se contabilizan en parte como financiación para el clima. Se calcula que el monto inicial de la financiación del FIDA para el clima en este proyecto será de USD 14,96 millones, de conformidad con las metodologías que emplean los bancos multilaterales de desarrollo para hacer el seguimiento de la financiación dirigida a la adaptación al cambio climático y a la mitigación de sus efectos.

##### **Costos del proyecto**

30. Se estima que los costos totales del proyecto para un período de ocho años ascienden a USD 147,3 millones o GHS 1 250 millones, incluidos los gastos para imprevistos. Los costos de las actividades se han valorado en USD 35,6 millones (el 24,1 % del costo total) para el componente 1; USD 99,1 millones (el 67,2 %) para el componente 2, y USD 12,7 millones (el 8,6 %) para el componente 3 (apoyo a la ejecución).

Cuadro 1

**Costos del proyecto desglosados por componente, subcomponente y entidad financiadora**

(en millones de dólares de los Estados Unidos)

Componente y subcomponente	FIDA		Déficit de financiación		Fondo Verde para el Clima		Otros cofinanciadores		Beneficiarios		Prestatario		Total	
	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%
<b>1. Fortalecimiento de las instituciones rurales y la infraestructura socioeconómica</b>														
1.1 Fomento de la capacidad de las instituciones rurales, las empresas y los hogares	4,8	42,6	2,5	22,0	0,5	4,8	-	0,0	-	0,0	3,5	30,6	11,3	7,7
1.2 Fortalecimiento de la infraestructura socioeconómica	17,4	71,9	3,2	13,1	-	0,0	-	0,0	-	0,0	3,6	15,0	24,3	16,5
<b>Subtotal</b>	<b>22,3</b>	<b>62,6</b>	<b>5,7</b>	<b>15,9</b>	<b>0,5</b>	<b>1,5</b>	<b>-</b>	<b>0,0</b>	<b>-</b>	<b>0,0</b>	<b>7,1</b>	<b>19,9</b>	<b>35,6</b>	<b>24,1</b>
<b>2. Aumento de los beneficios económicos de los productores y operadores en pequeña escala que participan en las cadenas de valor agrícolas seleccionadas</b>														
2.1 Establecimiento de vínculos comerciales y creación de empresas sostenibles	1,5	11,0	6,5	48,8	1,4	10,3	-	0,0	-	0,0	4,0	29,9	13,3	9,0
2.2 Acceso a los servicios de financiación rural	25,7	29,9	4,3	5,0	21,8	25,4	4,9	5,7	19,3	22,5	9,8	11,4	85,8	58,2
<b>Subtotal</b>	<b>27,2</b>	<b>27,4</b>	<b>10,8</b>	<b>10,9</b>	<b>23,2</b>	<b>23,4</b>	<b>4,9</b>	<b>4,9</b>	<b>19,3</b>	<b>19,5</b>	<b>13,8</b>	<b>13,9</b>	<b>99,1</b>	<b>67,2</b>
<b>3. Gestión del proyecto y colaboración en el ámbito de las políticas</b>														
3.1 Gestión del proyecto	3,0	24,5	6,1	49,3	1,6	13,3	-	0,0	-	0,0	1,6	12,8	12,4	8,4
3.2 Colaboración en el ámbito de las políticas	0,0	14,7	0,2	50,7	0,1	19,5	-	0,0	-	0,0	0,1	15,0	0,3	0,2
<b>Subtotal</b>	<b>3,1</b>	<b>24,2</b>	<b>6,3</b>	<b>49,4</b>	<b>1,7</b>	<b>13,5</b>	<b>-</b>	<b>0,0</b>	<b>-</b>	<b>0,0</b>	<b>1,6</b>	<b>12,9</b>	<b>12,7</b>	<b>8,6</b>
<b>Total</b>	<b>52,5</b>	<b>35,6</b>	<b>22,7</b>	<b>15,4</b>	<b>25,4</b>	<b>17,3</b>	<b>4,9</b>	<b>3,3</b>	<b>19,3</b>	<b>13,1</b>	<b>22,5</b>	<b>15,3</b>	<b>147,3</b>	<b>100,0</b>

Cuadro 2

**Costos del proyecto desglosados por categoría de gasto y entidad financiadora**

(en millones de dólares de los Estados Unidos)

Categoría de gasto	FIDA11		Déficit de financiación		Fondo Verde para el Clima (adaptación)		Fondo Verde para el Clima (mitigación)		Donación del Fondo Verde para el Clima		Instituciones financieras		Beneficiarios		Sector privado		Gobierno		Total	
	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%	Monto	%
<b>Costos de inversión</b>																				
Obras públicas	16,9	72,0	3,0	12,8	-	-	-	-	-	-	-	-	-	-	-	-	3,5	15,0	23,4	15,9
Equipo, bienes y vehículos	1,0	27,9	1,5	41,9	-	-	-	-	-	-	-	-	-	-	-	-	1,1	30,2	3,6	2,5
Consultores nacionales	3,1	25,1	5,5	43,9	-	-	-	-	2,0	16,1	-	0,3	-	-	-	-	1,8	14,6	12,4	8,4
Capacitación y talleres	5,6	39,6	5,8	40,9	-	-	-	-	2,0	14,4	-	-	-	-	-	-	0,7	5,0	14,2	9,6
Donaciones y subvenciones	11,6	60,0	1,0	5,0	-	-	-	-	-	-	-	-	6,7	35,0	-	-	-	-	19,3	13,1
Fondos de garantía de crédito	12,2	19,7	2,5	4,0	13,8	22,2	6,9	5,1	-	-	2,4	3,7	12,6	20,2	2,5	4,1	9,3	15,0	62,1	42,2
<b>Total de costos de inversión</b>	<b>50,4</b>	<b>37,3</b>	<b>19,2</b>	<b>14,2</b>	<b>13,8</b>	<b>10,2</b>	<b>6,9</b>	<b>5,1</b>	<b>4,0</b>	<b>3,0</b>	<b>2,4</b>	<b>1,7</b>	<b>19,3</b>	<b>14,3</b>	<b>2,5</b>	<b>1,9</b>	<b>16,5</b>	<b>12,2</b>	<b>135,0</b>	<b>91,7</b>
<b>Gastos periódicos</b>																				
Sueldos y prestaciones	0,7	7,1	2,9	28,9	-	-	-	-	0,7	7,0	-	-	-	-	-	-	5,7	57,0	10,1	6,8
Gastos operacionales	1,3	60,3	0,5	24,7	-	-	-	-	-	-	-	-	-	-	-	-	0,3	15,0	2,2	1,5
<b>Total de gastos periódicos</b>	<b>2,0</b>	<b>16,7</b>	<b>3,5</b>	<b>28,2</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>0,7</b>	<b>5,7</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>6,1</b>	<b>49,5</b>	<b>12,3</b>	<b>8,3</b>
<b>Total</b>	<b>52,5</b>	<b>35,6</b>	<b>22,7</b>	<b>15,4</b>	<b>13,8</b>	<b>9,3</b>	<b>6,9</b>	<b>4,7</b>	<b>4,7</b>	<b>3,2</b>	<b>2,4</b>	<b>1,6</b>	<b>19,3</b>	<b>13,1</b>	<b>2,5</b>	<b>1,7</b>	<b>22,5</b>	<b>15,3</b>	<b>147,3</b>	<b>100,0</b>

Cuadro 3

**Costos del proyecto desglosados por componente, subcomponente y año del proyecto**

(en miles de dólares de los Estados Unidos)

	<i>Cifras totales, incluidos los gastos para imprevistos</i>								
	2022	2023	2024	2025	2026	2027	2028	2029	Total
<b>1. Fortalecimiento de las instituciones rurales y la infraestructura socioeconómica</b>									
1.1. Fomento de la capacidad de las instituciones rurales, las empresas y los hogares	786,3	1 211,1	1 615,5	2 769,0	2 162,4	1 172,9	958,4	622,0	11 297,6
1.2. Fortalecimiento de la infraestructura socioeconómica	26,5	2 321,3	4 561,1	4 942,0	5 040,8	3 634,7	3 707,4	30,7	24 264,5
<b>Subtotal</b>	<b>812,8</b>	<b>3 532,4</b>	<b>6 176,6</b>	<b>7 710,9</b>	<b>7 203,2</b>	<b>4 807,6</b>	<b>4 665,9</b>	<b>652,7</b>	<b>35 562,1</b>
<b>2. Aumento de los beneficios económicos de los productores y operadores en pequeña escala que participan en las cadenas de valor agrícolas seleccionadas</b>									
2.1. Establecimiento de vínculos comerciales y creación de empresas sostenibles	924,6	1 548,9	2 082,7	2 613,7	2 544,8	1 889,2	1 043,4	663,9	13 311,1
2.2. Acceso a los servicios de financiación rural	465,9	11 483,9	13 402,8	15 149,0	16 792,2	15 285,4	12 229,6	954,1	85 762,8
<b>Subtotal</b>	<b>1 390,5</b>	<b>13 032,8</b>	<b>15 485,4</b>	<b>17 762,6</b>	<b>19 337,0</b>	<b>17 174,6</b>	<b>13 273,0</b>	<b>1 617,9</b>	<b>99 073,9</b>
<b>3. Gestión del proyecto y colaboración en el ámbito de las políticas</b>									
3.1. Gestión del proyecto	1 814,3	1 074,6	1 779,4	1 625,5	1 759,4	1 523,4	1 392,0	1 402,8	12 371,3
3.2. Colaboración en el ámbito de las políticas	23,6	72,7	35,9	36,6	77,5	38,1	26,9	27,4	338,7
<b>Subtotal</b>	<b>1 837,9</b>	<b>1 147,3</b>	<b>1 815,2</b>	<b>1 662,1</b>	<b>1 836,9</b>	<b>1 561,5</b>	<b>1 418,9</b>	<b>1 430,2</b>	<b>12 710,0</b>
<b>Total</b>	<b>4 041,2</b>	<b>17 712,5</b>	<b>23 477,2</b>	<b>27 135,7</b>	<b>28 377,1</b>	<b>23 543,7</b>	<b>19 357,7</b>	<b>3 700,8</b>	<b>147 346,0</b>

### **Financiación y estrategia y plan de cofinanciación**

31. El proyecto se financiará mediante un préstamo del FIDA por valor de USD 52,5 millones con cargo a la FIDA11, que corresponde al 35,6 % del costo total del proyecto; el déficit de financiación de USD 22,7 millones se podría financiar con cargo a la FIDA12 (el 15,4 %). Las contribuciones adicionales provendrán del Fondo Verde para el Clima, que aportará USD 25,4 millones en financiación paralela (el 17,3 %); el Gobierno, USD 22,5 millones, principalmente en forma de gastos de funcionarios públicos, impuestos y exenciones fiscales (el 15,3 %); las instituciones financieras participantes, con USD 2,4 millones (el 1,6 %); las instituciones del sector privado, con USD 2,5 millones (el 1,7 %), y los beneficiarios, con USD 19,3 millones (el 13,1 %) en forma de contribuciones en efectivo y en especie para acceder a servicios crediticios. Por cada dólar de financiación del FIDA, la contribución nacional es de USD 0,62 y la internacional, de USD 0,34. La contribución nacional representa el 31,7 % de los costos totales del proyecto, incluida la de los beneficiarios.

### **Desembolso**

32. Los fondos del FIDA se desembolsarán en una cuenta designada, denominada en dólares de los Estados Unidos, en el Banco Central de Ghana y serán administrados por la unidad de coordinación del proyecto, que utilizará para ello el sistema nacional. También se utilizará una cuenta bancaria operacional en moneda local. Los fondos de la cuenta designada se utilizarán exclusivamente para financiar los gastos admisibles del proyecto, como se estipula en el anexo 2 del convenio de financiación. Los fondos se transferirán periódicamente de la cuenta designada a la cuenta operacional para sufragar los gastos admisibles correspondientes a la financiación del FIDA. Se abrirán otras cuentas designadas y operacionales para la financiación del Fondo Verde para el Clima. Las disposiciones sobre el flujo de fondos se organizarán de conformidad con los procedimientos públicos de gestión financiera adoptados por el Gobierno. El proyecto aplicará los métodos de desembolso respaldados por informes, según los cuales los desembolsos responderán a los informes financieros provisionales del proyecto que se especifiquen en la carta al prestatario. Otros métodos de desembolso podrán ser los anticipos, los pagos directos y los reembolsos.

### **Resumen de los beneficios y análisis económico**

33. Se prevé que los agricultores, en especial las mujeres y los jóvenes, se beneficien directamente del proyecto. Además, las mipymes y las instituciones rurales aprovecharán los efectos positivos del proyecto. Las instituciones locales y las familias de los trabajadores empleados directamente por el proyecto serán beneficiarios indirectos. Las zonas seleccionadas se beneficiarán del auge de la economía local impulsado por las actividades del proyecto.
34. La principal serie de beneficios analizada la constituyen los ingresos y las ganancias derivados de las actividades comerciales relacionadas con las cadenas de valor seleccionadas. Otros beneficios importantes no económicos son la mejora del acceso por carreteras secundarias y caminos rurales, el aumento del potencial productivo creado por las obras a nivel de las cuencas hidrográficas dentro y fuera de las explotaciones agrícolas y la recuperación de los recursos naturales; los activos comunitarios; el aumento de la recaudación tributaria, y la mejora de la seguridad nutricional.
35. El análisis económico, basado en los modelos elaborados para los principales modos de producción respaldados por el proyecto, arrojó una tasa de rendimiento económico del 21,4 %. El análisis de sensibilidad pone de manifiesto que esta tasa es sólida en diferentes situaciones adversas. El aumento simultáneo de los costos de entre el 10 % y el 60 %, sumado a la reducción de los beneficios del 10 %, arroja una tasa de rendimiento económico igual o superior al costo de oportunidad del capital (que se supone es del 12,25 %).

### Estrategia de salida y sostenibilidad

36. La estrategia de salida consiste en dejar de prestar apoyo a las actividades de forma natural y progresiva a medida que se refuerzan los vínculos con el sector privado. Con miras a garantizar el sentido de apropiación de las partes interesadas locales, será necesario que el Gobierno, los beneficiarios y las instituciones asociadas participen decididamente desde el principio. Se podrá modificar la estrategia de salida en caso de que no se den las condiciones necesarias para proceder con la fase de ampliación y el proyecto se someta a una reestructuración.

## III. Riesgos

### A. Riesgos y medidas de mitigación

37. Los principales riesgos del proyecto y las correspondientes medidas de mitigación se presentan en la matriz integrada de riesgos del proyecto (apéndice III). La unidad de coordinación del proyecto recibirá formación para ajustar la matriz durante la fase de ejecución y establecer un registro de riesgos, incluidos los instrumentos para su detección, análisis, prevención, seguimiento y gestión. El registro de riesgos se actualizará periódicamente para utilizarlo en la toma de decisiones.

Cuadro 4

#### Calificación general de los riesgos

<i>Esferas de riesgo</i>	<i>Calificación del riesgo inherente</i>	<i>Calificación del riesgo residual</i>
Contexto nacional	Alto	Considerable
Estrategias y políticas sectoriales	Considerable	Moderado
Medio ambiente y clima	Alto	Moderado
Alcance del proyecto	Considerable	Moderado
Capacidad institucional de ejecución y sostenibilidad	Alto	Moderado
Gestión financiera	Moderado	Bajo
Adquisiciones y contrataciones en el marco del proyecto	Considerable	Moderado
Impacto ambiental, social y climático	Moderado	Bajo
Partes interesadas	Considerable	Moderado
<b>Riesgo general</b>	<b>Considerable</b>	<b>Moderado</b>

### B. Categoría ambiental y social

38. Los posibles riesgos ambientales y sociales se califican como **moderados y bajos**. Los principales riesgos tienen que ver con las actividades de las cadenas de valor, principalmente la producción primaria de secano y la adición de valor, y la infraestructura socioeconómica, que comprende la rehabilitación de los recursos naturales y la mejora de las carreteras secundarias y los caminos rurales. Se prevé que la mayor parte del impacto ambiental se producirá en pequeña escala y será específico de cada lugar y evitable o susceptible de ser paliado con planes de mitigación. Al ser una operación de **categoría B**, se requiere una evaluación oficial del impacto ambiental y social. Durante la fase de ejecución, se irán incorporando otros análisis de los aspectos que puedan resultar conflictivos y planes de gestión ambiental y social específicos de cada lugar. Se contratará a un oficial encargado de las cuestiones climáticas y las salvaguardias y a un especialista en materia de género, inclusión social y vulnerabilidad para garantizar el cumplimiento de las salvaguardias y la sostenibilidad del proyecto.

### C. Clasificación del riesgo climático

39. Desde el punto de vista de la evaluación de los riesgos asociados al cambio climático, el riesgo del proyecto se considera **elevado**. Las comunidades objetivo dependen de recursos naturales que son sensibles al clima, en especial la agricultura de secano y los cultivos arbóreos. La zona del proyecto cada vez está

más expuesta a sequías e inundaciones repentinas, períodos secos imprevistos, precipitaciones impredecibles y temperaturas extremas. Puede que las emisiones de gases de efecto invernadero aumenten debido al incremento de la producción agrícola y ganadera, el procesamiento y los efectos negativos de la variabilidad del clima.

#### **D. Sostenibilidad de la deuda**

40. Desde 2015, el análisis de la sostenibilidad de la deuda, realizado por el Banco Mundial y el Fondo Monetario Internacional, ha calificado la deuda de Ghana de sostenible.
41. Según se desprende de la consulta realizada el 19 de julio de 2021 por la Junta Ejecutiva del Fondo Monetario Internacional, Ghana se ha visto gravemente afectada por la pandemia de la COVID-19. La respuesta del Gobierno ayudó a contener la pandemia y sostener la economía, pero trajo consigo un déficit fiscal récord. Aunque las perspectivas económicas están mejorando, los riesgos se mantienen; la pandemia ha tenido graves consecuencias en la actividad económica, ya que la deuda pública ha aumentado hasta el 79 % del producto interno bruto.

### **IV. Ejecución**

#### **A. Marco organizativo**

##### **Gestión y coordinación del proyecto**

42. En cuanto organismo principal del proyecto, el Ministerio de Alimentación y Agricultura de la República de Ghana auspiciará el Proyecto de Promoción de Oportunidades Rurales, Ganancias Sostenibles y Resiliencia Ambiental. El comité directivo del proyecto se encargará de la supervisión general de la ejecución. La unidad de coordinación del proyecto se encargará de coordinar las actividades del proyecto y de las salvaguardias fiduciarias, climáticas, ambientales y sociales, incluidas las cuestiones relativa al género y la vulnerabilidad. Asimismo, se ubicará en la zona del proyecto y trabajará con los funcionarios competentes. Con objeto de gestionar el servicio de financiación combinada, se establecerá un equipo específico dependiente de la unidad de coordinación del proyecto, que se integrará en el ARB Apex Bank.

##### **Gestión financiera, adquisiciones y contrataciones y gobernanza**

43. La unidad de coordinación del proyecto se encargará de toda la gestión financiera. El sistema de gestión financiera cumplirá los requisitos fiduciarios del FIDA, el Gobierno y otras partes interesadas. La unidad de coordinación del proyecto supervisará y realizará todas las transacciones relativas a las adquisiciones y contrataciones, incluidas las realizadas con los fondos del Fondo Verde para el Clima.
44. La política del FIDA de lucha contra corrupción y los procedimientos relacionados con la denuncia de irregularidades se incluirán en el manual de ejecución del proyecto. El Fondo aplica una política de tolerancia cero respecto de los actos fraudulentos, corruptos, colusorios o coercitivos en todos los proyectos financiados mediante sus préstamos y donaciones<sup>1</sup>.

##### **Participación y observaciones del grupo objetivo del proyecto**

45. La estrategia del proyecto para garantizar la transparencia y la participación ciudadana consistirá en facilitar que el acceso a la información y la presentación de dicha información sean transparentes; hacer el seguimiento y la evaluación de los

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<sup>1</sup>Véase la [Política revisada del FIDA en materia de Prevención del Fraude y la Corrupción en sus Actividades y Operaciones](#).



asociados en la ejecución, los beneficiarios y terceras partes; fomentar la participación activa de la sociedad civil; crear un mecanismo para recibir las observaciones de los beneficiarios, y seleccionar a los proveedores de servicios de adquisición y contratación de forma transparente.

#### **Resolución de reclamaciones**

46. El marco de gestión ambiental y social incluirá el procedimiento de reclamación del FIDA como mecanismo de resolución de reclamaciones. Este mecanismo estará en consonancia con los procedimientos de protección de denunciantes de irregularidades<sup>2</sup>.

### **B. Planificación, seguimiento y evaluación, aprendizaje, gestión de los conocimientos y comunicación**

47. La **planificación del proyecto** seguirá las prácticas vigentes relativas a los proyectos financiados por el FIDA en Ghana. El principal instrumento de planificación será el plan de trabajo anual y presupuesto.
48. El **seguimiento y la evaluación** permitirán informar a las partes interesadas y la unidad de coordinación del proyecto acerca del desempeño y la eficacia de la ejecución como punto de partida para la toma de decisiones sobre gestión. Se adoptará un enfoque basado en los resultados, que permitirá medir los progresos realizados con respecto a la consecución de las metas del plan de trabajo anual y presupuesto.
49. Las actividades de **aprendizaje, gestión de los conocimientos y comunicación** formarán parte de una estrategia de gestión de los conocimientos y comunicación que permitirá recabar y difundir los conocimientos adquiridos en relación con cuestiones fundamentales durante la ejecución. El proyecto participará en las actividades de cooperación Sur-Sur y triangular que se realicen en el marco de la actuación regional de la iniciativa IGREENFIN, hará aportaciones a dichas actividades y se beneficiará de ellas.

#### **Innovación y ampliación de escala**

50. Un aspecto innovador del proyecto es la utilización a gran escala, por primera vez en Ghana, de financiación para el clima con vistas a reducir la pobreza y la inseguridad alimentaria y nutricional. El considerable monto de la financiación para el clima impulsará la transición de un enfoque ineficaz orientado al crecimiento hacia el desarrollo agrícola sostenible desde el punto de vista financiero y ambiental. Entre las tecnologías que han demostrado su eficacia y que se aplicarán a mayor escala en el marco del proyecto, se cuentan el sistema de seguimiento y evaluación basado en la web, diseñado por el Programa de Empresas Rurales, y la difusión de las previsiones meteorológicas.

### **C. Planes para la ejecución**

#### **Preparación para la ejecución y planes para la puesta en marcha**

51. La oficina del FIDA en el país se coordinará con el organismo principal del proyecto para asegurarse de que todo está preparado para ejecutarlo. Algunas de las principales actividades de preparación y puesta en marcha son: i) la cartografía preliminar y la identificación de las comunidades objetivo; ii) la preparación para el establecimiento de asociaciones con asociados clave del proyecto, y iii) la consolidación de las asociaciones existentes con el Banco de Ghana y ARB Apex Bank.

<sup>2</sup>Véase el [Marco para recabar las opiniones y observaciones de las partes interesadas sobre cuestiones operacionales: mejorar la transparencia, la gobernanza y la rendición de cuentas](#).

**Supervisión, examen de mitad de período y planes de finalización**

52. El proyecto estará supervisado directamente por el FIDA. Al término del cuarto año se efectuará un examen de mitad de período. Asimismo, se realizará un examen final del proyecto oportuno que se basará en una evaluación independiente a la finalización del proyecto.

**V. Instrumentos jurídicos y facultades**

53. El convenio de financiación suscrito entre la República de Ghana y el FIDA constituye el instrumento jurídico para concesión de la financiación propuesta al prestatario. Se adjunta como apéndice I una copia del convenio de financiación negociado.
54. La República de Ghana está facultada por su legislación para recibir financiación del FIDA.
55. Me consta que la financiación propuesta se ajusta a lo dispuesto en el Convenio Constitutivo del FIDA y en sus Políticas y Criterios en materia de Financiación.

**VI. Recomendación**

56. Recomiendo a la Junta Ejecutiva que apruebe la financiación propuesta de acuerdo con los términos de la resolución siguiente:

“RESUELVE: que el Fondo conceda un préstamo en condiciones combinadas a la República de Ghana por un monto de treinta y cinco millones ciento setenta y cinco mil dólares de los Estados Unidos (USD 35 175 000), conforme a unos términos y condiciones que se ajusten sustancialmente a los presentados en este documento.

RESUELVE ADEMÁS: que el Fondo conceda un préstamo en condiciones muy favorables a la República de Ghana por un monto de diecisiete millones trescientos veinticinco mil dólares de los Estados Unidos (USD 17 325 000), conforme a unos términos y condiciones que se ajusten sustancialmente a los presentados en este documento.

Gilbert F. Houngbo  
Presidente

## **Negotiated financing agreement:**

### **"Promoting Rural Opportunities, Sustainable Profits and Environmental Resilience Project (PROSPER)"**

(Negotiations concluded on 10 December 2021)

Loan No: \_\_\_\_\_

Loan No: \_\_\_\_\_

Project name: Promoting Rural Opportunities, Sustainable Profits and Environmental Resilience Project ("PROSPER") ("the Project")

The Republic of Ghana (the "Borrower"), represented by the Ministry of Finance,  
and

The International Fund for Agricultural Development (the "Fund" or "IFAD")

(each a "Party" and both of them collectively the "Parties")

**WHEREAS** the Borrower has requested a loan from the Fund for the purpose of financing PROSPER described in Schedule 1 to this Agreement;

**WHEREAS**, the Fund has agreed to provide financing for the Project;

**WHEREAS** for this purpose, the Borrower shall make available counterpart financing for the Project upon terms and conditions set forth in this Financing Agreement.

**NOW THEREFORE**, the Parties hereby agree as follows:

#### **Section A**

1. The following documents collectively form this Agreement: this document, the Project Description and Implementation Arrangements (Schedule 1), the Allocation Table (Schedule 2) and the Special Covenants (Schedule 3).
2. The Fund's General Conditions for Agricultural Development Financing dated 29 April 2009, amended as of December 2020, and as may be amended hereafter from time to time (the "General Conditions") are annexed to this Agreement, and all provisions thereof shall apply to this Agreement. For the purposes of this Agreement the terms defined in the General Conditions shall have the meanings set forth therein, unless the Parties shall otherwise agree in this Agreement.
3. The Fund shall provide financing (the "Loan"), to the Borrower which shall be constituted of a Loan on blend terms and a Loan on highly concessional terms, which the Borrower shall use to implement the Project in accordance with the terms and conditions of this Agreement.

**Section B**

1. The amount of the Loan eligible to blend terms is thirty-five million, one hundred and seventy-five thousand dollars (US\$35,175,000).
2. The amount of the Loan eligible to highly concessional terms is seventeen million, three hundred and twenty-five thousand dollars (US\$17,325,000).
3. The Loan granted on highly concessional terms shall be free of interest but shall bear a fixed service charge as determined by the Fund at the date of approval of the Loan by the Fund's Executive Board. The Loan is payable semi-annually in the Loan Service Payment Currency. The Loan shall have a maturity period of forty (40) years, including a grace period of ten (10) years starting from the date of approval of the Loan by the Fund's Executive Board. The principal of the Loan will be repaid at two per cent (2%) of the total principal per annum for years eleven (11) to twenty (20), and four per cent (4%) of the total principal per annum for years twenty-one (21) to forty (40).
4. The Loan granted on blend terms shall be subject to interest on the principal amount outstanding and a service charge as determined by the Fund at the date of approval of the Loan by the Fund's Executive Board. The interest rate and service charge determined will be fixed for the life cycle of the Loan and payable semi-annually in the Loan Service Payment Currency, and shall have a maturity period of twenty five (25) years, including a grace period of five (5) years starting from the date of approval of the Loan by the Fund's Executive Board.
5. The Loan Service Payment Currency shall be in the United States dollars (USD).
6. The first day of the applicable Fiscal Year shall be 1st January.
7. Payments of principal and interest shall be payable on each 15 April and 15 October.
8. The IFAD funds will be disbursed into a designated account denominated in United States dollars at the Bank of Ghana, and will be operated by the Project Coordination Unit (PCU) using the national system. An operational bank account in the local currency will also be used. The proceeds from the designated account will be used exclusively to finance eligible Project expenditures, as stipulated in Schedule 2 of this Agreement. Funds will be transferred periodically from the designated to the operational account for expenditures eligible for IFAD financing.
9. The Borrower shall provide counterpart financing for the Project in the amount of US\$ 22.5 million in the form of taxes and duties, and in-kind contribution.

**Section C**

1. The Lead Project Agency shall be the Ministry of Food and Agriculture of the Republic of Ghana.
2. The following are designated as additional Project Parties: Ministry of Trade and Industry (MoTI), Ghana Incentive-Based Risk Sharing Agricultural Lending Limited (GIRSAL); Ghana Commodity Exchange (GCX), ARB APEX Bank, Ghana Agricultural Insurance Pool (GAIP) and Participating Financial Institutions (PFIs). Additional Project Parties are described in Schedule 1.
3. A Mid-Term Review will be conducted as specified in Section 8.03 (b) and (c) of the General Conditions; however, the Parties may agree on a different date for the Mid-Term Review of the implementation of the Project.

4. The Project Completion Date shall be the eighth (8<sup>th</sup>) anniversary of the date of entry into force of this Agreement.

5 Procurement of goods, works and services financed by the Financing shall be carried out in accordance with the provisions of the Borrower's procurement laws, to the extent such are consistent with the IFAD Procurement Guidelines.

#### **Section D**

1. The Fund will administer the Loan and supervise the Project.

#### **Section E**

1. The following are designated as additional grounds for suspension of this Agreement:

- (a) Key Project staff shall have been transferred, suspended, or terminated without the Fund's prior no-objection; and
- (b) The Project Implementation Manual (PIM) and/or any provision thereof, has been waived, suspended, terminated, amended or modified without the prior agreement of the Fund and the Fund, after consultation with the Borrower, has determined that it has had, or is likely to have, a material adverse effect on the Project.

2. The following are designated as additional grounds for cancellation of this Agreement:

- (a) The PIM or any provision thereof, has been waived, suspended, terminated, amended or substantially modified without the prior agreement of the Fund and the Fund, after consultation with the Borrower, has determined that such waiver, suspension, termination, amendment or modification has had, or is likely to have, a material adverse effect on the Project, and the Borrower has not taken any measures to remedy the situation.

3. The following are designated as additional general conditions precedent to withdrawal:

- (a) The IFAD no objection to the PIM, including the Financial and Administrative Manual and Procurement Guidelines shall have been obtained;
- (b) IFAD no objection to the appointment of the Project Coordinator and the Finance Manager has been obtained;
- (c) Key Project staff has been appointed as per section 8 Schedule 3 of this Agreement;
- (d) An appropriate and functional accounting software shall have been deployed at the Project Coordinating Unit; and
- (e) The Borrower shall provide counterpart contribution for the first Project year as specified in the first 18 months Annual Work Plan and Budget (AWPB).

4. The following are the designated representatives and addresses to be used for any communication related to this Agreement:

For the Republic of Ghana:

The Chief Director  
Ministry of Finance  
Finance Drive, Accra  
P.O. Box MB 40  
Accra, Ghana

For the Fund:

President  
International Fund for Agricultural Development  
Via Paolo di Dono 44  
00142 Rome, Italy

[Copy to:]

This Agreement, [dated \_\_\_\_\_], has been prepared in the English language in two (2) original copies, one (1) for the Fund and one (1) for the Borrower.

REPUBLIC OF GHANA

\_\_\_\_\_  
"[Authorised Representative Name]"  
"[Authorised Representative title]"

Date: \_\_\_\_\_

INTERNATIONAL FUND FOR  
AGRICULTURAL DEVELOPMENT

\_\_\_\_\_  
Gilbert F. Houngbo  
President

Date: \_\_\_\_\_

## Schedule 1

### *Project Description and Implementation Arrangements*

#### I. Project Description

1. *Target Population.* The Project shall benefit the poor and poorest households, that should be 100,000 beneficiaries, with limited access to assets and economic opportunities due to, marginalization and the negative impacts of climate change. Vulnerable people within the poor rural population include: women (40 per cent); unemployed young women and men between 18 and 35 years (30 per cent); and economically active people with disabilities (5 per cent).
2. *Project area.* The Project will extend to all five regions in the Northern Belt, (Upper West, Upper East, North East, Savannah and Northern), and three neighbouring regions in the Middle Belt (Bono East, Bono and Oti) (*the "Project Area"*).
3. *Goal.* The goal of the Project is to contribute to reduced poverty, improved natural resources management and healthy, sustainable and climate resilient rural livelihoods.
4. *Objectives.* The objective of the Project is to strengthen the integration, climate resilience and environmental sustainability of smallholders and businesses in priority value chains (VCs) in the Northern and Middle Belts, taking advantage of increased demand generated by government efforts to strengthen agroprocessing.
5. *Phased approach.* The Project will start implementation in three adjacent regions in the Northern Belt to ensure filling of the financing gap and firming up implementation arrangements.
6. *Replication and scalability phase:* The Project will be scaled up to the remaining five target regions by the middle of the third year of implementation, according to four trigger conditions: (i) filling the financing gap (currently estimated at USD 22.7 million); (ii) Borrower meeting its PROSPER cofinancing commitments during the start-up phase; (iii) MoUs with implementing partners established and progressing well; and (iv) satisfactory arrangements in place with regard to the operation of the Matching Grants and Blended Finance Facility.
7. *Components.* The Project shall consist of the following Components:
  - 7.1 *Component 1: Development of rural institutions and socio-economic infrastructure.* The component will be implemented through two sub-components:
    - 7.1.1 *Sub-Component 1.1: Capacity-building of rural institutions, MSMEs and households.* The objective is to comprise a range of institution-building and skill-transfer activities aimed at enabling target groups to: (i) take ownership of and accountability for their own development initiatives; (ii) promote sustainable community-based natural resource management; (iii) strengthen their ability to implement modern, sustainable and climate-resilient farming; and (iv) adopt healthier diets and gender equity.
    - 7.1.2 *Sub-Component 1.2: Development of socio-economic infrastructure.* The objective is to realize some of the investments in public goods chosen by local communities through the cluster planning process. Three complementary types of climate-resilient infrastructure will be eligible: (i) off-farm or watershed works, and hazard mitigation measures; (ii) feeder roads and farm tracks; and (iii) communal social infrastructure.
  - 7.2 *Component 2: Strengthening economic benefits for smallholders and small operators around selected agricultural value chains.* The component will be implemented through two sub-components:
    - 7.2.1 *Sub-component 2.1: Sustainable market linkages and business development,* which comprises three activities:

- (i) Value chain analysis will examine each selected national value chain and map the actors close to target communities;
- (ii) Promotion of linkages between producers and value chain actors will aim at promoting sustainable and equitable contractual agreements between producers engaged in climate-resilient farming and large-scale agribusinesses. These agreements will focus on rural institutions and MSMEs that demonstrate interest and potential during capacity-building interventions.
- (iii) The Project will generate sound, achievable and fully costed business *plans* suitable to the resources and prospects of each entity, green in design, and climate resilient.

7.2.2 *Sub-component 2.2: Access to rural financial services* aims to promote a savings culture among beneficiaries, facilitate the implementation of business plans and ensure enduring access to affordable financial resources. Through rural institutions and related MSMEs, farmers will be integrated into expanding value chains and have lasting access to affordable financial services for developing agribusinesses – including green investments – to stimulate rapid sectoral development. Financial services supported by the project will be structured around three instruments tailored to the capacities of beneficiary groups.

- (i) The first, *savings and loans*, will aim to spark greater savings within target communities.
- (ii) The second, *a matching grants fund*, will facilitate emerging rural institutions' engagement in commercial agriculture and smaller MSMEs' participation in selected value chains through support to business plans referred to in 7.2.1 (iii), developed by the poorest groups and smaller enterprises. It will also support the promotion of food and nutrition security among the most vulnerable groups.
- (iii) The third, *a blended finance facility (BFF)*, will operate to ensure sustainable access to financial services for growing rural institutions and MSMEs while crowding in private capital. The BFF will include inter-alia lines of credit from the GCF/Inclusive Green Finance Initiative (IGREENFIN). The BFF will be established and managed by the ARB-APEX Bank and disbursed through Participating Financial Institutions.

## II. Implementation Arrangements

8. *Lead Project Agency ("LPA")*. The Project Implementation Agency will be the Ministry of Food and Agriculture of the Republic of Ghana ("LPA").

9. *Project Steering Committee*. The LPA will establish a **Project Steering Committee** (PSC) to provide overall oversight of project implementation. It will be chaired by the Chief Director of MoFA and include representatives of Ministry of Finance (MoF), Ministry of Trade and Industry (MoTI), Ministry of Local Government, Decentralization and Rural Development (MLGDRD) and all relevant ministries and agencies, Bank of Ghana, ARB Apex Bank and regional coordinating councils from the Project Area (refer to the PIM). Members shall include private sector non-state actors (such as NGOs) and youth and women who operate along the relevant agricultural VCs as practitioners or advocates. The PSC will meet at least twice a year, and as necessary. The main responsibilities of the PSC will include: (i) providing strategic and policy guidance to the Project Coordination Unit (PCU); (ii) ensuring overall conformity with government policies and strategies; (iii) reviewing project progress and performance; (iv) approving the AWPB; (v) resolving implementation problems or conflicts; and (vi) assisting the PCU in obtaining government assistance for the Project when needed.



10. *Project Coordination Unit (PCU)*. The Project will be implemented through the Project Coordination Unit, which will be established in an implementation area of PROSPER, envisaged to be located in Tamale. The PCU will be responsible for coordination of project activities and for fiduciary, climate change and environmental and social safeguards, including gender and vulnerability. The PCU will operate under the supervision of the Directorate of Agricultural Extension Services (DAES), which will provide direct oversight. The PCU will be responsible for all financial management of the Project. The financial management system will meet the fiduciary requirements of IFAD, the Borrower and other stakeholders. The PCU will oversee and implement all procurement transactions, including procurement carried out by GCF funding.

11. *ARB-APEX Bank*. The ARB-APEX Bank will establish the BFF, blending resources from different sources including GCF/IGREENFIN and IFAD loan under PROSPER. A standalone MoU will be signed between MoFA/PROSPER and ARB-APEX Bank. A dedicated team (Project Investment Unit - PIU) reporting to the PCU will be anchored within ARB Apex Bank to manage the BFF. The PCU and dedicated team at APEX Bank will be responsible for following up on the compliance with the IGREENFIN Operational Manual regarding investments to be supported by the Matching Grant Fund and the BFF.

12. The PCU staff shall be hired by the Lead Project Agency competitively and in accordance with criteria and procedures to be developed in agreement with the Fund. The appointment of such personnel shall have IFAD's prior no objection. The Terms of Reference (ToRs) for Project staff shall be included in the PIM. The PCU of this Project will be established on the platform of the PCU of the IFAD- financed Ghana Agricultural Services Investment Project (GASIP).

13. *Implementing partners*. Key implementation partners will include selected MoFA departments, Ministry of Local Government, Decentralisation and Rural Development (MLGDRD), District Departments of Agriculture, Regional Departments of Agriculture, ARB-APEX Bank, Ministry of Trade and Industry (MoTI), Ghana Enterprises Authority (GEA) including Business Resource Centres (BRCs) and Business Advisory Centres (BACs), Ministry of Environment, Science, Technology and Innovation (MESTI), Ghana Commodity Exchange (GCX), Ghana Incentive Based Risk Sharing Agricultural Lending (GIRSAL) and Ghana Agricultural Insurance Pool(GAIP). PROSPER will enter into MoUs with the above entities that will outline implementation modalities and the role of each of these partners. From a safeguards and climate change stand point, the PCU will be working closely with Environmental Protection Agency (EPA) and the Environment and Climate Change Unit of MoFA at District, Regional and National levels to ensure consistency and compliance of project implementation with national regulations and the SECAP guidelines.

14. *Monitoring and Evaluation*. The PCU will be responsible for preparing the annual workplan and budget (AWP/B) and procurement plan for the Project, and for securing approval from its management and IFAD. The plan will include an activities plan along with targets and an expenditure plan and should reflect overall project targets and activities.

15. *Knowledge Management*. A comprehensive knowledge management action plan will be developed in the early stages of implementation. Output, outcome and impact data generated by the M&E system will inform case studies, briefs and reports. These will be used for policy dialogue, peer learning and potential scaling up. Knowledge management products will be communicated through multiple media, including blogs, written publications, video and social media. PROSPER will participate in, contribute to and benefit from the South-South-Triangular-Cooperation activities under IGREENFIN regional activities.

16. *Project Implementation Manual*. The PCU shall be responsible for the finalisation of a Project Implementation Manual (PIM) that shall describe: (i) implementation of project activities; (ii) the administration of Loan proceeds and Project Parties' responsibilities; (iii) financial management and procurement procedures; and (iv) monitoring and evaluation of Project progress and results. The PIM shall be approved by the Project

Steering Committee, before IFAD's non objection is obtained. To ensure that the Blended Finance Facility will provide Green financing, the eligibility criteria in the IGREENFIN operational manual for green investments will be applied to all Blended Finance Facility financing. The Operational Manual of IGREENFIN will be considered part of PROSPER PIM and its provisions will apply to GCF and IFAD investments. The dedicate team (PIU) in APEX Bank and PROSPER PCU, which include climate and safeguards specialists along with PROSPER M&E team will verify adherence to the provisions of the PIM and the Operational Manual of the IGREENFIN.

## Schedule 2

### Allocation Table

1. *Allocation of Loan Proceeds.* (a) The Table below sets forth the Categories of Eligible Expenditures to be financed by the Loan and the allocation of the amounts to each category of the Financing and the percentages of expenditures for items to be financed in each Category:

Category	Loan Amount Allocated (expressed in USD)	Percentage
1. Civil work	15 200 000	100 % net of: Borrower and beneficiary contribution
2. Equipment and materials	910 000	100 % net of: Borrower and beneficiary contribution
3. Consultancies and training	7 860 000	100 % net of: Borrower and beneficiary contribution
4. Grants and subsidies	10 420 000	100 % net of: Borrower and beneficiary contribution
5. Credit, guarantee funds	11 020 000	100 % net of: Borrower and beneficiary contribution
6. Operating costs	1 840 000	100 % net of: Borrower and beneficiary contribution
Unallocated	5 250 000	
<b>TOTAL</b>	<b>52 500 000</b>	

(b) The terms used in the Table above are defined as follows:

- (i) Category 1: "Civil works" includes construction, renovation and rehabilitation
- (ii) Category 3: "Consultancies and training" includes workshop
- (iii) Category 4: "Grants and Subsidies" includes the matching grant fund.
- (iv) Category 5: "Credit, guarantee funds" includes blended loans under the Blended Finance Facility.
- (v) Category 6: "Operating costs" includes salaries, allowances and operating expenses

2. *Disbursement arrangements*

(a) *Start-up Costs.* To facilitate a prompt start up, withdrawals in respect of expenditures for start-up costs in the services and recurrent costs categories incurred before the satisfaction of the general conditions precedent to withdrawal shall not exceed an aggregate amount of USD 500,000. Activities to be financed by Start-up Costs will require the no objection from IFAD to be considered eligible. The start-up funds will include inter alia: (i) establishment of the PCU and salaries of key staff; (ii) formulation of the Project Implementation Manuals including the financial procedures, accounting and procurement manual; (iii) preparation of the first annual work plan and budget (AWPB) and procurement plan; (iv) organization of a start-up workshop; (v) deployment of a suitable accounting software; (vi) finalization of the

scope of work and the terms of reference (ToRs) of the internal auditor as well as report format; and (vii) finalization of the agreement/MoU templates to be used with the implementing partners.

(b) Co-financiers. The financiers of PROSPER are Government, IFAD, Green Climate Fund (GCF) (Grant, Adaptation and Mitigation), participating financial institutions (PFIs), private sector and beneficiaries (RIs, MSMEs and local communities). The contribution of GCF is as follows: GCF adaptation is USD 13.8 million; GCF mitigation is USD 6.9 million; and GCF grant is USD 4.7 million. Government of Ghana's contribution is estimated at USD 22.5 million mainly in the form of tax exemptions and GoG staff costs. Beneficiaries' in-kind and cash contribution is estimated at USD 19.1 million, mainly through Business Plans. PFIs and the private sector represent USD 4.9 million.

### Schedule 3

#### *Special Covenants*

#### **I. General Provisions**

In accordance with Section 12.01(a)(xxiii) of the General Conditions, the Fund may suspend, in whole or in part, the right of the Borrower to request withdrawals from the Loan Account if the Borrower has defaulted in the performance of any covenant set forth below, and the Fund has determined that such default has had, or is likely to have, a material adverse effect on the Project:

1. Within six (6) months of entry into force of the Financing Agreement, the Project will procure and install a customize accounting software as it is the practice in IFAD on-going supported projects, to satisfy International Accounting Standards and IFAD's requirements.
2. Within six (6) months of entry into force of the Financing Agreement, the Project will enter into Memorandum of Understandings (MoU) with implementing partners that will structure the collaboration, define roles, responsibilities and duties with regards to implementation, financial management, accounting and reporting.
3. *Planning, Monitoring and Evaluation.* The Borrower shall ensure that a Planning, Monitoring and Evaluation (PM&E) system shall be established within twelve (12) months from the date of entry into force of this Agreement.
4. *Gender.* The Borrower shall ensure gender equality. Due to limited employment-opportunity- induced migration of men from the rural areas, women continue to shoulder the responsibility of the family and its livelihood activities. The income from these activities for majority of the rural households is inadequate to act as an incentive for reverse migration.
5. *Land tenure security.* The Borrower shall ensure that the land acquisition process, if any, will be completed and that compensation processes will be consistent with applicable laws.
6. *Audit.* The Borrower shall ensure that PROSPER shall appoint, based on terms of reference approved by the Fund, the Audit Service of Ghana (GAS), to audit the financial statements of the entire Programme on an annual basis, in accordance with international auditing standards and IFAD guidelines on Programme Audits. An audited annual financial statement for the entire Programme, together with a management letter on audit observations on internal controls, shall be submitted to the Fund within six (6) months of the fiscal year end.
7. *Anticorruption Measures.* The Borrower shall comply with IFAD Policy on Preventing Fraud and Corruption in its Activities and Operations.
8. *Sexual Harassment, Sexual Exploitation and Abuse.* The Borrower and the Project Parties shall ensure that the Project is carried out in accordance with the provisions of the IFAD Policy on Preventing and Responding to Sexual Harassment, Sexual Exploitation and Abuse, as may be amended from time to time.
9. *Ifad Client Portal (ICP) Contract Monitoring Tool.* The Borrower shall ensure that a request is sent to IFAD to access the project procurement Contract Monitoring Tool in the IFAD Client Portal (ICP). The Borrower shall ensure that all contracts, memoranda of understanding, purchase orders and related payments are registered in the Project Procurement Contract Monitoring Tool in the IFAD Client Portal (ICP) in relation to the

procurement of goods, works, services, consultancy, non-consulting services, community contracts, grants and financing contracts. The Borrower shall ensure that the contract data is updated on a quarterly basis during the implementation of the Project.

10. *The Key Project Personnel are:* National Project Coordinator, Financial Manager, two accountants, Senior Policy, Monitoring and Evaluation and Knowledge Management officer and assistant, Procurement and Contract Officer, Senior Value Chains / Agribusiness Expert and two junior officers; Infrastructure Expert, Rural Financial Services Expert, a geographic Information System Specialist. From a safeguards and climate change standpoint, the PCU will embed a Safeguards and Climate Specialist and Gender, Social Inclusion and Vulnerability Specialist to work with EPA and Environment and climate Change Unit of MOFA to ensure consistency and compliance of project implementation with national regulations and the SECAP guidelines. The PIU in the ARB-APEX Bank will comprise a BFF Coordinator and two field officers supported by a dedicated Gender, Social Inclusion and Vulnerability Officer and Safeguards and Climate Officer. In order to assist in the implementation of the Project, the PCU, unless otherwise agreed with IFAD, shall employ or cause to be employed, as required, key staff whose qualifications, experience and terms of reference are satisfactory to IFAD. Key Project Personnel shall be recruited under a consulting contract following the individual consultant selection method in the IFAD Procurement Handbook, or any equivalent selection method in the national procurement system that is acceptable to IFAD. The recruitment of Key Project Personnel is subject to IFAD's prior review as is the dismissal of Key Project Personnel. Key Project Personnel are subject to annual evaluation and the continuation of their contract is subject to satisfactory performance. Any contract signed for Key Project Personnel shall be compliant with the national labour laws and the ILO International Labour Standards in order to satisfy the conditions of IFAD's updated SECAP. Repeated short-term contracts must be avoided, unless appropriately justified under the project's circumstances.

## **II. SECAP Provisions**

1. The Borrower shall carry out the preparation, design, construction, implementation, and operation of the Project in accordance with the nine standards and other measures and requirements set forth in the Updated Social, Environmental Climate Assessment Procedures of IFAD ("SECAP 2021 Edition"), as well as with all applicable laws of the Borrower and/or the sub-national entities relating to social, environmental and climate change issues in a manner and substance satisfactory to IFAD. The Borrower shall not amend, vary or waive any provision of the SECAP 2021 Edition, unless agreed in writing by the Fund in the Financing Agreement and/or in the Management Plan(s), if any.

2. For sub-projects presenting high or substantial social, environmental and climate risks, the Borrower shall carry out the implementation of the sub-project in accordance with the measures and requirements set forth in the Environmental and Social Impact Assessments (ESIAs)/Environmental, Social and Climate Management Frameworks (ESCMFs); the Project social and environment categorization B and climate categorization (high) and/or Resettlement Action Plans/Frameworks (RAPs/Fs) and Environmental, Social and Climate Management Plans (ESCMPs) for high risk projects; and Abbreviated ESIAs and/or Abbreviated RAP/F and ESCMPs for substantial risk projects and Free, Prior and Informed Consent (FPIC) Plans, FPIC Implementation Plans, Pesticide Management Plans, Cultural Resources Management Plans and Chance Finds Plans (the "Management Plan(s)"), as applicable, taken in accordance with SECAP requirements and updated from time to time by the Fund.

The Borrower shall not amend, vary or waive any provision of the ESCMPs and Management Plan(s), unless agreed in writing by the Fund and if the Borrower has complied with the same requirements as applicable to the original adoption of the ESCMPs and Management Plan(s).

3. The Borrower shall not, and shall cause the LPA, all its contractors, its sub-contractors and suppliers not to commence implementation of any works, unless all Project affected persons have been compensated and/or resettled in accordance with the specific RAP/Abbreviated RAP, FPIC and/ or the agreed works and compensation schedule.

4. The Borrower shall cause the LPA to comply at all times while carrying out the Project with the standards, measures and requirements set forth in the SECAP 2021 Edition and the Management Plan(s), if any.

5. The Borrower shall disclose the draft and final ESIA reports and all other relevant Management Plan(s) with Project stakeholders and interested parties in an accessible place in the Project -affected area, in a form and language understandable to Project -affected persons and other stakeholders. The disclosure will take into account any specific information needs of the community (e.g. culture, disability, literacy, mobility or gender).

6. The Borrower shall ensure or cause the ELPA to ensure that all bidding documents and contracts for goods, works and services contain provisions that require contractors, sub-contractors and suppliers to comply at all times in carrying out the Project with the standards, measures and requirements set forth in the SECAP 2021 Edition, ESCMPs and the Management Plan(s), if any.

7. The Borrower will ensure that a Project -level grievance mechanism is established that is easily accessible, culturally appropriate, available in local languages, and scaled to the nature of the Project's activity and its potential impacts to promptly receive and resolve concerns and complaints (e.g. compensation, relocation or livelihood restoration) related to the environmental and social performance of the Project for people who may be unduly and adversely affected or potentially harmed if the Project fails to meet the SECAP standards and related policies. The Project-level grievance mechanism needs to take into account indigenous peoples, customary laws and dispute resolution processes. Traditional or informal dispute mechanisms of affected indigenous peoples should be used to the greatest extent possible.

8. Any event which occurs in relation to serious environmental, social, health & safety (ESHS) incidents (as this term is defined below); labor issues or to adjacent populations during project implementation that, with respect to the relevant IFAD Project:

- (i) has direct or potential material adverse effect;
- (ii) has substantially attracted material adverse attention of outside parties or create material adverse national press/media reports; or
- (iii) gives rise to material potential liabilities.

The Borrower shall ensure or cause the LPA, contractors, sub-contractors and suppliers to ensure that the relevant processes set out in the SECAP 2021 Edition as well as in the ESCMPs and Management Plan(s) (if any) are respected. In the occurrence of such event, the Borrower shall:

- Notify IFAD promptly;
- Provide information on such risks, impacts and accidents;
- Consult with Project affected parties on how to mitigate the risks and impacts;
- Carry out, as appropriate, additional assessments and stakeholders' engagements in accordance with the SECAP requirements; and
- Adjust, as appropriate, the Project -level grievance mechanism according to the SECAP requirements;

- Propose changes, including corrective measures to the Management Plan(s) (if any), in accordance with the findings of such assessment and consultations, for approval by IFAD.

**Serious ESHS incident** means serious incident, accident, complaint with respect to environmental, social (including labor and community), health and safety (ESHS) issues that occur within the Project or Borrower's activities within the ESMF. Serious ESHS incidents can comprise incidents of (i) environmental; (ii) occupational; or (iii) public health and safety; or (iv) social nature as well as material complaints and grievances addressed to the Borrower (e.g. any explosion, spill or workplace accident which results in death, serious or multiple injuries or material environmental contamination, accidents of members of the public/local communities, resulting in death or serious or multiple injuries, sexual harassment and -violence involving Project workforce or in relation to severe threats to public health and safety, inadequate resettlement compensation, disturbances of natural ecosystems, discriminatory practices in stakeholder consultation and engagement (including the right of indigenous peoples to free, prior and informed consent), any allegation that require intervention by the police/other law enforcement authorities, such as loss of life, sexual violence or child abuse, which (i) have, or are likely to have a material adverse effect; or (ii) have attracted or are likely to arouse substantial adverse attention of outside parties or (iii) to create substantial adverse media/press reports; or (iv) give, or are likely to give rise to material potential liabilities).

9. Without limitation on its other reporting obligations under this Agreement, the Borrower shall provide the Fund with:

- Reports on the status of compliance with the standards, measures and requirements set forth in the SECAP 2021 Edition, ESCMPs and the management plan (if any) on a semiannual basis - or such other frequency as may be agreed with the Fund;
- Reports of any social, environmental, health and safety incidents and/accidents occurring during the design stage, the implementation of the Project and propose remedial measures. The Borrower will disclose relevant information from such reports to affected persons promptly upon submission of the said reports ; and
- Reports of any breach of compliance with the standards, measures and requirements set forth in the SECAP 2021 Edition and the Management Plan(s) (if any) promptly after becoming aware of such a breach.

10. The Borrower shall fully cooperate with the Fund concerning supervision missions, midterm reviews, field visits, audits and follow-up visits to be undertaken in accordance with the requirements of SECAP 2021 Edition and the Management Plan(s) (if any) as the Fund considers appropriate depending on the scale, nature and risks of the Project.

11. In the event of a contradiction/conflict between the Management Plan(s), if any and the Financing Agreement, the Financing Agreement shall prevail.



# Logical framework

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
<b>Outreach</b> Total number of persons receiving services promoted or supported by PROSPER	<b>1.b Estimated corresponding total number of households members</b>				Project reports	Semi-annual	PROSPER PCU	Effective stakeholder identification, needs assessment and gender/youth targeting is carried out at the community level
	Household members - Number of people	0	210000	420000				
	<b>1.a Corresponding number of households reached</b>				Project reports	Semi-annual	PROSPER PCU	
	Households - Households	0	35000	70000				
	<b>1 Persons receiving services promoted or supported by the project</b>				Project reports	Semi-annual	PROSPER PCU	
	Males - Males	0	30000	60000				
	Females - Females	0	20000	40000				
	Young - Young people	0	15000	30000				
	Total number of persons receiving services - Number of people	0	50000	100000	Ghana Statistical Services/ PROSPER surveys	Mid-term Review and completion	PROSPER PCU	
	<b>PWD receiving services promoted or supported by the project</b>							
	Females - Number	0	1000	2000				
	Males - Number	0	1500	3000				
	Young - Number	0	750	1500				
Total number of PwD receiving services - Number of people	0	2500	5000					
<b>Project Goal</b> Contribute to reduced poverty, improved natural resources management and healthy, sustainable and climate resilient rural livelihoods.	<b>HH living below the poverty line in the districts targeted</b>				Ghana Statistical Services/ PROSPER surveys	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region
	Households - Percentage (%)	0		8				
	<b>Households reporting reduction in production losses due to adverse climate events</b>				Ghana Statistical Services/ PROSPER surveys using COI methodology	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
Households - Percentage (%)	0		70					

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
<b>Development Objective</b> Strengthen the integration, climate resilience and environmental sustainability of smallholders and businesses in priority VCs in the Northern and Middle Ecological Belts taking advantage of the increased demand created by the national agro-processing strategy.	<b>Percentage of target households in the project supported communities reporting an increase in income contributed to by the services provided by the Project</b>				Baseline survey, Project reports	Baseline, Mid-term Review and completion	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Targeted households - Percentage (%)	0		60				
	<b>2.2.1 Persons with new jobs/employment opportunities</b>				Baseline survey, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
	Males - Males	0	3338	6675				
	Females - Females	0	2225	4450				
	Young - Young people	0	5000	10000				
	Total number of persons with new jobs/employment opportunities - Number of people	0	5563	11125				
	<b>SF.2.2 Households reporting they can influence decision-making of local authorities and project-supported service providers</b>				Baseline survey, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	Mid-term Review and completion	
	Household members - Number of people	0		315000				
	Households (%) - Percentage (%)	0		75				
	Households (number) - Households	0		52500				
	<b>SF.2.1 Households satisfied with project-supported services</b>				Baseline survey, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	Mid-term Review and completion	
	Household members - Number of people	0		315000				
	Households (%) - Percentage (%)	0		75				
Households (number) - Households	0		52500					
<b>Outcome</b> Outcome 1. Financially and environmentally sustainable	<b>Rural Institutions with improved capacity</b>				Baseline survey using COI	Baseline, Mid-term Review and completion survey	PROSPER PCU	Political stability. Macroeconomic conditions remain stable

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
livelihoods developed and nutrition security enhanced in project areas					methodology, Project reports			or improve. No major political shocks in the region.
	Rural Institutions - Number	0	1687	3375				
	<b>3.2.2 Households reporting adoption of environmentally sustainable and climate-resilient technologies and practices</b>				Baseline survey using COI methodology, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
	Total number of household members - Number of people	0		252000				
	Households - Percentage (%)	0	30	60				
	Households - Number	0	21000	42000				
	<b>3.2.1 Number of tons of greenhouse gas emissions (CO2) avoided and/or sequestered</b>				Baseline survey using COI methodology, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
	Hectares of land - Area (ha)	0		39 217				
	tCO2e/20 years - Number	0		-1 945 462				
	tCO2e/ha - Number	0		-49.60				
	tCO2e/ha/year - Number	0		-2.50				
	<b>1.2.9 Households with improved nutrition Knowledge Attitudes and Practices (KAP)</b>				Baseline survey using COI methodology, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
	Women-headed households - Households	0		672				

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
	Households (number) - Households	0		8400				
	Households (%) - Percentage (%)	0		70				
	Household members - Number of people	0		50400				
	<b>Persons in rural areas accessing public socio-economic infrastructures to build environmental resilience</b>				Baseline survey using COI methodology, Project reports	Baseline, Mid-term Review and completion survey	PROSPER PCU	
	Persons - Percentage (%)	0		40				
	<b>2.2.6 Households reporting improved physical access to markets, processing and storage facilities</b>				Baseline survey using COI methodology, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
	Households reporting improved physical access to markets - Percentage (%)	0		10				
<b>Output</b> Output 1.1 Strengthening of rural institutions and enterprises	<b>Rural Institutions and MSMEs trained</b>				M&E Data/ Component reports	Annually	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Rural Institutions - Number	0	2250	4500				
	MSMEs - Number	0	400	800				
<b>Output</b> Output 1.2 Climate proofing smallholder production technologies	<b>Climate smart demonstrations installed</b>				M&E Data/ Component reports	Annually	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Demonstrations - Number	0	100	320				
	<b>3.1.1 Groups supported to sustainably manage natural resources and climate-related risks</b>				M&E Data/ Component reports	Annually	PROSPER PCU	
	Total size of groups - Number of people	0	50000	100000				
	Groups supported - Groups	0	2560	5300				
	Males - Males	0	30000	60000				
	Females - Females	0	20000	40000				

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
	Young - Young people	0	15000	30000	M&E Data/ Component reports	Annually	PROSPER PCU	
	<b>3.1.2 Persons provided with climate information services</b>							
	Males - Males	0	9000	18000				
	Females - Females	0	6000	12000				
	Young - Young people	0	4500	9000				
	Persons provided with climate information services - Number of people	0	15000	30000				
	<b>Output</b> Output 1.3 Promotion of nutrition-sensitive farming and healthy-diets	<b>1.1.8 Households provided with targeted support to improve their nutrition</b>						
Total persons participating - Number of people		0	15000	72000				
Males - Males		0	7500	36000				
Females - Females		0	7500	36000				
Households - Households		0	2500	12000				
Young - Young people		0	7500	7500				
<b>1.1.7 Persons in rural areas trained in financial literacy and/or use of financial products and services</b>				M&E Data/ Component reports	Annually	PROSPER PCU		
Males - Males		0	30000				60000	
Females - Females		0	20000				40000	
Young - Young people		0	15000				30000	
Persons in rural areas trained in FL and/or use of FProd and Services (total) - Number of people		0	50000				100000	
<b>Output</b> Output 1.4 Development of socioeconomic infrastructures	<b>Clusters benefitting from infrastructures for enhancing environmental management and climate resilience (off-farm/watershed and communal social infrastructures)</b>				M&E Data/ Component reports	Annually	PROSPER PCU	Political stability. Macroeconomic conditions remain stable

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
	Clusters - Number	0	60	320				or improve. No major political shocks in the region.
	<b>2.1.5 Roads constructed, rehabilitated or upgraded</b>				M&E Data/ Component reports	Annually	PROSPER PCU	
	Length of roads - Km	0	90	90				
<b>Outcome</b> Outcome 2. Smallholders and small businesses are empowered to take advantage of the increasing market demand for agricultural produce	<b>2.2.3 Rural producers' organizations engaged in formal partnerships/agreements or contracts with public or private entities</b>				Baseline survey using COI methodology, Project reports	Baseline survey using COI methodology, Project reports	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Number of POs - Organizations	0	1013	2025				
	<b>1.2.4 Households reporting an increase in production</b>				Baseline survey using COI methodology, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
	Total number of household members - Number of people	0	175000	350000				
	Households - Percentage (%)	0	25	50				
	Households - Households	0	25000	50000				
	<b>1.2.5 Households reporting using rural financial services</b>				Baseline survey using COI methodology, Project reports	Baseline, Mid-term Review and completion survey using COI methodology	PROSPER PCU	
	Total number of household members - Number of people	0	175000	350000				
	Households - Percentage (%)	0	25	50				
	Households - Households	0	25000	50000				
<b>Output</b> Output 2.1 Creation of sustainable marketing linkages and business development	<b>2.1.3 Rural producers' organizations supported</b>				M&E Data/ Component reports	Annually	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Total size of POs - Organizations	0	45000	90000				
	Rural POs supported - Organizations	0	2250	4500				
	Males - Males	0	27000	54000				

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
	Females - Females	0	18000	36000				
	Young - Young people	0	13500	27000				
<b>Output</b> Output 2.2 Access to rural financial services	<b>1.1.5 Persons in rural areas accessing financial services</b>				M&E Data/ Component reports	Annually	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Women in rural areas accessing financial services - savings - Females	0	12000	12000				
	Young people in rural areas accessing financial services - savings - Young people	0	9000	9000				
	Men in rural areas accessing financial services - savings - Males	0	18000	18000				
	Men in rural areas accessing financial services - credit - Males	0	7200	14400				
	Women in rural areas accessing financial services - credit - Females	0	4800	9600				
	Young people in rural areas accessing financial services - credit - Young people	0	3600	7200				
	Total persons accessing financial services - savings - Number of people	0	30000	30000				

Results Hierarchy	Indicators				Means of Verification			Assumptions
	Name	Baseline	Mid-Term	End Target	Source	Frequency	Responsibility	
	Total persons accessing financial services - credit - Number of people	0	12000	24000				
<b>Outcome</b> Outcome 3. Development of an enabling policy environment that will help achieve the project's goals and objectives	<b>Policy 3 Number of existing/new laws, regulations, policies or strategies proposed to policy makers for approval, ratification or amendment</b>				Baseline survey using COI methodology, Project reports	Baseline survey using COI methodology, Project reports	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Number	0	0	2				
<b>Output</b> Output 3.1 Financial policies to enhance smallholders' access to financial services and formalize MSMEs	<b>Policy 1 Number of policy-relevant knowledge products completed</b>				M&E Data/ Component reports	Annually	PROSPER PCU	Political stability. Macroeconomic conditions remain stable or improve. No major political shocks in the region.
	Knowledge Products - Number	0	5	10				



## Integrated Project Risk Matrix

Country Context	High	Substantial
Political Commitment	High	Substantial
<b>Risk:</b>  A change of Government and Ministers in the relevant Ministries during the project cycle may result in implementation delays, lack of interest from a new elected Government, or even civil unrest. While the overall system is stable and in the past democratic elections have seen peaceful transitions, the change in Government or priorities could lead to issues. This is magnified in the significant risks related to counterpart funding, corruption perception index and quality of public administration.	High	Substantial
<b>Mitigations:</b>  PROSPER will maintain a regular engagement with relevant Government officials to address issues on project management (communication, information sharing, reporting) throughout the entire project cycle. Political environment will be continuously monitored, and appropriate measures will be developed in case the need to deal with political changes arises, including re-alignment of project with Government agenda.		
Governance	Substantial	Moderate
<b>Risk:</b>  The risk that the country exhibits governance failures that may undermine project implementation and achievement of project development objectives. Another risk is project level governance failure. Despite the fact that Ghana has a well-established democracy and institutions and Ghana Audit Services is a capable institution and annual budgets are discussed by the Parliament, these risks are judged to be substantial. For example risks related to corruption perception index and quality of public administration are substantial.	Substantial	Moderate
<b>Mitigations:</b>  Supervisions missions and other implementation support / follow up measures will be conducted minimum twice a year. Missions and follow up efforts will include FM and procurement specialists. The ICO will ensure that audits are conducted on time. External and internal audit findings will be assessed and followed up proactively with the project, implementing ministry and borrower representative.		
Macroeconomic	High	Substantial
<b>Risk:</b>	High	Substantial

<p>Macroeconomic and global difficulties such as inflation, fuel and energy challenges, local and foreign market failures, fiscal and monetary policies affecting access to finance, government inability to provide counterpart funding, inadequate imports of hybrid seeds and fertilizers can represent a risk to PROSPER implementation. Major currency fluctuations would affect prices, demand and availability imported inputs and export markets.</p>		
<p><b>Mitigations:</b></p> <p>Following actions are expected to lead to addressing the above risks:</p> <p>(i) Strengthening community institutions and developing their internal capital and physical assets to develop resilience to external shocks.</p> <p>(ii) Obtaining high level government support from the early stages of project design; thus increasing potential of GoG support in case of adverse macroeconomic conditions and reducing probability of constraining inputs or any other necessary elements on PROSPER's beneficiaries.</p> <p>(iii) PROSPER will develop market linkages and strengthen RIs access to financial services to facilitate their access credit from financial institutions. This will contribute to building the beneficiaries resilience to shocks.</p> <p>(iv) Government contribution will be mostly in the form of in-kind contribution; thus reducing any potential impact of non-ability of the Government to provide cash contributions.</p> <p>(v) IFAD operational policy regarding re-structuring will be applied in case of evolving macro-economic situation that would require revisiting costs.</p>		
<p>Fragility and Security</p>	<p>Substanti al</p>	<p>Moderate</p>
<p><b>Risk:</b></p> <p>The ongoing COVID-19 pandemic might result in mid-to-longer term economic difficulties or even civil unrest. Some of the response measures adopted by governments in the peak of each wave to prevent transmission of the disease, such as movement and gathering restrictions, may impact employment, rural-urban movements and have some economic impact. The duration and strength of COVID in Ghana is still uncertain.</p> <p>Development of vaccines and new medical protocols are contributing to reducing these risks. Despite the conflict and socio-political turmoil in a handful of neighbouring countries, (i.e. Burkina Faso, Niger, Nigeria), Ghana's global environment remains relatively calm. Nevertheless, the risk of welcoming</p>	<p>Substanti al</p>	<p>Moderate</p>

influxes of unexpected climate and conflict related internally displaced people should not be discarded.		
<p><b>Mitigations:</b></p> <p>IFAD is actively participating in COVID-19 response dialogues, both at the UN Country Team level and in implementing its emergency operation (ESRF) with the government, to prevent and support mitigating negative impacts of the outbreak on the population (cash transfer, support Government programs). ESRF is working closely with other DPs and the Government to support measures that would help cope with post COVID realities, such as e-platforms for extension and marketing.</p> <p>PROSPER will continue working with the GoG and monitor these growing threats at the outskirts of its frontiers, throughout implementation. Systematic reporting on the handling of security and conflict issues will enable IFAD and PROSPER to anticipate accordingly. During project implementation, special attention will be given to such issues so the project can adequately monitor this potential exogenous risk that could hinder IFAD and PROSPER efforts, should it occur.</p>		
Sector Strategies and Policies	Substantial	Moderate
Policy alignment	Substantial	Moderate
<p><b>Risk:</b></p> <p>While national policies and strategies are generally in line with IFAD policies, some weakness in sector strategies and policies still exist, especially on subsidies and short-term focused political programmes over long-term agriculture development. This is namely related to blanket subsidies or unfavourable exports/imports policies, especially on agro-inputs. This could increase difficulty to deliver project expected outcomes.</p>	Substantial	Moderate
<p><b>Mitigations:</b></p> <p>These risks are managed through a continuous policy dialogue engagement and development partners coordination during the entire project cycle.</p>		
Policy Development and Implementation	Substantial	Moderate
<p><b>Risk:</b></p> <p>The development and implementation of agricultural sector policies could provide a challenging environment in some of PROSPER's critical areas e.g. matching grants, access by</p>	Substantial	Moderate

PROSPER's target group to inclusive finance, enterprise development and climate finance.		
<p><b>Mitigations:</b></p> <p>From the onset, promoting inclusive policy dialogue, integrating perspectives of different stakeholders since design, proper coordination between different stakeholders, and building institutional capacities, are elements that will contribute to the desired support for the sector, leading to PROSPER's success. From the second year of implementation, PROSPER will support the preparation of policy-relevant knowledge products based on project evidence.</p> <p>PROSPER's policy dialogue sub-component will address key policy areas that are relevant to the Project's objectives and implementation such as green agriculture, climate change, inclusive finance, etc.</p> <p>Ghana ICO will continue to participate actively in the ASWG and the private sector platform, contribute to advocate for supportive policy formulation, and will liaise with Development Partners to develop position papers aiming for increasingly effective policies in the agriculture sector during the entire project cycle.</p>		
Environment and Climate Context	High	Moderate
Project vulnerability to environmental conditions	Substantial	Moderate
<p><b>Risk:</b></p> <p>Possible environmental and climate shocks or extreme events (e.g. earthquakes, land erosion, siltation) would have significant adverse risks and/or impacts on food and nutrition security, agricultural productivity, access to markets, value-chains and infrastructure and local development perspectives. While the above mentioned natural environmental risks are not posing major threats (with the exception of occasional earthquakes), illegal mining is leading to noticeable water pollution and environmental degradation. Deforestation is another environmental risk. Climate related risks such as floods, droughts, unusual climate conditions are more probable. The potential incidence of pests and diseases would result in increased vulnerability or deterioration of the target populations' livelihoods and ecosystems.</p>	Substantial	Moderate
<p><b>Mitigations:</b></p> <p>Where these exist, special measures will be taken to adequately protect project's interventions throughout the project cycle. The project has developed an ESMF / ESMP which will contribute to address any unintended project impact, as well as externalities. PROSPER's aims at improving NR management and addressing climate risks. This will help address some of the above mentioned</p>		

potential risks. With regard to climate related risks, the project will promote climate insurance. Project interventions will not lead to any tree clearing but on the contrary it will promote afforestation and forests preservation through promotion of alternative livelihoods.		
Project vulnerability to climate change impacts	High	Moderate
<p><b>Risk:</b></p> <p>Unreliable and erratic rainfall, floods, long dry spells and destruction of infrastructure and productive assets due to extreme weather conditions could delay/ affect project implementation. Climate change could impact production negatively, thus affecting PROSPER's beneficiaries and reducing the potential of achieving PROSPER's objectives. Project's environmental and social category is B and the climate risk assessment is moderate to high.</p>	High	Moderate
<p><b>Mitigations:</b></p> <p>PROSPER's design is focused on improving NRM and introducing intensive climate adaptation and mitigation measures to support PROSPER's beneficiaries. This will be achieved through a range of Project's interventions such as capacity building on climate resilient agricultural practices (details and expected timeframe are referenced in the PDR); promotion of technically feasible and financially affordable soil and water management practices with farmers; facilitation of provision of weather information for decision making to farmers; provision of crop insurance to farmers. Lastly, the MG scheme and the BFF loan facility will support a wide spectrum of adaptation and mitigation measures.</p> <p>Additionally, foreseen socioeconomic infrastructures and other agriculture activities financed under PROSPER (small sections of feeder roads 7-9.5 km long) linking two villages, and/or agricultural land, which are mostly community owned, are expected to be small, low risks, mostly site specific and easily manageable.</p> <p>Consistent with IFAD Safeguards standards/policies the initial project environmental, social and climate screening, and PROSPER being a category B operation, an environment and social management framework (ESMF) has been prepared to help mitigate the Project induced impacts and external shocks in an adequate manner. The preparation was done adopting a consultative and inclusive approach. Moreover, a Gender, Social Inclusion and Vulnerability Specialist as well as Safeguards and Climate Specialist will be part of the PCU to ensure timely project compliance on safeguards, social inclusion and climate change. The GCF unit in the ARB-APEX bank will include</p>		

safeguards, climate, Social Inclusion, and Vulnerability Specialists as well. A crucial part of PROSPER's intervention aims at helping beneficiaries in targeted areas to cope with climate change impacts to achieve improved and more sustainable livelihoods while participating in selected VCs schemes.		
Project Scope	Substantial	Moderate
Project Relevance	Moderate	Low
<b>Risk:</b> PROSPER becomes less relevant if it is not aligned with IFAD and government priorities.	Moderate	Low
<b>Mitigations:</b> The objectives and interventions of the project are fully aligned with national development policies and IFAD priorities and are deemed responsive to the needs and challenges of the target groups.  Project relevance and the needs of the target group will continue to be confirmed further during project start-up, baseline surveys, and supervision and follow up missions. Corrective measures/adjustments such as restructuring will be taken if appropriate (even during early stages of implementation), to ensure project relevance is maintained. The M&E system will play an important role for continuous flow of information within the project and with key stakeholders, for early detection of potential difficulties.		
Technical Soundness	High	Moderate
<b>Risk:</b> Complexities; such as - time consuming VC surveys and situation assessments at the beginning of the project may delay project implementation - MoUs for implementation are not signed on time or project implementation does not progress according to plan - cofinancing from the Government does not materialize - FIs remains risk averse and delay implementation of the BFF - limited agribusiness expertise in the implementing agency results in priority to production (supply) aspects and supply driven implementation - the lack of participation of agribusinesses, particularly of those which are new to the concept of partnering with community institutions, might cause delay in market linkage development; and - capacity of the extension services	High	Moderate
<b>Mitigations:</b>		

<p>PROSPER will mitigate these risks by building on prior IFAD projects experiences from the onset and through actions like: i) building on the experiences of successful VC and microenterprise development projects such as a GASIP and REP, as well as coordination with AAFORD, especially on financial linkages to formal financial institutions and micro-insurance services; ii) prioritizing the presence of agribusiness and commercial agriculture expertise in the team from the start (REP and GASIP, which are about to be completed, have experienced staff in the areas of commercial VC and microenterprise development); iii) drawing upon agribusinesses which already proven to partner successfully with other projects such as GASIP, other non-IFAD projects and scale up their outreach to the PROSPER target group, as well as by developing marketing linkages through government supported initiatives such as 1D1F and PERD; (iv) capacity building of AEAs and provision of TA to backstop BRCs during implementation; (v) phasing approach is developed to allow addressing any potential issues with implementation arrangements; (vi) Government funding is mostly in form of in-kind contribution; (vii) Key project staff ToRs include follow up on meeting the triggers and follow up / timely recording of Government in-kind contribution; (viii) Institutional support will be provided to Government services including AEAs. .</p>		
Institutional Capacity for Implementation and Sustainability	High	Moderate
Implementation Arrangements	High	Moderate
<p><b>Risk:</b></p> <ul style="list-style-type: none"> <li>- Management unit located far away from project communities</li> <li>- Overburdened project management unit due to limited staff</li> <li>- Delays in replacement/recruitment of key staff and limited field presence might result in management constraints</li> <li>- Complex implementation arrangements that have several parties</li> <li>- Presence of several partners and service providers might result in complex implementation arrangements</li> <li>- MoUs delayed with Project Partners; such as APEX-Bank, BRCs, GIRSAL, etc</li> </ul>	High	Moderate
<p><b>Mitigations:</b></p> <ul style="list-style-type: none"> <li>(i) The PCU will be located centrally in the Project areas, close to the beneficiaries</li> <li>(ii) Implementation will be phased thus allowing the Project team to build their capacity and experience</li> <li>(iii) Phased implementation will allow taking corrective measures at an early stage through restructuring and / or any other corrective measures</li> <li>(iv) Introducing clarity on the roles of different parties of the implementation structure as well as roles of different partners, thus reducing complexity</li> </ul>		

<p>(v) Ensuring strong support by the implementing ministry through project implementation to allow filling any gaps and addressing any staffing constraints</p> <p>(vi) Once implementation commences, PROSPER will recruit TA to support implementation.</p>		
<p><b>Risk:</b></p> <p>Non-effective Market Linkages for Project Beneficiaries: Risk:</p> <ul style="list-style-type: none"> <li>-The risk that PROSPER’s efforts to create marketing linkages for RIs and MSMEs does not succeed due to lack of interest by agribusinesses</li> <li>- Failure of smallholders producers to meet market requirements with regard to quantity and quality</li> </ul>	Substantial	Moderate
<p><b>Mitigations:</b></p> <p>Since the beginning of the project activities will focus on building capacity of RIs and MSMEs not only on climate risks and NR degradation but also with regard to FAB and improved production and financial literacy. It will also strengthen the extension teams to ensure state of the art knowledge is accessible to the beneficiaries. The RIs and MSMEs will also have access to financial services such as VSLAs, matching grants and BFF. This will help farmers to continue credit worthy and credible partners to agribusinesses under formal market linkages arrangements.</p> <p>Consciousness efforts will be made to link farmers’ groups and MSMEs to VC actors. In addition to incentives such as increased opportunities for expanding their businesses, incentives such as access to know how and concessional BFF loans is expected to encourage agribusinesses to have strong links to the target groups.</p>		
<p><b>Risk:</b></p> <p>Poor farmers Performance due to Climate Impacts Risks</p> <p>High climate high risks would lead to sub-optimal production and failure of the smallholders to meet their commitments to the partnering agribusinesses and financial institutions.</p>	High	Moderate
<p><b>Mitigations:</b></p> <p>Since start-up, the project will raise smallholders' awareness on climate risks and how to climate proof their farming operations. Under component 2, farmers will be supported to develop green and climate resilient business plans to access MGs and the BFF facility. The project will make arrangements to link the farmers to GIRSAL (agricultural risk mechanism) and GAIP (agricultural climate insurance) to mitigate any loss due to climate risks or any other shocks.</p>		



<p><b>Risk:</b></p> <p>PFI's are Risk Averse and not Willing to lend to PROSPER's Target Group</p> <p>Risks:</p> <p>PFI's consider PROSPER's target group high risk and does not agree to engage in business relationship with most of them.</p>	Substantial	Moderate
<p><b>Mitigations:</b></p> <p>Since its start-up, the project will build the organisational capacity of the beneficiaries groups and take them through a gradual graduation approach, starting with financial literacy, saving mobilisation, matching grant support for the poorest groups, and access to low interest rate BFF. These actions, coupled with intensive efforts to create market linkages, introduce Ag risk mechanism and climate insurance as well as building the capacity to the PFI's through training and developing products suitable for PROSPER's target group, are expected to address possible risks for the PFI's.</p>		
<p><b>Risk:</b></p> <ul style="list-style-type: none"> <li>- The risk that the investments under the MG fund and BFF does not comply with green financing requirements</li> <li>- The risk that project implementation does not focus sufficiently on nutrition activities</li> </ul>	High	Moderate
<p><b>Mitigations:</b></p> <ul style="list-style-type: none"> <li>- IGREENFIN Operational Manual for green investments will be included in PROSPER PIM.</li> <li>- Project staff ToRs will include specific focus on ensuring green investments and compliance with the IGREENFIN Operational Manual</li> <li>- Project design include significant focus on nutrition including farmers training, specific MG category for nutrition</li> <li>- Specific TA for nutrition is included in the design</li> <li>- Partnerships with line Government departments to support implementation of nutrition activities</li> </ul>		
<p>Monitoring and Evaluation Arrangements</p>	Substantial	Moderate
<p><b>Risk:</b></p> <p>Weak M&amp;E processes and systems could lead to inadequate Project's capacity to deal with complexity, monitor, validate, analyse and communicate results, capture lessons, and adjust implementation to seize opportunities and take corrective actions in a timely manner.</p> <p>Risk of inadequate flow of information from the districts, APEX Bank to the PCU.</p>	Substantial	Moderate
<p><b>Mitigations:</b></p>		

<p>M&amp;E risks are mitigated by a clear structure from the onset, by leveraging existing M&amp;E expertise within host agency, and by maintaining a participative-collaborative approach for the definition of specific tools with main stakeholders.</p> <p>The project will have a dedicated M&amp;E team, who will derive the M&amp;E plan collaboratively with the line ministry, district staff and with relevant stakeholders, farmers organisations and agribusinesses. M&amp;E focal points at regional, district levels and in APEX Bank will be established.</p> <p>The key responsibilities of the M&amp;E system will rely on the M&amp;E Unit at the PCU, composed of an M&amp;E manager and M&amp;E officers. All other implementation agencies at regional level will play important roles in collecting and analysing data to assess outcomes and impact of project activities. The M&amp;E unit will set up a monitoring-evaluation manual and a computerized monitoring-evaluation data system to provide periodic, GIS based system, complete and reliable data. Several M&amp;E tools and guidelines will be incorporated in the M&amp;E system along with the Core Outcome Indicators (COI) Survey, which would allow for effective monitoring of the project situation at baseline, mid-term and completion.</p> <p>PROSPER's M&amp;E system aims for continuous information flow among relevant stakeholders and will allow the development of corrective measures as soon as issues are identified, from the beginning of implementation. PROSPER also feeds from other IFAD operations' experiences, lessons, knowledge and products (REP, GASIP, AAFORD), including what regards to project evaluation and monitoring.</p> <p>The institutional arrangement for implementation will ensure that PROSPER's M&amp;E is fully integrated into the MoFA planning, M&amp;E, and policy formulation processes, which turns the PROSPER's M&amp;E system into an important element of project's sustainability and exit strategy.</p>		
Project Financial Management	Moderate	Low
Project Organization and Staffing	Moderate	Low
<p><b>Risk:</b></p> <p>The implementing entity has excess number of qualified and experienced financial management staff thereby increasing cost significantly.</p>	Moderate	Low
<p><b>Mitigations:</b></p> <p>The entity has three chartered Accountants and one finalist. All have experience in managing IFAD project. Two junior Accounts Assistants will be engaged to replace two senior accountants on completion of GASIP. PROSPER will make complete and appropriate staffing a condition precedent to disbursement and throughout project cycle</p>		

Project Budgeting	Substantial	Moderate
<b>Risk:</b> 1) IFAD disbursement cap may result in funds not being available when needed 2) Disbursement cap Information may not be readily available at the time of AWPB preparation 3) The use of GIFMIS implies that the AWPB is integrated in the national budget, which could cause delays in budget approval	Substantial	Moderate
<b>Mitigations:</b> 1) Project must obtain disbursement cap before completion of AWPB. 2) Project must liaise with FMD and PMD through the Country Director 3) The PMU will work toward an early submission of the AWPB. Any setback caused by the use of national systems will be discussed and mitigated by negotiating with government authorities.		
Project Funds Flow/Disbursement Arrangements	Substantial	Moderate
<b>Risk:</b> Delays in justifying prior advances, particularly, MoFA Directorates of District Agriculture due to the use of the revolving fund mechanism	Substantial	Moderate
<b>Mitigations:</b> Programme Accountants and Technical Specialists shall constantly remind implementing partners to justify advances at least once a month. Restriction rule of minimum 80% of advances justified before the release of any new advance shall be applied. The amount of the advances should be kept low.		
Project Internal Controls	Moderate	Low
<b>Risk:</b> 1) Internal control systems will not allow for an effective control system to be put in place. 2) Low capacity and performance of government and private implementing partners	Moderate	Low
<b>Mitigations:</b> 1) The arrangement proposed for staffing will guarantee proper segregation of duties. The Internal Auditors of the lead implementing agency shall conduct ex-post review of PROSPER at least twice a year, and each expenditure will be validated by the internal audit system of GIFMIS		

2) Contractual arrangements and reporting templates and guidelines for project finances shall be spelt out in MOUs/MOAs with implementing partners and service providers. Quarterly reports shall be required of implementing partners to feed into the Project IFRs.		
Project Accounting and Financial Reporting	Substantial	Moderate
<b>Risk:</b> 1) Lack of experience in using the national accounting platform – GIFMIS resulting in late submission and poor quality of the financial reports 2) Difficulties to meet the reporting requirement of all co-financiers	Substantial	Moderate
<b>Mitigations:</b> 1) Sensitization and migration is planned for the staff to use in the current programme before PROSPER start-up to enhance experience before implementation of the new project 2) Careful definition of reporting requirement per financier at project start-up phase		
Project External Audit	Low	Low
<b>Risk:</b> No major risk is identified for external audit given the good track record of the GAS in auditing IFAD financed projects	Low	Low
<b>Mitigations:</b> ,		
Project Procurement	Substantial	Moderate
Legal and Regulatory Framework	Substantial	Moderate
<b>Risk:</b> The procurement regulations are out of tune with the Amended PPA Act 914 of 2016 which can make the interpretation of the law difficult. Procurement monitoring received a “D” rating from PEFA, due to the incomplete nature of the procurement information published by the Public Procurement Authority (PPA). Specifically, the information from the PPA database is provisional for FY2016 and FY2017, has not updated regularly and had not been independently verified by PPA or the Auditor General.	Substantial	Moderate
<b>Mitigations:</b> IFAD prior review thresholds will take into account the CPI score for Ghana. Additionally, all procurement entities, as well as		

<p>bidders, suppliers, contractors, consultants and service providers, shall observe the highest standard of ethics during the procurement and execution of contracts financed under IFAD funded Projects, in accordance with paragraph 69 of the Procurement Guidelines. The Revised IFAD Policy on Preventing Fraud and Corruption in its Activities and Operations shall apply to all projects, vendors and third parties, in addition to the relevant national anticorruption and fraud laws.</p> <p>The Procuring Entity should establish a review panel at the level of the implementing agency, which will provide the first level of review for procurement complaints before eventually submitting them to the PPA.</p> <p>All NCB documents should have a Notice of Intention to Award provision/template and should be used.</p> <p>Use of standard bidding documents, use of procurement plan, and clear procurement arrangements from the onset.</p>		
<p>Accountability and Transparency</p>	<p>High</p>	<p>Substantial</p>
<p><b>Risk:</b></p> <p>Transparency International assigned a corruption perception index (CPI) score of 43/100 to Ghana, thus falling within the “medium” bracket.</p> <p>There is only a single level system to handle procurement complaints. In fact, although an appeals authority (ACB) exists at national level, it is not independent and there is no appeals review panel at the level of the implementing agency.</p> <p>The absence of Notice of Intention to Award and standstill period in Bidding documents/Request for Proposals do not enable bidders know when a contract is to be awarded so they should decide whether to complain or not.</p> <p>No debarment system. PPA's list of debarred suppliers refers to the World Bank debarred list.</p> <p>Ghana's Commission of Human Rights and Administrative Justice (CHRAJ) is an independent anti-corruption agency.</p> <p>Ghana has a one level system to handle complaints. PPA is responsible for the administrative review process and inaugurates a 7-member Appeals and Complaints Panel that reports back to PPA.</p> <p>No debarment system. PPA's list of debarred suppliers refers to the World Bank debarred list.</p> <p>Ghana's Commission of Human Rights and Administrative Justice (CHRAJ) is independent anti-corruption agency</p>	<p>High</p>	<p>Substantial</p>
<p><b>Mitigations:</b></p> <p>IFAD prior review thresholds will take into account the CPI score for Ghana. Additionally, all procurement entities, as well as bidders, suppliers, contractors, consultants and service providers, shall observe the highest standard of ethics during the</p>		

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<p>Capability in Public Procurement</p>	<p>Moderate</p>	<p>Low</p>
<p><b>Risk:</b></p> <p>The current implementation arrangement provides that the PCU of PROSPER will be embedded within the existing structures of the GASIP. GASIP has a Procurement Unit with 1 staff member, which could result in procurement delays and hamper project implementation.</p> <p>There is room for improving the quality of the bidding document. Procurement staff have full access to the PPA website. Procurement and financial management functions are separated.</p>	<p>Moderate</p>	<p>Low</p>
<p><b>Mitigations:</b></p> <p>Strengthen the procurement unit through the recruitment of an additional procurement staff (Procurement Officer) and training in IFAD procurement guidelines during the first year of implementation. S/He will be monitored to ensure adherence to IFAD procurement procedures and processes while at the same time serves as a back up to the PROSPER Procurement Manager. GASIP's staff member has about 13 years general procurement experience, and 8 years specific donor-funded procurement experience.</p>		
<p>Public Procurement Processes</p>	<p>Substantial</p>	<p>Moderate</p>
<p><b>Risk:</b></p> <p>-The PPA stipulates 2 - 6 weeks of Bidding for NCB contracts. There is the likelihood that Bidders may not have sufficient time to submit competent bids which could result in either adverse selection of retendering with attendant delays to project implementation.</p> <p>-The NCB document for works procurement and the Bidding document does not include a template for Environmental, Social, Health and Safety (ESHS) Performance Security. There is the risk that ESHS procedures may not be followed during</p>	<p>Substantial</p>	<p>Moderate</p>

<p>implementation, which could cause delays if the rights of individuals are violated.</p> <p>-Procurement plans are not updated regularly. This could make procurement process monitoring difficult.</p> <p>-Contract registers at MoFA and GASIP are not updated regularly.</p> <p>The country procurement methods for goods, works and services are consistent and congruent with IFAD's</p> <p>Access by foreign firms to bidding documents is not known.</p>		
<p><b>Mitigations:</b></p> <p>-PROSPER will ensure that the Procurement Plan includes the minimum bidding period, suitable for the different procurement methods, from the onset.</p> <p>-The Works Procurement methods should be strengthened to include a template in the Bidding documents for Environmental, Social, Health and Safety Performance Security so as to ensure compliance of Contractors' C-ESMP plans during construction.</p> <p>-PROSPER will ensure that all procurement plans and contracts register are updated regularly throughout project implementation in the required format and submitted regularly to IFAD.</p>		
Environment, Social and Climate Impact	Moderate	Low
Biodiversity Conservation	Moderate	Low
<p><b>Risk:</b></p> <p>The risk that the project may cause significant threats to or the loss of biodiversity, availability of diversified nutritious food, ecosystems and ecosystem services, territories of the indigenous peoples, or the unsustainable use/production of living natural resources.</p> <p>These risks are limited, as the project will promote use of best farming practices as well as promote agricultural intensification.</p>	Moderate	Low
<p><b>Mitigations:</b></p> <p>SECAP procedures will be applied, which will lead to working closely with the Environmental Protection Agency (EPA) of Ghana to address any adverse impacts, throughout the entire project cycle. An ESMF is developed as part of the project design. All the above risks are assessed as not significant. All necessary measures are incorporated in the design to address unintended limited impacts as well as externalities. No deforestation or agriculture in forested areas. Use of chemicals will be monitored and necessary measures will be applied to address any potential impacts.</p>		
Resource Efficiency and Pollution Prevention	Moderate	Low
<b>Risk:</b>	Moderate	Low

The risk that the project may cause significant pollution to air, water, and land, and inefficient use of finite resources that may threaten people, ecosystem services and the environment at the local, regional, and global levels.		
<b>Mitigations:</b>  SECAP procedures will be applied, thus reducing any such likelihood. Arrangements and monitoring to ensure construction works, agriculture or any other project interventions will not lead to harm to the environment or the communities.		
Cultural Heritage		No risk envisaged - not applicable
That the project will be implemented in areas of cultural heritage or lead to harming any such assets.		
Indigenous People		No risk envisaged - not applicable
There are no Indigenous Peoples in Ghana as per the UN definition; therefore, no such risk is envisioned particularly in project interventions areas.		
Labour and Working Conditions	Substantial	Moderate
<b>Risk:</b>  Though PROSPER interventions are foreseen to be small in scale and mostly localized, the size of agriculture plots are very limited, therefore, during ploughing and/or harvesting, and/or construction of community infrastructure there is a likelihood to use labour forces during a short period of time.	Substantial	Moderate
<b>Mitigations:</b>  Provision is made in the ESMF to adequately cope with the likelihood of engaging labour forces or the presence of labour influx in the project intervention areas. During supervision and follow up missions, close follow up will be made to ensure appropriate use of labour.		
<b>Risk:</b>  Child labour is forcefully prohibited in Ghana, however there is likelihood that this could happen. However, in case of presence of children in tree crops production practices, resulting in Child labour, practical measure will be taken to immediately mitigate such a behaviour.	Substantial	Moderate
<b>Mitigations:</b>		



Strict adherence to government policies to prevent child labour. Facility for reporting any violation followed by prompt investigation of any reported case. The ESMF is prepared to address child labour issues.		
Community Health and Safety	Moderate	Low
<b>Risk:</b>  During project implementation, although most activities will be done using manual tractions, it is likely the tools and other material used could harm or threaten the safety and security of farmers, and/or workers or even visitors. Furthermore, the risk that the project may cause moderate to low adverse impacts on the physical, mental, nutritional or social health/safety status of an individual, group, or population, including as a result of gender based violence is also very unlikely and thus, significantly unexpected.	Moderate	Low
<b>Mitigations:</b>  The project will be nutrition sensitive, will ensure gender and youth mainstreaming, as described in PDR. The project interventions are designed to improve income, livelihoods, and nutrition status of the target groups. It is not envisioned that there will be significant environmental, social, or physical impacts and SECAP provisions, especially ESMF recommendations, will be applied from the onset to ensure that any such impacts are addressed as part of project interventions.		
Physical and Economic Resettlement	Low	Low
<b>Risk:</b>  The risk that the project may cause significant adverse physical, social, cultural, or economic impacts (especially for marginalized groups), from land acquisition, and involuntary loss of land, assets, and restriction to access to assets, income sources, or means of livelihoods is limited simply because (i) all agriculture lands will occur on community owned lands; (ii) feeder/truck roads connecting two villages and/or agricultural fields are very short (7-9.50 Km of length); (iii) construction of socioeconomic community infrastructure will occur on communally owned pieces of land.	Low	Low
<b>Mitigations:</b>  The project is not envisioned to pose such risk. SECAP policies, and specifically ESMF recommendations will be applied to ensure that any such impacts are addressed as part of the project interventions.		
Greenhouse Gas Emissions	Substantial	Moderate

<p><b>Risk:</b></p> <p>Ecological damage might occur through mono-cropping, deforestation, and/or the processing/transformation of some VC crops, etc. in the process of promoting tree crop production.</p>	Substantial	Moderate
<p><b>Mitigations:</b></p> <p>Strict adherence to government environmental and natural resources management policies, throughout project cycle. The programme will focus on rehabilitation of existing planting areas, plantations in denuded land and intercropping with staple crops and planting in farmland instead of fresh plantations, unless properly evaluated.</p>		
<p>Vulnerability of target populations and ecosystems to climate variability and hazards</p>	Moderate	Low
<p><b>Risk:</b></p> <p>As indicated above, the rural smallholder population in the target areas (Northern and Middle belts), typically engaged in rainfed agriculture, is subject to various impacts of climate and ecosystem variability (dry spells, delayed/short rainfall, droughts, floods, pests and locusts invasion, etc.) which affects their productivity, livelihoods, and infrastructure.</p>	Moderate	Low
<p><b>Mitigations:</b></p> <p>Project interventions are designed with the goal of building resilience of target groups to climate change impacts and effects, as well as reducing greenhouse gases emissions in project's value chains. Intensive trainings and capacity buildings with regard to climate risks, adaptation and mitigation. The BPs will integrate climate adaptation and mitigation measures.</p> <p>A key element to deal with climate variability and help mitigating this type of risk is the climate-related financing, including providing access to agricultural insurance schemes. GAIP, the GoG's entity in charge of crop insurance, is among AAFORD partners which will be linked to PROSPER's interventions from the onset, as previously indicated.</p>		
<p>Stakeholders</p>	Substantial	Moderate
<p>Stakeholder Engagement/Coordination</p>	Substantial	Moderate
<p><b>Risk:</b></p> <ul style="list-style-type: none"> <li>- Failure to create linkages with other IFAD projects offering complementary services</li> <li>- Inadequate stakeholder engagement/coordination</li> <li>- Gaps in roles definition</li> <li>- Inadequate/insufficient information disclosure</li> <li>- Misunderstandings or duplication/inconsistencies between</li> </ul>	Substantial	Moderate

<p>partners working in the same target area might dilute project effectiveness</p> <p>- Smallholders' lack of access to financial resources beyond project's one time start-up support might cause lack of continuity of marketing linkages between smallholders and agribusinesses</p>		
<p><b>Mitigations:</b></p> <p>PROSPER will be implemented in a consultative, participatory and inclusive manner. PROSPER will therefore mitigate these risks through the following key actions:</p> <p>i) Strong linkages with AAFORD, GASIP and REP from the earliest stages of implementation. PROSPER will be building on the on-going IFAD projects to complement its activities where possible: working with AAFORD to provide affordable credit supply to target households; building on REP achievements such as use of BRCs for creating market linkages, business planning, capacity building of groups and micro enterprises, leveraging on the demand by ID1F; and with GASIP for linkages to agribusiness partners.</p> <p>ii) PROSPER is building on ongoing and future interventions by other donors such as the World Bank, AfDB, Canada. Continuous coordination and interactions with all DPs supported programs (since start-up) will be ensured. The project implementation arrangements contain strong coordination mechanisms such as Project Steering Committees and use of existing experienced PCU. Preparation of AWPB will be done in a participatory manner, etc. Strong coordination will take place both and central level and in the field.</p> <p>iii) The project design addresses key gaps such as value chains weaknesses, NR degradation, lack of access to financial resources, etc.</p> <p>iv) The project design include sound M&amp;E, KM and communication arrangements which will contribute to information gathering and dissemination; thus leading to better information sharing and coordination.</p> <p>v) As project cycle advances, development of bankable BPs that receive continuous financial support through affordable bank loans will allow target households to gradually increase acreage and profitability over successive agricultural seasons and sustain their agribusiness linkages.</p>		
<p>Stakeholder Grievances</p>	<p>Moderate</p>	<p>Low</p>
<p><b>Risk:</b></p> <p>As stated in the PDR and above, all participating land sites will be communally owned, small in size and free of any claim. Nevertheless, land tenure issues can de-incentivise participation of farmers -including youth and women- in PROSPER. Moreover, agriculture, construction of community activities may</p>	<p>Moderate</p>	<p>Low</p>

<p>result in harming some people who might rightfully seek ways of claiming their rights.</p>		
<p><b>Mitigations:</b></p> <p>The ESMF includes a participatory Grievance Redress Mechanism (GRM) that enables project beneficiaries and/or affected persons to freely and easily lodge their claims and seek for a peaceful reparation, throughout project implementation. On the land acquisition issues, throughout implementation PROSPER will further engage with GOG’s departments responsible for land tenure policy to promote solutions to securing land access on longer-term basis or ownership transfer to those who want to farm.</p>		