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# República de Angola

# Programa sobre Oportunidades Estratégicas Nacionales

2019-2024

# Nota para los representantes en la Junta Ejecutiva

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# Acrónimos y siglas

BADEA Banco Árabe para el Desarrollo Económico de África
COSOP programa sobre oportunidades estratégicas nacionales
EEPP evaluación de la estrategia y el programa en el país
FIDA12 Duodécima Reposición de los Recursos del FIDA

IDH índice de desarrollo humano

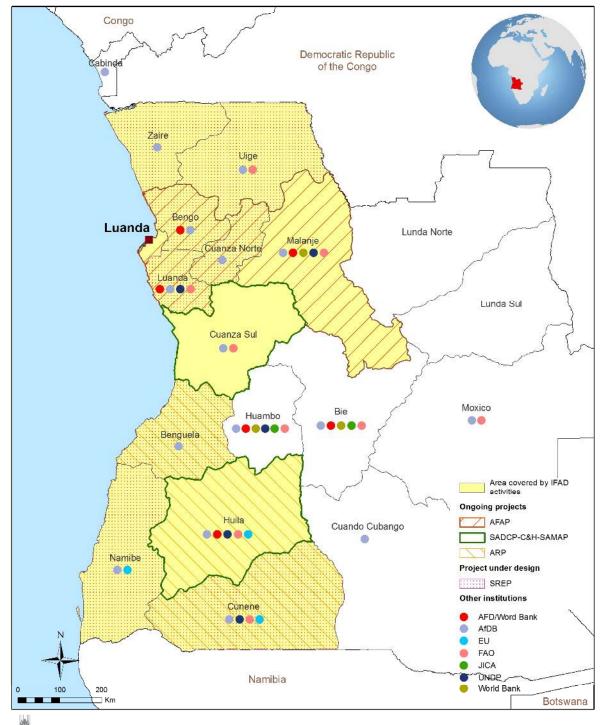
ODS Objetivo de Desarrollo Sostenible
ONG organizaciones no gubernamentales

PBAS Sistema de Asignación de Recursos basado en los Resultados

PIB producto interno bruto SyE seguimiento y evaluación

# Mapa de operaciones financiadas por el FIDA y de asociados para el desarrollo en el país

**Angola**Proyectos de desarrollo y asociados en Angola

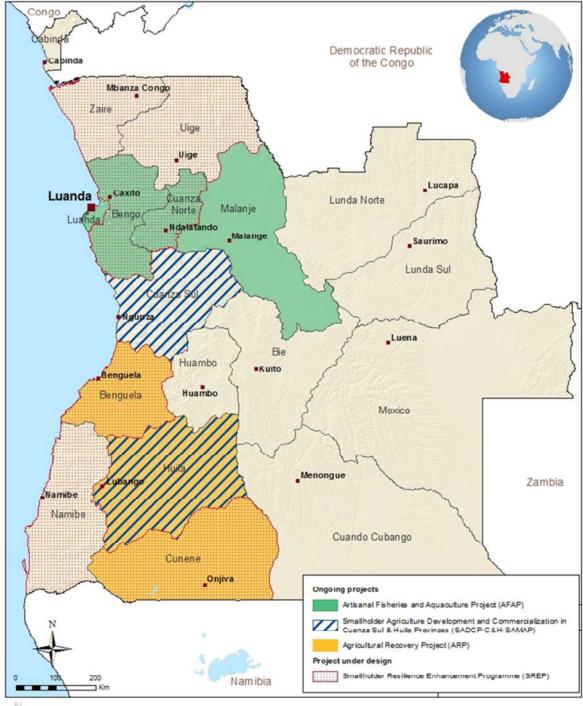




Las denominaciones empleadas y la forma en que aparecen presentados los datos en este mapa no suponen juicio alguno del FIDA respecto de la demarcación de las fronteras o límites que figuran en él ni acerca de las autoridades competentes.

Mapa elaborado por el FIDA | 21-08-2018

# **Angola**Operaciones financiadas por el FIDA COSOP



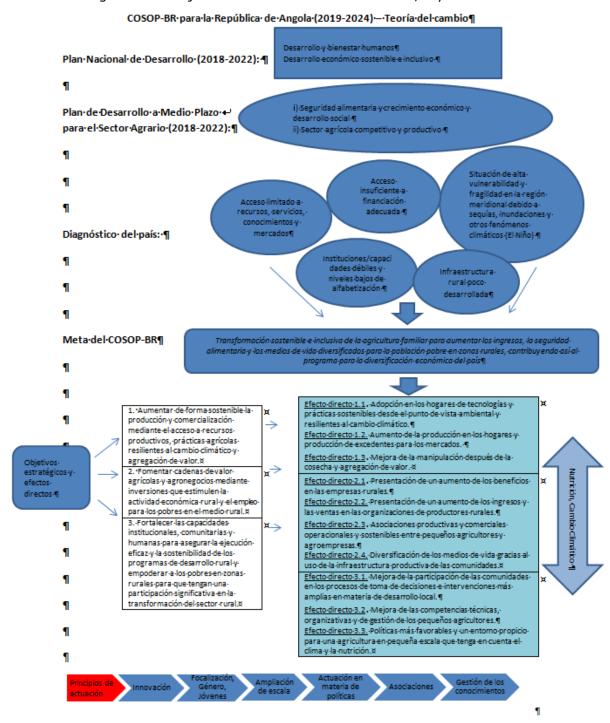


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#### Resumen

- 1. Angola es un país de ingresos medianos que presenta una situación de vulnerabilidad y fragilidad asociada normalmente a países de ingresos bajos. Pese a registrar un ingreso nacional bruto per cápita relativamente alto de USD 3 450, Angola sigue teniendo importantes dificultades para reducir la pobreza en zonas rurales y diversificar el crecimiento económico. El Gobierno aplica actualmente un nuevo modelo de crecimiento para la diversificación económica a través del desarrollo del sector agrícola y el sector privado, que presenta un potencial significativo para la transformación agrícola rural. Tanto el Plan Nacional de Desarrollo para el período comprendido entre 2018 y 2022 como el Plan de Desarrollo a Medio Plazo para el Sector Agrario para el período comprendido entre 2018 y 2022 están en consonancia con este nuevo programa de diversificación económica.
- 2. El presente Programa sobre Oportunidades Estratégicas Nacionales (COSOP) se basa en: i) el Plan Nacional de Desarrollo y el Plan de Desarrollo a Medio Plazo para el Sector Agrario; ii) la evaluación de la estrategia y el programa en el país (EEPP) de 2018, en la que se subrayó la necesidad de que el fomento de la capacidad ocupara un lugar central en las intervenciones del FIDA en Angola; iii) la autoevaluación del FIDA de los resultados del programa en el país mediante misiones de supervisión y de apoyo a la ejecución y exámenes anuales del COSOP, y iv) amplias consultas con el Gobierno, partes interesadas y asociados para el desarrollo. Entre los principales retos cabe señalar: i) la concentración del hambre, la malnutrición y la pobreza en las zonas rurales; ii) la vulnerabilidad a las perturbaciones climáticas, en particular en el sur; iii) las deficiencias de capacidad en todos los niveles; iv) el bajo nivel de producción agrícola, productividad y comercialización a raíz del limitado acceso a los servicios y mercados; v) la escasa participación de mujeres, jóvenes y personas con discapacidad en actividades de desarrollo económico rural, y vi) la fragilidad del entorno normativo e institucional.
- 3. La meta general del COSOP es contribuir a la transformación sostenible e inclusiva de la agricultura familiar a fin de aumentar los ingresos, fortalecer la seguridad alimentaria y diversificar los medios de vida de la población pobre en zonas rurales en consonancia con el programa de diversificación económica del país. A esta meta contribuirán el objetivo estratégico 1: aumentar de manera sostenible la producción y la comercialización mediante el acceso a recursos productivos y prácticas agrícolas resilientes al cambio climático; objetivo estratégico 2: fomentar las cadenas de valor agrícolas y los agronegocios mediante inversiones que estimulen la actividad económica rural y creen empleo para la población pobre en zonas rurales; objetivo estratégico 3: fortalecer las capacidades institucionales, comunitarias y humanas, así como empoderar a la población pobre en las zonas rurales para que tenga una participación significativa en la transformación de su entorno.
- 4. La actuación del FIDA en el marco de este COSOP se centrará en asociaciones y proyectos de inversión que tengan en cuenta los desafíos particulares del país y amplíen la escala de intervenciones complementarias llevadas a cabo por asociados como, por ejemplo, el Banco Mundial. Se adoptará un enfoque diferenciado para fomentar la resiliencia y los medios de vida sostenibles en el sur y promover la comercialización y el acceso a los mercados en el norte. Los objetivos estratégicos del COSOP se alcanzarán a través de la cartera en curso, el Programa de Mejora de la Resiliencia de los Pequeños Productores en Angola y una nueva intervención prevista para la Duodécima Reposición de los Recursos del FIDA (FIDA12).

5. Este COSOP se ejecutará durante los períodos de la FIDA11 y la FIDA12 (2019-2024). El COSOP anterior se finalizó en 2016 y estuvo seguido de una nota sobre la estrategia en el país para 2017-18. En 2016 se realizó un examen final del COSOP y la EEPP se llevó a cabo en 2018. El presente COSOP tiene por objeto contribuir al logro de los Objetivos de Desarrollo Sostenible 1, 2 y 13.



# República de Angola

# **Programa sobre Oportunidades Estratégicas Nacionales**

# I. Diagnóstico del país

# A. Situación económica, agrícola y de la pobreza rural

- 1. La República de Angola se encuentra en una singular etapa de transición en su evolución desde una economía basada en el petróleo hacia una economía más diversificada a través del desarrollo de la agricultura y el sector privado. Angola, uno de los países de África con más recursos, es el segundo mayor productor de petróleo del África subsahariana y el cuarto productor mundial de diamantes. El país tiene varias zonas agroecológicas que son propicias para la producción de diversos cultivos tropicales y subtropicales destinados al consumo local y a la exportación. Sin embargo, el país ha experimentado una recesión económica -el crecimiento real del producto interno bruto (PIB) fue del -0,8 % en 2016 y del +1,0 % en 2017, lo que supone un descenso respecto del 12,6 % registrado entre 2006 y 2010. Este descenso se debió a una caída de los precios del petróleo, que aumentó la deuda pública y redujo significativamente la actividad económica y la creación de empleo. La economía ha dependido en buena medida de los sectores del petróleo y el gas, que representan el 30 % del PIB. A pesar del nivel de riqueza relativamente elevado del país (el ingreso nacional bruto (INB) per cápita es de USD 3 450), la economía basada en el petróleo no ha aportado prosperidad a toda la población de Angola.
- 2. El país ha hecho avances para diversificar su economía, prestar servicios sociales básicos y rehabilitar sus infraestructuras. La prevalencia de la subalimentación disminuyó del 32 % entre 2004 y 2006 al 14 % entre 2014 y 2016. Pero, pese a una cierta mejora en su puntuación del índice de desarrollo humano (IDH), que pasó de 0,391 a 0,533 entre 2010 y 2015, Angola se encuentra aún en la categoría de países con IDH bajo. La desnutrición sigue siendo un grave problema de salud, ya que el 38 % de los niños menores de cinco años presentan retraso del crecimiento y hay una carencia generalizada de micronutrientes. El acceso al agua potable y el saneamiento son otros desafíos que acentúan los efectos de una nutrición deficiente. Las estimaciones más recientes (2008) indicaron que la alta prevalencia de la pobreza en el país se concentra en las zonas rurales (el 58,3 %), en las que la pesca y la agricultura constituyen las actividades económicas predominantes. La pobreza es asimismo mayor en los hogares encabezados por mujeres, que afrontan dificultades por su escasa participación en actividades de generación de ingresos y una desigualdad social profundamente arraigada.
- 3. Una gran parte de los alimentos que se consumen en Angola (por ejemplo, el 36 % de los cereales) se importa, pese al hecho de que anteriormente el país era uno de los principales exportadores agrícolas. En torno al 70 % de los habitantes del medio rural obtienen su sustento de la agricultura como agricultores de subsistencia. Sin embargo, la agricultura de subsistencia se caracteriza por escasos beneficios, precios bajos y escasos rendimientos del trabajo y la tierra, y solo una cantidad limitada de productos llega al mercado. Las zonas rurales se ven afectadas por deficiencias de infraestructura y escasas capacidades en el plano de los hogares, las comunidades y el gobierno. Las organizaciones de agricultores no están, por lo general, bien estructuradas y dependen en gran medida de los subsidios. Esto genera un contexto difícil para los pequeños agricultores debido a la debilidad de los vínculos con el mercado y la competencia derivada de las importaciones agrícolas baratas, que mantienen los precios en un nivel bajo para los productores.

- 4. El cambio climático también presenta múltiples retos para los pequeños agricultores por las alteraciones de los ciclos estacionales, el aumento del estrés hídrico y por calor, y la reducción de los períodos de crecimiento. Los modelos climáticos predicen fenómenos meteorológicos más extremos, cambios estacionales en los regímenes de precipitación, inundaciones localizadas, el aumento de los incendios, la subida del nivel del mar, un incremento de las precipitaciones en el norte, variaciones en los caudales fluviales y cambios en la temperatura del agua del mar y el agua superficial durante los próximos decenios¹.
- 5. Existen importantes variaciones agroecológicas y socioeconómicas dentro del país. El norte y el sur representan dos agroecosistemas y economías agrícolas diferentes. El norte se caracteriza por unas condiciones climáticas y del suelo relativamente buenas para la producción agrícola, en tanto que el sur es más árido y vulnerable a los riesgos climáticos. La vulnerabilidad, la pobreza y la malnutrición se concentran pues en las provincias meridionales. Los niveles de retraso del crecimiento son más elevados en las provincias centrales y meridionales, que tienen mayor densidad de población y menor producción de alimentos (la tasa de retraso del crecimiento llegó al 51 % en la provincia central de Bié). Las provincias meridionales suelen depender de los alimentos procedentes de otras regiones de Angola. Por tanto, las mejoras productivas en el norte y la diversificación de los medios de vida en el sur aportarán beneficios a todo el país.
- 6. Las intervenciones en materia de desarrollo rural deben considerar los múltiples desafíos estructurales y regionales de Angola, así como la previsión de crecimiento demográfico, según la cual se alcanzarán los 60 millones de habitantes para 2050, y la amplia población joven (el 51 % de la población tiene menos de 15 años). También hay una gran población desfavorecida, entre la que se encuentran personas discapacitadas y ex combatientes, que presenta necesidades sociales y económicas específicas.

Cuadro 1
Hipótesis de transición: crecimiento económico, deuda y población

	Real			Proyecciones				
	2016	2017	2018	2019	2020	2021	2022	2023
PIB, precios actuales (variación porcentual)	-0,8	1,0	2,2	2,5	3,6	4,2	4,7	4,9
Deuda pública (% PIB)	79,8	64,1	72,9	69,9	67,3	65,4	62,5	60,1
Población (miles)	28,8	29,8	29,0	29,9	30,8	31,7	32,7	33,6

Datos del Fondo Monetario Internacional (FMI)

7. La proyecciones del FMI indican que las perspectivas económicas para Angola son prometedoras (véase el cuadro 1), pues se prevé que el crecimiento del PIB se duplique para 2022 y que la deuda pública se reduzca al 60 % del PIB para 2023. Esta perspectiva positiva se puede atribuir al programa de estabilización macroeconómica del Gobierno y a las medidas de consolidación fiscal, que está previsto que mejoren la gobernanza y el contexto empresarial, facilitando la diversificación y el crecimiento económicos. Según estas proyecciones, es probable que Angola permanezca en la categoría de países de ingresos medianos bajos, conservando así sus actuales condiciones de financiación del FIDA. El aumento de la población previsto probablemente dé lugar a un incremento del número de personas pobres, en particular en las zonas rurales, lo que indica que seguirá siendo necesaria la actuación del FIDA en la transformación rural del país.

#### B. Contexto institucional nacional

8. El contexto institucional sigue suponiendo un desafío para el fomento de empresas agrícolas en pequeña escala que tengan en cuenta las cuestiones climáticas y la nutrición, además de ser rentables. Angola se sitúa en el puesto 167 de 180 países

<sup>&</sup>lt;sup>1</sup> Programa Nacional de Acción para la Adaptación (PNAA) (2011); contribuciones determinadas a nivel nacional de Angola (2015).

en el índice de percepción de la corrupción de Transparency International. Aunque se han realizado importantes reformas en materia de transparencia en los ingresos y presupuestos, el marco de lucha contra la corrupción en el país sigue siendo insuficiente. Angola continúa registrando resultados poco satisfactorios en la creación de un entorno favorable para las empresas —en 2017 ocupaba el puesto 182 de 189 países encuestados por el Banco Mundial, especialmente en lo que se refiere al acceso al crédito e infraestructuras rurales. El sector bancario es reacio a conceder préstamos a pequeños agricultores y comerciantes informales sin fondos de garantía del Gobierno u organismos donantes.

- 9. La reciente desaceleración económica que sufre el país ha llevado a una reducción en los presupuestos públicos de las autoridades provinciales y municipales, que ha limitado su capacidad de prestar servicios en zonas rurales, reduciendo así el impacto de las inversiones en agricultura y desarrollo rural. Sin embargo, se perfilan oportunidades gracias al reciente hincapié que hace el Gobierno en la descentralización administrativa del nivel central a los municipios a través de intervenciones como el Programa municipal integrado para el desarrollo rural y la lucha contra la pobreza y los Consejos de consulta y diálogo social.
- 10. Habida cuenta de los desafíos anteriormente citados, sigue habiendo una constante necesidad de que el FIDA preste apoyo al país para el fortalecimiento de las capacidades institucionales y el fomento de la colaboración y la coordinación. La transformación de la agricultura en Angola también requerirá que se siga afianzando la coordinación entre los distintos sectores, tales como los memorandos de entendimiento entre el Ministerio de Agricultura y Silvicultura y el Ministerio de Industria respecto de la iniciativa sobre parques agroindustriales en zonas rurales dirigida a fortalecer la infraestructura rural y el acceso a los mercados. Existe la necesidad de reforzar la colaboración entre el Ministerio de Agricultura y Silvicultura y el Ministerio de Medio Ambiente, dada la importancia de la adaptación al cambio climático para los objetivos de desarrollo del FIDA. Es preciso llevar a cabo iniciativas similares para fortalecer la nutrición y la inclusión social.

# C. Armonización y alineación

- 11. Existe un alto nivel de convergencia entre el Marco Estratégico del FIDA (2016-2025), las prioridades para la Undécima Reposición de los Recursos del FIDA (FIDA11) y las estrategias gubernamentales, como el Plan Nacional de Desarrollo para el período comprendido entre 2018 y 2022 y el Plan de Desarrollo a Medio Plazo para el Sector Agrario para el período comprendido entre 2018 y 2022. Las intervenciones del FIDA se ajustan al Marco de Asociación con las Naciones Unidas para Angola (2015-2019), especialmente en cuanto a los objetivos relativos al desarrollo económico inclusivo y sostenible, la sostenibilidad ambiental y el fomento de la resiliencia. Las inversiones del FIDA también están armonizadas con la labor de otros asociados para el desarrollo destinada a revitalizar la economía rural y apoyar la seguridad alimentaria y nutricional, entre otros, el Banco Mundial y la Organización de las Naciones Unidas para la Alimentación y la Agricultura (FAO) (véase el expediente principal 3).
- 12. El presente COSOP está estrechamente alineado con el Programa General para el Desarrollo de la Agricultura en África y la Carta Africana de la Juventud, así como el Plan Nacional de Inversión Agrícola de Angola. La armonización con las contribuciones determinadas a nivel nacional por Angola, elaboradas en consonancia con la Convención Marco de las Naciones Unidas sobre el Cambio Climático (2015), requerirá una perspectiva a más largo plazo a fin de incluir los objetivos en materia de mitigación establecidos en el programa nacional de acción para la adaptación de 2011. Además, el COSOP contribuirá al logro de los Objetivos de Desarrollo Sostenible (ODS) 1 (fin de la pobreza), 2 (hambre cero) y 13 (acción por el clima).

## D. Principales riesgos

Riesgos	Medidas de mitigación
Falta de interés del sector privado por desarrollar instrumentos y servicios financieros adecuados que apoyen la modernización de la agricultura en pequeña escala.	Desarrollar políticas, infraestructuras y servicios financieros rurales inclusivos para cadenas de valor rentables en favor de la población pobre.
La variabilidad del clima y el cambio climático afectan negativamente a los medios de vida rurales, así como a la seguridad alimentaria y nutricional.	Hacer hincapié en la resiliencia, en particular en la diversificación de los medios de vida para mejorar la productividad. El fomento de la capacidad en materia de adaptación al cambio climático y la gestión integrada de la tierra y los recursos hídricos también reducen la vulnerabilidad a las perturbaciones vinculadas al clima.
Escasa capacidad institucional, incluidas las adquisiciones y contrataciones y la gobernanza en todos los niveles.	Fomento de la capacidad mediante asistencia técnica; inversiones directas en instituciones nacionales de investigación agrícola y proveedores de servicios; capacitación del personal e intervenciones para fortalecer los programas de estudio de escuelas superiores; transferencia de competencias entre las distintas provincias y proyectos, y contratación conjunta con otros asociados para el desarrollo.
Retrasos en el inicio de las actividades.	Utilización de instrumentos del FIDA para agilizar la puesta en marcha de los proyectos.
Escasez de moneda extranjera y surgimiento de un mercado paralelo de divisas.	La planificación cuidadosa de los flujos de fondos de la cuenta designada en dólares de los Estados Unidos a una cuenta operacional en kwanzas angoleños mitigará el riesgo de erosionar el poder de compra.
Coordinación insuficiente con iniciativas de desarrollo complementarias, dando lugar a la duplicación de esfuerzos y al uso ineficaz de los recursos.	Hacer partícipes a los gobiernos provinciales y municipales para garantizar una coordinación eficaz en colaboración con el Grupo de donantes para el desarrollo agrícola.

# II. Enseñanzas y resultados previos

- 13. El desempeño del FIDA en Angola se consideró moderadamente satisfactorio (4) en la EEPP de 2018 realizada por el Fondo, al estar estrechamente alineado con las políticas y estrategias gubernamentales y en consonancia con las prioridades del país en materia de desarrollo rural. Algunas enseñanzas extraídas de la EEPP y de la experiencia en el país son, entre otras, las siguientes.
  - i) Se necesita aumentar la atención prestada al establecimiento de vínculos entre los agricultores y las cadenas de suministro y mercados de insumos, lo que mejorará la eficacia de los proyectos y aumentará la rentabilidad de la agricultura en pequeña escala. Aunque los beneficiarios del FIDA han aumentado la producción de maíz, frijoles, yuca y patata, gracias al Proyecto de Fomento de Pequeñas Explotaciones Agrícolas Orientadas al Mercado, la disponibilidad de insumos ha supuesto un importante obstáculo.
  - ii) La escasa capacidad a nivel individual, comunitario e institucional ha limitado la ejecución del proyecto. El fomento de la capacidad gubernamental acelerará la ejecución de los proyectos y aumentará el sentido de apropiación de los resultados a nivel nacional y en las comunidades.
  - iii) Las escuelas de campo para agricultores son una eficaz metodología de extensión para potenciar la capacidad de los pequeños agricultores de adoptar prácticas agrícolas mejoradas. El Proyecto de Fomento de Pequeñas Explotaciones Agrícolas Orientadas al Mercado logró un porcentaje de adopción del 62 % al cierre del proyecto.
  - iv) El impacto de los proyectos del FIDA puede reforzarse a través de la mejora de la colaboración y la coordinación en todos los niveles, incluido con asociados para el desarrollo, municipios y comunidades, a fin de abordar las necesidades sociales y de desarrollo básicas.

- v) Un enfoque escalonado de las intervenciones nuevas reducirá al mínimo los riesgos para los beneficiarios y facilitará el desarrollo de un modelo adaptado a contextos específicos cuya escala puede ampliarse a una intervención integral en materia de desarrollo. Este enfoque se basará en las experiencias obtenidas a través del Proyecto de Pesca Artesanal y Acuicultura, que será rediseñado.
- vi) Aunque el Proyecto de Fomento de Pequeñas Explotaciones Agrícolas Orientadas al Mercado logró llegar a las mujeres, que constituyeron el 55 % del total de beneficiarios, estas siguen teniendo una función limitada en las organizaciones de agricultores y en la toma de decisiones sobre inversiones para proyectos, y son pocas las mujeres que ostentan puestos de liderazgo en estas organizaciones.
- vii) Las inversiones en subproyectos impulsadas por la demanda fomentan el sentido de apropiación de los beneficiarios y la sostenibilidad. La experiencia basada en la demanda del Proyecto de Pequeñas Explotaciones Agrícolas Orientadas al Mercado fue, en general, satisfactoria y más del 70 % de los subproyectos se consideraron sostenibles según una evaluación independiente del Banco Mundial.
- viii) La incorporación de un facilitador de proyectos residente en el país hizo posible prestar apoyo en materia de ejecución para lograr una ejecución eficaz y eficiente del proyecto, y para el establecimiento de redes, el diálogo y la coordinación.

# III. Objetivos estratégicos

#### Ventaja comparativa del FIDA en el país

14. El FIDA desempeña un papel significativo en el desarrollo rural y agrícola de Angola dada su atención exclusiva a la creación de sistemas de producción en pequeña escala, el fomento del enfoque de escuelas de campo para agricultores a fin de lograr empoderamiento social y el fortalecimiento de las capacidades técnicas de los pequeños agricultores. La ventaja comparativa del FIDA radica en su capacidad de considerar los contextos locales y, al mismo tiempo, crear asociaciones para conseguir la ampliación de escala de los resultados. El COSOP empleará un enfoque diferenciado en el que las intervenciones en la región meridional se centrarán en la resiliencia y la recuperación sostenible de los medios de vida, en tanto que en el norte se hará hincapié en la mejora de la productividad, la comercialización y el acceso a los mercados.

#### **Objetivos estratégicos**

- 15. La meta del COSOP es contribuir a la transformación sostenible e inclusiva de la agricultura familiar a fin de aumentar los ingresos y la seguridad alimentaria y diversificar los medios de vida de la población pobre en zonas rurales, contribuyendo así al programa de diversificación económica de Angola. Los tres objetivos estratégicos que se describen a continuación apoyarán esta meta.
- 16. Objetivo estratégico 1. Aumentar de forma sostenible la producción y la comercialización mediante el acceso a recursos productivos y prácticas agrícolas climáticamente inteligentes. En el marco de este objetivo se fomentará la gestión climáticamente inteligente de la tierra y los recursos hídricos para mejorar la producción, la productividad y los vínculos de mercado. Las inversiones se centrarán en la rehabilitación de sistemas de riego en pequeña escala, el fomento de paquetes de tecnologías agrícolas basados en la demanda, y la mejora de la manipulación después de la cosecha y la agregación de valor. Las intervenciones apoyarán la diversificación de los sistemas de producción a fin de fomentar la resiliencia y abordar el problema de la inseguridad alimentaria y la malnutrición. Los efectos directos previstos son los siguientes:

- la adopción en los hogares de prácticas sostenibles desde el punto de vista ambiental y resilientes al cambio climático;
- el aumento de la producción en los hogares y la producción de excedentes para los mercados, y
- la mejora de la manipulación después de la cosecha y la agregación de valor.
- 17. Objetivo estratégico 2. Fomentar cadenas de valor agrícolas y agronegocios mediante inversiones que estimulen la actividad económica rural y creen empleo para la población pobre en zonas rurales. Este objetivo se basará en el análisis de las cadenas de valor y el estudio de mercado llevados a cabo conjuntamente a través del Proyecto del Banco Mundial para el Acceso a los Mercados de los Pequeños Agricultores y el Proyecto del FIDA de Desarrollo y Comercialización de la Producción Agrícola en Pequeña Escala en las Provincias de Cuanza Sul y Huíla, que formulará recomendaciones sobre las oportunidades de mercado y las prioridades de inversión en el marco de la FIDA12. Contribuirá a la creación de economías rurales pujantes que mejoren la rentabilidad de las pequeñas explotaciones y diversifiquen los medios de vida de los agricultores. Su atención se centrará en crear redes competitivas y eficaces de pequeñas y medianas agroempresas, así como en proporcionarles insumos, servicios y acceso al mercado. Este objetivo estratégico se alcanzará mediante el enfoque de corredores económicos, tomando en cuenta las inversiones del Ministerio de Industria en la iniciativa sobre parques agroindustriales rurales, que brinda posibilidades de aumentar los vínculos de mercado para los pequeños agricultores y crear oportunidades de empleo juvenil y desarrollo empresarial en zonas rurales. Los efectos directos que se prevé generar mediante este objetivo estratégico son, entre otros:
  - la declaración de un aumento de los beneficios por parte de las empresas rurales;
  - la declaración de un aumento de los ingresos y ventas en las organizaciones de productores rurales;
  - el establecimiento de asociaciones sostenibles y productivas entre pequeños agricultores y agroempresas, y
  - la diversificación de los medios de vida gracias al fortalecimiento de las infraestructuras productivas en las comunidades.
- Objetivo estratégico 3. Fortalecer las capacidades institucionales, comunitarias y humanas en el plano local y empoderar a la población pobre rural para que tenga una participación significativa en la transformación del medio rural. Este objetivo pretende fomentar la capacidad de ejecutar un programa de transformación climáticamente inteligente y sensible a la nutrición. A través del enfoque de las escuelas de campo para agricultores, se potenciarán las habilidades sociales, técnicas, de gestión y de comercialización de los agricultores a fin de fortalecer su resiliencia y su participación en el desarrollo económico rural. Las actividades harán hincapié en la mejora de la participación de las comunidades en los procesos de desarrollo económico a nivel local mediante el fomento de la capacidad de los grupos comunitarios. La capacidad de los especialistas en materia de extensión agrícola, proveedores de servicios y organizaciones no gubernamentales (ONG) nacionales también se verá fortalecida a fin de prestar apoyo a los pequeños agricultores. Además, el COSOP fomentará una política propicia y un entorno favorable para la agricultura en pequeña escala a través del fortalecimiento institucional de las oficinas locales, provinciales y nacionales en el Ministerio de Agricultura. Se prevé obtener los principales efectos directos siguientes:

- la mejora de la participación de las comunidades en los procesos de toma de decisiones y ampliación de las intervenciones de desarrollo local;
- la mejora de las competencias técnicas, organizativas y de gestión de los pequeños agricultores, y
- el establecimiento de una política más propicia y un entorno favorable para una agricultura en pequeña escala sensible al clima y la nutrición.
- 19. Estos objetivos estratégicos se cumplirán con las inversiones en curso y otras inversiones nuevas (véase el cuadro 2) en el marco de la FIDA11 y la FIDA12. Entre las posibles inversiones nuevas en el período de la FIDA12 figuran un proyecto de financiación de agroempresas independiente para complementar al sector financiero, y parques agroindustriales para facilitar el desarrollo de intervenciones a escala macro, meso y micro. Se dedicará especial atención a rediseñar el Proyecto de Pesca Artesanal y Acuicultura. Además, se está diseñando un nuevo Programa de Mejora de la Resiliencia de los Pequeños Productores para ampliar la escala de los enfoques utilizados en el Proyecto para el Acceso a los Mercados de los Pequeños Agricultores, el Proyecto de Desarrollo y Comercialización de la Producción Agrícola en Pequeña Escala en las Provincias de Cuanza Sul y Huíla y el Proyecto de Recuperación Agrícola en el norte y el sur. Se prevé obtener financiación para el Programa de Mejora de la Resiliencia de los Pequeños Productores durante la FIDA11 (véase el apéndice VI).

Cuadro 2
Contribución de las operaciones de inversión a los objetivos estratégicos del COSOP

Inversión	Situación	Objetivo estratégico 1	Objetivo estratégico 2	Objetivo estratégico 3
Proyecto para el Acceso a los Mercados de los Pequeños Agricultores y Proyecto de Desarrollo y Comercialización de la Producción Agrícola en Pequeña Escala en las Provincias de Cuanza Sul y Huíla	En curso	$\checkmark$		V
Proyecto de Pesca Artesanal y Acuicultura	En curso	$\checkmark$	$\checkmark$	$\checkmark$
Proyecto de Recuperación Agrícola	En curso	$\checkmark$		$\checkmark$
Programa de Mejora de la Resiliencia de los Pequeños Productores (2019)	Diseño	$\checkmark$	$\checkmark$	$\sqrt{}$

#### IV. Resultados sostenibles

# A. Focalización y cuestiones de género

- 20. **Grupos objetivo.** El grupo objetivo del COSOP está formado por hogares pobres, vulnerables y desfavorecidos en zonas rurales que se dedican a la agricultura, la pesca y las microempresas rurales en las principales cadenas de valor agropastorales que contribuyen a la seguridad alimentaria y nutricional en Angola. Se incluyen aquí: i) agricultores de subsistencia que padecen inseguridad alimentaria; ii) pequeños productores organizados en asociaciones y con posibilidad de aumentar excedentes de cultivos diversificados; iii) pescadores artesanales; iv) mujeres y jóvenes, especialmente mujeres cabeza de familia, y v) otros grupos desfavorecidos como personas discapacitadas, ex combatientes y personas afectadas por el cambio climático.
- 21. **Estrategia de focalización** (véase el apéndice VIII). En el marco del COSOP se adoptará un enfoque de focalización integrado que comprende: i) la focalización geográfica, con especial hincapié en las zonas rurales con una elevada incidencia de pobreza, ii) la focalización directa, que posibilita la participación de los pequeños agricultores pobres a nivel individual o en grupo, y iii) la autofocalización, que fomenta intervenciones adaptadas a la situación socioeconómica de los grupos más vulnerables, incluidos mujeres, jóvenes, personas discapacitadas y ex combatientes. Los grupos objetivo indirectos estarán formados por todos los actores que contribuyan a un entorno normativo e institucional favorable que

fortalezca la viabilidad de las intervenciones en materia de desarrollo y contribuya a la sostenibilidad. La estrategia en el país hace hincapié en fomentar las capacidades, facilitar el acceso a los recursos productivos y empoderar a los grupos objetivo para que participen en las actividades económicas rurales. Las intervenciones en sistemas agrícolas harán frente al desafío de proporcionar diversidad alimentaria para mejorar la nutrición en la población objetivo. Los proveedores de servicios² y nuevos agricultores que presten servicio a pequeños productores recibirán apoyo por medio de capacitación e inversiones a corto plazo a fin de mejorar su capacidad.

22. La igualdad de género y los jóvenes. En el marco del COSOP fomentarán metodologías basadas en los hogares para afrontar los problemas de exclusión social y económica que sufren mujeres y jóvenes. Se fomentará la igualdad de género mediante la mejora del acceso de las mujeres a los recursos productivos y de las funciones de liderazgo, así como a través del fortalecimiento de la sensibilización sobre las cuestiones de género en los hogares, las comunidades y las instituciones, principalmente mediante el Sistema de Aprendizaje Activo de Género. Se fomentarán las microempresas para diversificar los ingresos y crear oportunidades de trabajo fuera de las explotaciones, especialmente para los jóvenes.

## B. Ampliación de escala

La ampliación de escala será uno de los principios clave de actuación, tal como se 23. establece en el Marco Estratégico del FIDA (2016-2025), el Marco de Asociación con las Naciones Unidas y los ODS, en particular el ODS 2.3. El FIDA adoptará un enfoque programático de las inversiones, particularmente con el Banco Mundial, para ampliar el alcance de iniciativas prometedoras como, por ejemplo, el Proyecto de Desarrollo y Comercialización de la Producción Agrícola en Pequeña Escala en las Provincias de Cuanza Sul y Huíla y el Proyecto para el Acceso a los Mercados de los Pequeños Agricultores del Banco Mundial. El Fondo contribuirá también a prometedoras iniciativas piloto del Gobierno que ofrezcan posibilidades, tales como los parques agroindustriales rurales. El FIDA seguirá desplegando esfuerzos para ampliar la escala de la metodología de las escuelas de campo para agricultores, que se prevé que resulte en la capacitación de un gran número de facilitadores agrícolas que seguirán proporcionando asistencia técnica a homólogos mucho después de haber finalizado los proyectos de inversión del FIDA. Se prevé que el futuro Programa de Mejora de la Resiliencia de los Pequeños Productores amplíe la escala de las actividades de resiliencia que se pusieron a prueba en el marco del Proyecto de Recuperación Agrícola, así como de las intervenciones en materia de producción y comercialización introducidas por el Proyecto para el Acceso a los Mercados de los Pequeños Agricultores y el Proyecto de Desarrollo y Comercialización de la Producción Agrícola en Pequeña Escala en las Provincias de Cuanza Sul y Huíla. A raíz de las recomendaciones formuladas en la EEPP, el Proyecto de Pesca Artesanal y Acuicultura se reestructurará como prueba piloto con margen para ampliar su escala a través de un nuevo proyecto de inversión.

# C. Actuación en materia de políticas

24. Se desplegarán esfuerzos para conseguir que el Gobierno incremente el coeficiente de cofinanciación nacional, que actualmente es de 1:0,25, más allá de cubrir impuestos y derechos, para financiar programación como, por ejemplo, actividades de extensión. Angola es el país que más contribuye a la reposición del FIDA en la región de África oriental y meridional y hay margen para aumentar aún más la actual promesa de contribución del Gobierno de USD 2 millones. El FIDA participará en el diálogo sobre políticas en ámbitos como: i) la difusión de la Ley de Cooperativas para velar por que los pequeños agricultores conozcan las oportunidades que ofrece y estén al tanto de las consideraciones de tipo jurídico; ii) la tenencia de la tierra y el

<sup>2</sup> Grupos de agricultores, institutos de investigación, ONG, comerciantes de productos agrícolas, minoristas y elaboradores

otorgamiento de títulos de propiedad sobre esta, en particular respecto de la utilización de tierras comunitarias para fines de negocio, y iii) el marco de políticas para la prestación de servicios financieros a pequeños agricultores rurales. El diálogo sobre políticas también se centrará en cuestiones que fomentarán la coherencia de las políticas nacionales en el programa de diversificación económica, en particular la necesidad de incrementar el gasto público en el sector agrícola que registró una reducción drástica del 1,14 % a aproximadamente el 0,4 % entre 2014 y 2017, respectivamente. Las contribuciones determinadas a nivel nacional del país se verán respaldadas con actividades de resiliencia al cambio climático. El FIDA también fortalecerá la participación en el proceso del Marco de Asociación con las Naciones Unidas después de 2019, así como la actual integración de los compromisos de la Declaración de Malabo de la Unión Africana en el Plan Nacional de Inversión Agrícola de Angola. Dado que el servicio a Angola se presta desde el centro regional del FIDA en Sudáfrica, el gerente del programa en el país participará en el diálogo a nivel regional (por ejemplo, con la Comunidad de Desarrollo de África Meridional).

## D. Recursos naturales y cambio climático

25. El objetivo relativo a la mitigación del cambio climático en Angola, recogido en sus contribuciones determinadas a nivel nacional de 2015, consiste en reducir las emisiones de gases de efecto invernadero hasta en un 35 % de manera incondicional y en un 15 % de manera condicional para 2030 (véase el apéndice IV). La cartera del FIDA en Angola contribuye ya a las prioridades en materia de adaptación y mitigación señaladas en las contribuciones determinadas a nivel nacional, al fortalecer la resiliencia del sector de la agricultura y los recursos naturales del país. Las intervenciones del FIDA contribuirán a los compromisos asumidos por el país en las contribuciones determinadas a nivel nacional mediante el fomento de la agricultura de conservación, la mejora de la fertilidad del suelo, la conservación de la humedad de los suelos, la recolección de aqua y los cultivos y variedades tolerantes a la sequía, en particular en el sur. En el norte, se fomentarán medidas de lucha contra la erosión y control del aqua, mientras que en las intervenciones que se lleven a cabo en el sur se brindarán técnicas mejoradas de gestión de la tierra y el aqua, cultivos y variedades mejorados y más tolerantes a la sequía, y acceso a datos metrológicos e información climática fiables en apoyo a las comunidades vulnerables. También se examinarán oportunidades de diversificación de los medios de vida como medida de adaptación.

# E. Agricultura y desarrollo rural que tienen en cuenta la nutrición

26. El enfoque aplicado para incorporar sistemáticamente la nutrición adoptará dos vías de impacto —la "vía de la producción propia" y la "vía de los ingresos— para influir en la seguridad alimentaria y contribuir a que las familias dedicadas a la agricultura tengan una dieta inocua, diversificada y nutritiva. Estas dos vías se integrarán mutuamente en toda la cartera de proyectos, tomando en cuenta las iniciativas relativas a las cuestiones de género y al clima en las intervenciones de los proyectos como factores propicios para maximizar el impacto en los efectos directos en materia de nutrición. La teoría del cambio para obtener buenos resultados en esta materia se funda en el apoyo a una mayor disponibilidad y consumo de alimentos diversificados y nutritivos; el aumento de los conocimientos y la sensibilización con respecto a las prácticas relativas a la nutrición, el saneamiento y la higiene; las competencias para la mejor preparación, preservación y elaboración de alimentos, y el crecimiento de los ingresos como vehículo para una alimentación saludable y mejores dietas en los hogares. Además, el FIDA mejorará el acceso al agua potable y promoverá el saneamiento y la higiene. También contribuirá, en colaboración con los asociados, al fortalecimiento de la gobernanza en materia de nutrición a nivel nacional y descentralizado, lo que incluirá la coordinación multisectorial, las políticas, la planificación y el establecimiento de mecanismos de rendición de cuentas, especialmente dentro del sector agrícola.

# V. Ejecución satisfactoria

#### A. Marco de financiación

27. El COSOP abarca dos ciclos del Sistema de Asignación de Recursos basado en los Resultados (PBAS), de 2019 a 2024. Se prevé que el Gobierno y otros asociados para el desarrollo, tales como el Banco Árabe para el Desarrollo Económico de África (BADEA) y la Agence française de développement, aumenten su cofinanciación. El FIDA seguirá intentando lograr financiación del Fondo Verde para el Clima, una vez finalizadas las disposiciones institucionales. Las cifras relativas a las asignaciones futuras solo son indicativas. Se procurará reflejar todas las contribuciones de contrapartida en efectivo y en especie del Gobierno y otras partes interesadas hacia las intervenciones en materia de desarrollo.

# B. Seguimiento y evaluación

28. Los resultados del COSOP estarán vinculados con el Plan de Desarrollo a Medio Plazo para el Sector Agrario para el período comprendido entre 2018 y 2022 y el Marco de Asociación con las Naciones Unidas después de 2019. Estos resultados se revisarán cuando se presente el nuevo plan quinquenal para el período comprendido entre 2022 y 2027. Todos los proyectos presentarán informes basados en los indicadores del marco de medición de resultados del FIDA y se hará especial hincapié en los indicadores relacionados con las cuestiones de género y la edad. El FIDA y el Gobierno realizarán conjuntamente el sequimiento de la ejecución mediante exámenes anuales del COSOP a fin de evaluar los progresos sobre la base del marco de medición de los resultados, las metas del sistema de gestión de los resultados operacionales, el diálogo sobre políticas y actividades en materia de gestión de los conocimientos. Se realizará un examen de mitad de período para evaluar la pertinencia, la eficacia y la eficiencia del programa en el país y realizar los ajustes necesarios en respuesta a las enseñanzas extraídas y las nuevas prioridades. Para fortalecer el seguimiento y evaluación (SyE), el FIDA se compromete a: i) proporcionar personal de proyectos y programas y prestar apoyo regular a largo plazo para la ejecución, y ii) mejorar la planificación y el SyE del sector agrícola a través de una iniciativa de fomento de la capacidad en asociación con el Instituto de Desarrollo Agrario, que constituye el organismo de ejecución del Ministerio de Agricultura y Silvicultura.

#### C. Gestión de los conocimientos

El enfoque de gestión de los conocimientos para este COSOP comprenderá: i) la prestación de apoyo al sistema nacional de SyE del Ministerio de Agricultura y Silvicultura; ii) el fomento del aprendizaje y la gestión de conocimientos mediante la participación de las partes interesadas y beneficiarios en el proceso de SyE; iii) el apoyo a actividades de aprendizaje e intercambio de conocimientos, y iv) el aprovechamiento de los conocimientos locales y regionales para el diálogo sobre políticas a nivel nacional y la mejora de la gestión. La gestión de los conocimientos desempeñará un importante papel en las esferas de la planificación, la supervisión, los sistemas de SyE, el intercambio de información, la reproducción y la ampliación de escala. Sin embargo, sique habiendo una esfera en la que son necesarios el fomento de la capacidad y el fortalecimiento institucional. La capacitación del personal de proyectos a través del Programa de Seguimiento y Evaluación Rurales (PRIME), una iniciativa financiada con donaciones, junto con el fortalecimiento institucional respaldado por el presente COSOP, mejorarán las capacidades y posibilitarán un enfoque de gestión basado en los resultados. Entre las esferas de interés figuran: i) la mejora de la capacidad y la armonización de las funciones para establecer asociaciones satisfactorias entre los sectores público y privado; ii) la valoración de los conocimientos indígenas para fomentar prácticas de gestión de los recursos naturales sostenibles, y iii) modelos sostenibles para la prestación de servicios financieros rurales.

#### D. Asociaciones

30. Este COSOP permitirá que el FIDA siga ampliando sus asociaciones en el país (véase el expediente principal 3) para la obtención de cofinanciación y colaboración técnica. La FAO seguirá apoyando la aplicación de la metodología de las escuelas de campo para agricultores con el fin de fortalecer las capacidades en las ONG y el Instituto de Desarrollo Agrario, eliminando gradualmente los proveedores de servicios externos, al tiempo que aumenta el liderazgo del Gobierno. El Banco Mundial seguirá siendo un asociado fundamental en las iniciativas de inversión del FIDA. Entre las oportunidades de asociación con fines de cofinanciación que puedan surgir figuran asociaciones con la Agence française de développement, el BADEA, el Fondo Verde para el Clima, el Fondo de Adaptación y el Fondo para el Medio Ambiente Mundial (FMAM). Para el Proyecto de Pesca Artesanal y Acuicultura, se prevé establecer asociaciones con instituciones de investigación como, por ejemplo, el Instituto Internacional de Agricultura Tropical (IITA) y WorldFish<sup>3</sup>. El Programa de las Naciones Unidas para el Desarrollo (PNUD) participa ya en el Proyecto de Recuperación Agrícola y será un asociado en el Programa de Mejora de la Resiliencia de los Pequeños Productores en materia de adaptación al cambio climático, resiliencia y SyE. Las ONG locales, como la Agencia Adventista de Desarrollo y Recursos Asistenciales, serán asociados en el ámbito del desarrollo comunitario. También se analizarán las oportunidades de asociación para la cooperación Sur-Sur y la cooperación triangular dentro de la Comunidad de Desarrollo de África Meridional y entre países de habla portuguesa.

#### E. Innovaciones

31. Se buscarán sinergias con los parques agroindustriales rurales creados por el Ministerio de Industria. Estas iniciativas suponen una innovación importante en la provisión de infraestructura, servicios y mercados para los agricultores. Por otra parte, el Ministerio de Agricultura y Silvicultura está estudiando la creación de plataformas de incubación de agronegocios y estructuras de fondos rotatorios que faciliten la inclusión financiera y el acceso a los servicios financieros en las zonas rurales. El programa en el país incorporará proyectos financiados mediante donaciones que sean ejecutados por asociados como el IITA y WorldFish. Asimismo, en el marco del programa se examinarán enfoques innovadores para fomentar la inclusión económica y social de las personas discapacitadas.

## F. Cooperación Sur-Sur y cooperación triangular

El Gobierno de Angola ha manifestado interés en ampliar y fortalecer la cooperación 32. Sur-Sur y cooperación triangular con varios países de la Comunidad de Desarrollo de África Meridional como son, por ejemplo, Mozambique (en el ámbito de la pesca artesanal y la acuicultura), Zambia (para el establecimiento de cooperativas sostenibles y rentables) y Zimbabwe (para la adaptación de la mecanización a los agricultores), basándose en proyectos satisfactorios conjuntos con el FIDA y otros asociados. El Fondo también puede apoyar la cooperación Sur-Sur y la cooperación triangular en curso entre Angola y el Brasil a través de su nuevo centro de gestión de los conocimientos y cooperación Sur-Sur y triangular en Brasilia y, posiblemente, a través del futuro proyecto sobre investigación en materia de cooperación Sur-Sur para la agricultura familiar sostenible en países de habla portuguesa. Por último, se estudiarán las oportunidades dentro del mecanismo de cooperación Sur-Sur y cooperación triangular en China de movilizar conocimientos generales y especializados y recursos del Sur Global para acelerar la transformación rural y fomentar las inversiones entre países en desarrollo.

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<sup>&</sup>lt;sup>3</sup> Proyecto Piloto de Fomento de las Cadenas de Valor y Evaluación de la Acuicultura para Mejorar el Suministro de Pescado, el Empleo y la Nutrición en Angola y la República Democrática del Congo.

# **COSOP** results management framework

Country Strategy		Indicative Lending and					
Alignment		Outcome Indicators	Milestone Indicators	Targets (est.)	Non-lending		
NDP (2018 - 2022)  • Human development	Goal: Sustainable and inclusive transformation of family farming to increase - Improvements in economic status (incomes, wealth		<ul> <li>Number of people experiencing economic mobility – SDG target 1.1 &amp; 1.2</li> </ul>	- 30,000 households	Ongoing Investments - AFAP		
and Welfare;  • Sustainable and inclusive economic development;	incomes, food security and diversified livelihoods for the rural poor, thus contributing to the country's economic	and asset ownership) - Improvements in food and nutrition security	<ul> <li>No. of HH reporting improved food security as measured by Food Insecurity Experience Scale (FIES), (data disaggregated by gender of household heads) – SDG 2</li> </ul>	- 235,000 households	- ARP SADCP-C&H-SAMAP New Investments PBAS (2019 - 2021)		
Economic and social infrastructure s     Harmonious	diversification agenda	- Vulnerable households improved ability to cope with the effects of climate change	- Number of people with greater resilience - SDG target 1.5 & 13.1	- 107,000 households	- SREP  Non-lending activities - Aquaculture    Assessments and Value - Chain Pilot Project to		
territorial development	Strategic Objective 1.	Households adopting environmentally,	<ul> <li>Number of water related infrastructure constructed/rehabilitated</li> </ul>	- 8,000	Improve Fish Supply, Employment and Nutrition in Angola and		
PDMSA (2018 - 2022)	increase/restore resilient to and pract commercialisation through access to productive resources and climate resilient farming practices resilient to and pract commercialisation through access to productive resources and climate productive productive resilient farming practices	sustainable and climate resilient technologies and practicesHouseholds increasing production & producing surplus for markets	se/restore resilient technologies and practices	resilient technologies and practices and practices and practices and practices	<ul> <li>Land (hectares) under climate resilient practices management practices – SDG target 1.4 &amp; 2.3</li> </ul>	- 25,000 Hectares	the Democratic Republic of the Congo (IITA grant project)
& economic growth and social development			<ul> <li>Number of households reporting improved access to production inputs and/or technological packages - SDG target 1.4 &amp; 2.3 &amp; 2.4</li> </ul>	- 103,000 households	- South-South research for Sustainable Family Agriculture in Lusophone Countries		
Competitive and Productive		(agriculture/livestoc k/fisheries) - Improved post-	<ul> <li>Number of persons trained in production practices and/or technologies - SDG target 1.4 &amp; 2.3 &amp; 2.4</li> </ul>	- 40,000 people	(grant) - China-IFAD SSTC Facility		
agriculture sector • Strong, efficient and		harvest handling and value addition of agricultural produce - Women reporting	<ul> <li>Number of households in vulnerable areas reached with nutrition enhancing interventions - SDG target 2.1 &amp; 2.2</li> </ul>	- 18,000 households			
competent		improved quality of diets	<ul> <li>Number of Business Plans approved for financing and implemented, for production enhancement, value addition and commercialization</li> </ul>				
	Strategic Objective 2.  Promote agricultural value chains and agribusiness	New jobs created     Rural enterprises     reporting increase	- Roads constructed, rehabilitated or upgraded - SDG target 2.3	- 100 km of roads constructed/ rehabilitated			

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through investments that stimulate rural economic activity and employment for the rural poor	in profit  Rural producer organizations reporting an increase in sales and profit  Operational & sustainable productive and commercial partnerships between smallholder and agribusinesses	<ul> <li>Market, processing or storage facilities constructed or rehabilitated - SDG target 2.3</li> <li>Improved physical access to markets, processing and storage facilities - SDG target 2.3</li> <li>Number of rural enterprises accessing business development services &amp; finance - SDG target 8.2 &amp; 8.3</li> <li>Number of rural producer organisations engaged in formal partnerships/agreements or contracts with public or private entities - SDG target 8.2 &amp; 8.3 &amp; 10.2</li> </ul>	- 10 market, processing facilities constructed/reh abilitated - 80 villages with improved transport routes
Strategic Objective 3.  Strengthen institutional, community & human capacities to ensure effective implementation and sustainability of rural development programmes, and stimulate the participation of the rural poor in the transformation of the rural sector	- Improved community participation in decision making processes, and wider local development interventions - Smallholder farmers' technical, organisational and managerial competencies improved - More conducive policy and enabling environment for climate and nutrition	Number of Farmers organizations that are operational - SDG target 8.2 & 8.3 & 10.2  Government staff trained (to promote climate-resilient agriculture production & commercialization)  Number of farmers having completed FFS training  Appropriate smallholder agricultural policies included in national & sectoral development plans  Number of policy-relevant knowledge products completed  Number of functioning and sustainable multi-stakeholder rural development/agriculture sector platforms supported	- 60%  - 205,000 farmers
Strengthening partnerships	sensitive smallholder agriculture  - Inter-agency & multi-sectorial synergies and collaboration enhanced	Construction and rehabilitation of agricultural extension facilities     Co-financing & partnership with other development partners (AFD, AfDB) materialized     Synergies between IFAD supported investment projects and rural industrial parks	

# Agreement at completion point of last country programme evaluation

## I. Introduction

- 1. This is the first country strategy and programme evaluation (CSPE) in the Republic of Angola by the Independent Office of Evaluation of IFAD (IOE). The main objectives of the CSPE were to: (i) assess the results and performance of the IFAD-financed strategy and programme; and (ii) generate findings and recommendations for the future partnership between IFAD and Angola for enhanced development effectiveness and rural poverty eradication.
- 2. The CSPE reviewed the evolution of the strategy, results and performance of the partnership between IFAD and the Republic of Angola since the Fund started operations in 1989, but with a focus on the period 2005-2017 particularly for the investment portfolio. The CSPE covers the investment portfolio (one completed, one on-going and two recently approved loans), non-lending activities (knowledge management, partnership-building and policy dialogue, including grants), as well as country programme strategy and management.
- 3. This agreement at completion point (ACP) contains recommendations based on the evaluation findings and conclusions presented in the CSPE report, as well as proposed follow-up actions as agreed by IFAD and the Government. The signed ACP is an integral part of the CSPE report in which the evaluation findings are presented in detail, and will be submitted to the IFAD Executive Board as an annex to the new country strategic opportunities programme for the Republic of Angola. The implementation of the recommendations agreed upon will be tracked through the President's Report on the Implementation Status of Evaluation Recommendations and Management Actions, which is presented to the IFAD Executive Board on an annual basis by the Fund's Management.

# II. Recommendations and proposed follow-up actions

4. Recommendation 1. IFAD in Angola should remain the champion for sustainable and pro-poor agricultural and rural development; and address through its investments and policy dialogue, key issues in relation to land tenure and agro-ecology. IFAD has been so far one of the key players in fostering rural pro-poor approaches and interventions. This comparative advantage should be sustained and strengthened, by closely collaborating with the Government to create an enabling environment for, and by directly supporting small-scale producers to improve their livelihoods and raise out of poverty, through the market opportunities that progressively will emerge in the country.

**Proposed follow-up:** Ensure that ongoing projects and future projects promote pro-poor rural development and they are implemented by the different government authorities (IDA, IPA, etc.) to support government institutional capacity to advocate pro-poor policies and rural investments as a way of diversification of the national economy. IFAD visibility should be further enhanced and policy and investment support increased to maintain its leadership in pro-poor agricultural and rural development. Discussions on land tenure and agro-ecology are ongoing with the Government and in the context of the ongoing portfolio and the designs of the RB-COSOP covering 2019 to 2014 period and the new investment programme-Smallholder Resilience Enhancement Programme (SREP).

**Responsible partners:** Ministry of Agriculture and IDA, Ministry of Fisheries and Sea and IPA & IFAD

**Timeline:** Ongoing

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5. Recommendation 2. In the current context of expanded portfolio and critical national interest for agricultural and rural development, IFAD should reinforce its capacity for implementation support and policy engagement in the country. For IFAD to play its role as envisaged in Recommendation 1, and in consideration of the evidence available about the need for a tangible presence in the country to enable efficiency and effectiveness of networking and dialogue on policy, the model of Project Facilitator should be revamped, in a full-time modality and with some administrative support. This would be an efficient and effective factor to ensure coherence and coordination across the growing lending portfolio, also in view of the desirability of upscaling its successful achievements.

**Proposed follow-up:** To discuss with the Government the opportunity to consider and the feasibility of a project facilitator to maintain focus on IFAD's operations and policy dialogue at any time. Discussions have been initiated with the Government in relation to the forthcoming establishment of IFAD Southern Africa Sub-Regional Hub in Johannesburg that will service Angola and the Fund's portfolio and will bring IFAD closer to Angola. The hub with a grouping of a critical mass of IFAD staff is expected to increase the Fund's engagement in Angola.

Responsible partners: MINAGRI and IFAD

Timeline: December 2019

6. Recommendation 3. IFAD should make Capacity development one of the pillars and cross-cutting principles for its portfolio in Angola. IFAD should contribute to fill the gap in the national human capital in the areas and sectors that are relevant to the implementation of its portfolio. This should be done through the systematic allocation of resources and management provisions within the portfolio, that provide opportunities for capacity development at the individual and institutional level, through the most appropriate approaches and method, including in-service trainings, mentoring, short- and long-term trainings and higher education opportunities, among others.

Proposed follow-up: IFAD projects will collectively strengthen the capacities of government agricultural extension specialists, agricultural service providers, and NGOs supporting the development of family farmers and their cooperatives. At the national level, the portfolio will support the capacity building already foreseen under the ongoing projects which covers: (a) agricultural statistics; (b) market information systems; (c) agricultural policy analysis; and (d) irrigation-related services. This support will be fully complemented with capacity building in climate change monitoring and data analysis, vulnerability analysis and mapping, identification of adaptation measures for family farmers relevant in the different agro-ecological zones, and provision of timely climate forecasting establishment of an early warning drought and floods system. For the provincial and local level, capacity building will be provided for extension and service provider staff in: community organisation, Farmer Field School (FFS) establishment, facilitation and curriculum development; climate change awareness raising and adaptation measures relevant for family farmers and their cooperatives; complementary irrigation and establishment of Water Users Associations (WUA); community natural resources management, water harvesting and sustainable land and water management at landscape and farmer's field level (mainly for the south); cooperative business planning and development (mainly for the north).

The IFAD portfolio will also support the rehabilitation of agricultural extension facilities at the local level, including offices and residential complexes for agricultural extension staff.

Additionally, it has been agreed with Government that IFAD will build the capacity and skills of staff and students of the middle level agricultural schools in Angola,

some of whom will be absorbed by the Ministry of Agriculture as extension workers and livestock para-veterinarians. It is also expected that some graduates could become independent service providers and/or agribusiness entrepreneurs (agrientrepreneurs).

Responsible partners: MINAGRI, MOFS, IFAD

**Timeline:** ongoing

7. Recommendation 4. IFAD-supported projects should include a stronger focus on women empowerment and youth inclusion. IFAD's targeting strategy and implementation approaches should: (i) fully integrate a gender equality perspective, and actively promote the social and economic empowerment of women; and (ii) aim at creating sustainable and attractive opportunities in the rural areas for youth, both men and women, by enabling their access to capacity development opportunities, rural financial resources, and sustainable livelihoods. Dedicated human resources in project coordination units, also shared across interventions, appeared necessary, given the limited national competence in this respect.

**Proposed follow-up:** IFAD projects will adopt Recommendation 4 of the CSPE, and those, which are ongoing will retrofit the main aspects of the recommendation and those under design and future projects will comply diligently with it. Overall, the target beneficiaries are smallholder farmers, fisher folks, with a special focus on women, youth and rural vulnerable groups. Special attention will also be given to the needs and priorities of handicapped persons and the reintegration of excombatants.

Responsible partners: MINAGRI, MOFS, MOASFWE, IFAD

Timeline: Ongoing

8. **Recommendation 5. IFAD and the Government of Angola should refocus AFAP.** The project should be re-formulated, framing it as a pilot initiative to test models for both fresh-water fisheries and aquaculture development and carry out studies and analysis that can inform as appropriate, the later expansion of the investments to other parts of the country. In doing so, an effective involvement of all stakeholders should also be pursued. The budget should be revised based on the new implementation plan and if resources will be available, the duration of the loan should also be extended accordingly.

**Proposed follow-up:** Recommendation 5 of the CSPE is currently being discussed with MOFS. Agreement has been reached to bring forward the AFAP Mid Term Review (MTR), which will be an MTR-cum-Refocussing Mission. The Mission will be undertaken in May-June 2018. Proposed way forward will be taken in its integrality by the MTR-Cum-Refocussing Mission.

Responsible partners: MOFS, IPA and IFAD

Timeline: December 2018

Signed by:

Mr Marcos Alexandre Nhunga Minister of Agriculture and Forest Ministry of Agriculture and Forests Date:

Mr Lisandro Martin Regional Director, Programme Management Department International Fund for Agriculture Development Date:

# COSOP preparation process including preparatory studies, stakeholder consultation and events

- 1. The COSOP preparation process entailed three phases. The first phase was the Country Strategy and Programme Evaluation (CSPE) which assessed the performance and impact of the IFAD country strategy and operations in Angola over the period 2005-2017. The design of the COSOP has taken into account the findings and recommendations of the CSPE, which were discussed at the national roundtable workshop held in Luanda on 22 May 2018.
- 2. The Country Director led a design mission from 23 to 27 April, comprising the COSOP- lead author, two consultants, as well as the PTA Lead Advisor. The mission overlapped with the design mission of the SREP, which contributed to the knowledge sharing and exchanges between the two design processes and the eventual participation of the design team in the stakeholder consultation workshops. The design mission focused on: (a) a review of Angola's recent macroeconomic and agricultural sector development plans and performance, as well as trends in rural poverty; (b) a review of IFAD project supervision, MTR and progress reports; (c) extensive consultations with development partners, government officials, research and professional bodies, and management staff of IFAD and other projects.
- 3. Two (2) key national stakeholder consultations took place: i) SWOT analysis workshop between IFAD and the Government of Angola, which provided substantive inputs to the country diagnosis, national strategy for the agriculture sector and IFAD's comparative advantage, and ii) a stakeholder consultation with Government and development partners where valuable inputs on synergies and collaboration potential were derived. Following the consultations, the COSOP design team provided elements to the aide memoire for the SREP design which was endorsed by the Minister of Agriculture.

The Draft document was further reviewed by the IFAD Country Programme Management Team (CPMT) during a meeting on the 28<sup>th</sup> of June.

- 4. The third phase was the actual preparation of the COSOP under the leadership of the Country Director. The consultations with Government and other development partners continued to further refine IFAD's strategic focus and approach in the fast evolving development context in Angola. Supervision missions, engagement in dialogue fora, and particularly the analyses and consultations leading to the detailed design of the SREP contributed to strengthening the knowledge base that informed the COSOP design.
- 5. The COSOP has been reviewed by IFAD senior management during the OSC on 2 August 2018.

# Natural resources management and climate change adaptation: Background, national policies and IFAD intervention strategies

#### Introduction

The Republic of Angola is divided into the following four major geographic regions:

- i. The coastal plain, with a width varying from 25 km in the south to 100 200 km in the north.
- ii. The central highlands with an average height between 1000 and 1300 m, covering almost two-thirds of the country; dominated by several mountain chains forming a crescent (Serra Moco highest point is 2620 m). The region is one of the main water sources for southern Africa.
- iii. The northern foothills of the highlands toward the Congo basin, where most of the country's closed forests are found, the remainder being located in eastern Cabinda
- iv. The eastern and southern foothills of the highlands towards the central depression of southern Africa and the Kalahari basin.

Angola has rich biodiversity and ecosystems ranging from the arid conditions in the southwest (Karro-Namib biome), central highlands and river basins in the southeast (Afromontano and Zambezi biomes, which are most predominant) and the tropical forests in the northeast (Guinea-congolese biome). The country has six agro-ecological zones, desert, arid, semi-arid, humid, highlands and sub-humid, which is the most predominant, Figure 1.

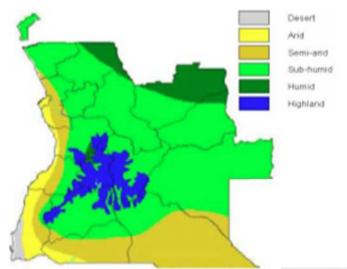


Figure 1: Agro-ecological zones of Angola Source: FAO 2005

#### **Natural Resources Management**

**Land:** Angola is well endowed with natural resources including arable land and forests; approximately 46.5% of the territory is under vegetative cover (FAO, 2014); see Figure 2. Approximately 43% of the land area is under permanent meadows and pastures (FAO, 2016). The surface area used for agriculture is estimated at 26% of the territory, which is mostly government owned (Land law, 2004). There are very few formalized land rights though some rural community common land holdings have been demarcated and "titled"

at the provincial level. Despite only few individual farmers holding formal concessions the Angola Land Programme has focused on the development of the country's land tenure management framework to take into account the historical occupancy and uses of local communities. Participatory land-use mapping and planning and delimitation processes have been piloted and rural communities supported to obtain title to their land in the central and southern regions of the country. A draft study of Angola's legal framework has been prepared, which looks at constraints and needed reforms for implementing the Voluntary Guidelines on the Responsible Governance of Tenure of Land, Fisheries, and Forests in the Context of National Food Security. The Land Programme has been supported by FAO and Civil Society.

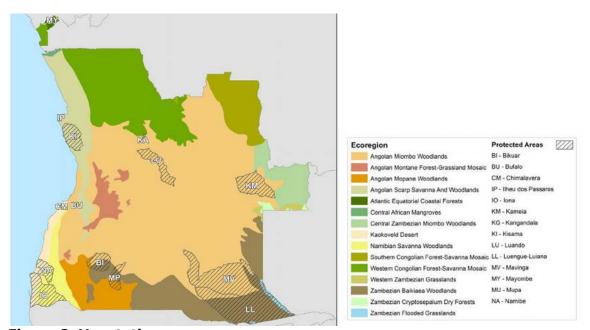


Figure 2. Vegetation cover

The dominant soils in Angola are ferralitic and psamítico. In some areas the ferralitic soils have a sandy to argilo-arenosa texture, are deep and well drained with low organic matter and mineral nutrients. The poor sandy soils found on the coastal plains have poor water retention and tend to become saline. In areas where soils are acidic, such as in the central highlands, soil assessments every three years are periodically undertaken and dolomite lime is provided for correction particularly to the smallholders. Generally agricultural land faces challenges of declining soil fertility, which demands for expansion into virgin land resulting in the destruction of natural habitats and loss of ecosystem goods and services. In addition, inadequate landscape and water management compounded by lack of knowledge regarding benefits of soil protection and natural resources management leads to unsustainable agriculture.

**Forests:** In Angola, 46.9% of the total land area is made up of forest extending to about 3 million acres (FAO). Angola has about 128,000 ha of planted forest. However, resource degradation resulting from deforestation due to firewood and charcoal production as livelihood strategies is a challenge in some locations. About 80% of the population, depend on biomass for their everyday energy purposes, i.e. water heating, cooking and lighting, the majority of which are living in rural areas. Between 1990 and 2010, Angola lost an average of 124,800 ha or 0.20% per year, representing a cumulative total of 4.1% of its forest cover, or around 2,496,000 ha over the period (FAO). Angola's forests contain 4,385 million metric tons of carbon in living forest biomass. Between 2001 and 2016, 2.17Mha of tree cover was lost, a 3.9% decrease since 2000 (Global Forest Watch). Surface runoff from deforested areas have contributed to erosion of the top fertile soils.

**Water Resources:** Due to its geographic location, Angola is very rich in water resources. Most of Angola's rivers rise in the central highlands and drain either into the Atlantic Ocean or the Congo River but those in the southeast drain into the Okavango swamps in Botswana. The annual drainage is calculated as 140 km³ and is among the highest in southern Africa. There are 77 hydrological basins forming five main drainage areas: the Atlantic with 41% of the surface of the country, Zaire (Congo) with 22%, Zambezi with 18%, Okavango with 12% and Etosha with 4%. The transboundary nature of the basins entails cooperation with other riparian neighbours. Lakes and lagoons are relatively few in number, covering a small area of land of approximately 5,500 ha.

The available surface water is estimated at 145 km3/ year, which represents approximately 5,033 m3/ inhabitant per year. Renewable groundwater is estimated at 58 km3/ year and the total internal renewable water volume of 148 km3/ yr (FAO, 2005). The water quality is mostly good albeit point pollution near urban centres and agricultural areas can be an issue. Overall Angola is not water scarce however the distribution of the water resources varies and therefore poses some challenges in the main uses such as agriculture. The hydrogeological characteristics of the rocks of Angola are best known in the southwestern provinces of Huila, Namibe and Cunene, where many wells have been drilled and reported. The hydrogeological map of Angola depicts the depth of a number of wells and their capacity in the intervals: < 1 l/s, 1-5 l/s, and > 5 l/s. The most important aguifers are located in sedimentary rocks. The main aguifer type identified are: porous rocks with primary porosity and permeability; good aquifers in fissured an carstic hard rocks and; low productivity aquifers with limited or no groundwater potential. Coastal aguifers have an average depth of between 5 to 30 metres, while those in the central plateau region have average depth of between 10 and 30 metres and those in the semi-arid zones (Cunene) have depths of around 200 metres or more.

Agriculture is the main user of groundwater. An estimated 340,480 ha are under irrigation while 783,340 ha is either under rehabilitation or planned for irrigation (Rapid Water Resources and Water Use Assessment for Angola). The potential area for irrigation is estimated at 3.7 million ha, illustrating the current low capacity being utilised. Angola has an integrated water resources management policy aimed at optimization of use, management and conservation of water resources for all uses, as well as the regularization of use through concessions (Water Law, 2003). Surface water resources from the numerous rivers is used to generate hydroelectric power with over 1200MW of hydroelectric power generated from Kwanza, Cunene and Keve Rivers.

**Fisheries:** Fish consumption in Angola is estimated at 14.7 Kg/ capita. The sector is especially vital in coastal areas where a large part of the population depend on artisanal fisheries as their main source of income and animal protein. About half of fish catches is from artisanal fisheries. Aquaculture production is low but with high potential and mainly constrained by lack of fish feed, seed, appropriate technical skills and under-developed infrastructure. Angola is a net fish importer and the Government has prioritised the development of sustainable marine and inland artisanal fisheries and aquaculture in inland water bodies.

**Environmental Management:** The Environmental Framework Act is based on two articles from Angola's constitution that enable environmental protection and conservation, and the right to a healthy and unpolluted environment. Article 12, which places natural resources existing in the soil and subsoil, in internal and territorial waters, on the continental shelf and in the exclusive economic area,

as property of the State. The ownership entails determination of the terms of use, development and exploitation for the benefit of the community as a whole. Article 24 stipulates the right of citizens to live in a healthy and unpolluted environment and places responsibility on the State to take the requisite measures to protect the environment

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and national species of flora and fauna throughout the national territory and maintain ecological balance. The Ministry of Environment (MINAMB) coordinates a Multi-sectoral Commission comprised by12 different ministries and three environmental NGOs, dealing with environmental matters. Though the Commission is well established, there is a need to strengthen and improve this cooperation in a way that effectively addresses issues such as bureaucracy, lack of skills, and lack of continuity (MOSAP II ESMF).

The management of natural resources brings together key line Ministries responsible for agriculture, forests, land, water and environment that formulate the relevant strategies and policies. MINAGRIF, MAT, MINEA, and MINAMB respectively. In order to contribute to improved natural resources management, IFAD interventions in Angola should be aligned with national priorities and promote sustainable agricultural practices, water use efficiency, soil fertility enhancements as well as soil and water conservation measures as part of the sustainable land management approach. Improved environmental management for the smallholders can also be beneficially supported such as safe use agro-chemicals and waste management through extension services and also a stronger collaboration with officers from MINAMB.

#### Climate

Angola's climate is tropical to sub-tropical, and is characterized by warm and humid summers and mild and dry winters. Climatic conditions are strongly influenced by the combination of a number of factors, such as latitude (from 4 to 8 degrees), altitude (from 0 to 2,620 metres), the landscape and the maritime currents. Similar to the rest of southern Africa, two other unique regional ocean features imprint on the climate, the Angola Benguela Frontal Zone and the Seychelles-Chagos thermocline ridge. The Angolan climate is strongly impacted by El Nino Southern Oscillation and to lesser extent by the Southern Annular Mode and sea-surface temperature dipole events in the Indian and South Atlantic Oceans. As with other tropical countries additional influence on the climate comes from the Inter-Tropical Convergence Zone (UNEP, 2006). Mean temperatures range from 18 - 22 °C in the central and northern regions, while in the south they range from 20 - 22°C.

The climate is characterised by two more or less well-defined seasons: The dry —"Cacimbo" season is cool, starting in June and ending in September, and the warm —"Rainy" season – humid and rainy from October to May. The mean annual rainfall in Angola is calculated as 1014 mm, but exhibits great differences in spatial distribution. Along the southwestern coast, in the Namibe region, the mean annual precipitation is at its lowest with around 50 mm a year. The coastal region has a gradually increasing annual precipitation northwards and from the coastal areas and inland. The central highlands have an annual precipitation of approximately 1300 to 1400 mm and the highest precipitation is found in the north eastern part of the country, in the province of Lunda Norte, with approximately 1600 mm. The hydrology in Angola generally reflects these precipitation patterns. The humid northern regions have bi-modal rainfall systems (September- December; February-April). The southern region has a uni-modal rainfall system (October-March) of 200mm on average.

**Historic climate trends:** A small but significant temperature increase of +0.04 °C per decade was observed between 1901 and 2013 for the Tropical regions of Angola. However, over the last 30 years there was no substantial change. Similarly, over the same 113-years period no substantial change in precipitation was observed, with the same behaviour over the last 30 years. Similar observations have been made for the semi-arid regions of Angola. However over the last 30 years there was a large significant precipitation increase (+12%/30yrs). Despite the small temperature change for both regions, extreme events such as flash floods, dry spells and droughts have been recorded over time. Figure 3 illustrates precipitation averages for the months January – March for all El Niño years in comparison to the Neutral average from 1982 – 2013. The worst affected regions are the provinces of Cuando Cubango, Cunene and Nambie.

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Figure 4 depicts the same regions being prone to the adverse impacts of the excess rainfall during La-Nina years.

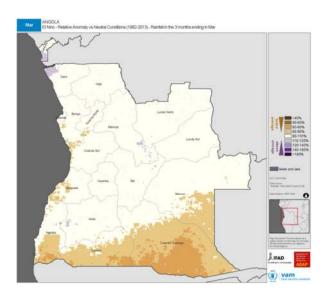


Figure 3 Precipitation patterns as influenced by El-Niño

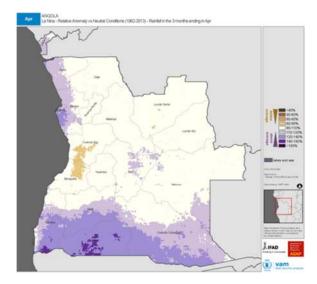


Figure 4 Precipitation patterns as influenced by La Niña

The most recent successive years of drought (2012-2016) driven by El Niño severely affected large groups of already marginalized communities that have few alternative livelihood options or safety nets. This situation resulted in progressive decline of the water table that led to 80% of the existing boreholes being non-functional. The precipitation decrease in the months of January to March coincides with the primary growth phase of the main cropping season. While El Niño induced droughts caused large agricultural losses due to water stress, La Niña (2017) caused enhanced flooding risks that reduced agricultural productivity through lodging and other associated flooding impacts. Soil saturation and flooding can also increase toxicity. In addition, heavy rain also has adverse impacts on feeder roads and small bridges thus affecting market access and food security.

**Future projections of Climate:** The projected change in annual mean temperature for the tropical region of Angola (the northern and central parts) is +1.4 to +4.6 °C by 2085, and the very likely range is from +1.2 to +5.8 °C. The likely range of projected change in maximum temperature is from +1.4 to +4.9 °C by 2085 and in the minimum temperature from +1.5 to +5.1°C. The change in annual temperature will result in heat waves and will affect the amount of precipitation received and duration of dry spells. The projected change in the duration of dry spells as a result of the projected increase in annual mean temperature from -5 to +8 days by 2085, while it is projected that the duration of long-lasting heat waves by the same year will be +8 to +101 days. Similarly for the semi-arid regions (Southern Angola), by 2085 the mean annual temperature change is projected to be +1.6 to +5.1 °C. The projected change in maximum and minimum temperature is from +1.8 to +5.3 °C and +1.3 to +5.0°C respectively in 2085 (Climate Fact Sheet, GERICS, 2018).

Annual total precipitation is projected to change with the range of -4 to +7% and -8 to +3% by 2085 for the tropical and semi-arid regions. The projected changes will mostly be towards the middle to the end of the wetter season, and towards a decrease for the dry season and the beginning of the wetter season in the tropical regions. In the semi-arid regions the projections point towards a decrease in future precipitation for most of the years thus southern Angola will continue to get dry thereby having a significant impact on agricultural production and water resources. Increasing delays or inconsistencies in the onset of rainfall are predicted, where the months of September, October and in some cases November will be characterised by deficits in rainfall (Climate Fact Sheet, GERICS, 2018).

Generally all climate models project, more extreme weather events seasonal shifts in rainfall, localized floods, increased wildfires, sea level rise, increased rainfall in the northern parts of the country, changes in river flows and changes in sea and surface water body temperatures over the coming decades (NAPA 2011;INDC,2015). Climate change is likely to result in multiple negative effects on smallholder farmers such as disruption of familiar seasonal trends, increased water and heat stress and reduced growing periods for specific crops. In response to these changes, Angola's Intended Nationally Determined Contributions (INDC) includes priority Adaptation actions that will enable the strengthening of the resilience of the country towards the attainment of the Long Term Strategy for Development (2025)."MINAMB has the mandate for developing policies and strategies for climate change adaptation and mitigation in collaboration with other sector line Ministries.

#### **Nationally Determined Contributions**

Angola's mitigation targets reflected in the NDC is to reduce greenhouse gas (GHG) emissions by up to 35% unconditionally and 15% conditionally by 2030 as compared to the Business As Usual scenario (base year 2005) at an overall cost of over USD 14.7billion. The agriculture sector accounts for 39% of the emissions and therefore in stabilisation of GHGs is included as a priority. Under Land use change and forestry the

measures include afforestation, sustainable forest management and sustainable land management. Renewable energy technologies such as solar have also been identified for mitigation actions. Promotion of renewable energy is considered under a conditional contribution. The demand for wood for charcoal is a significant driver of forest degradation and, subsequently, the release of GHG emissions. The intense cutting of trees to produce and supply charcoal to the urban and peri-urban areas is putting notable pressure on the local resources. Currently Angola does not have an articulated investment plan to achieve the mitigation targets. The prioritises for adaptation include the Agriculture, Coastal Zone, Land-Use, Forests, Ecosystems and Biodiversity, Water resources, and Health sectors.

The inclusion of the agriculture sector in the NDC provides an opportunity for IFAD interventions to support the meeting of commitments through the promotion of agricultural practices such as conservation agriculture, rangeland rehabilitation and management, water harvesting and resource management particularly in the southern regions where drought tolerant crops and varieties are also important. In the north, erosion and water control measures should be promoted.

The current IFAD portfolio in Angola is already contributing to the adaptation and mitigation priorities outlined in the NDC. The SADCP-C&H-SAMAP, which is being implemented in the central highlands, includes capacity building for smallholders in good agricultural practices. Smallholders are also provided with opportunities to invest in improved technologies aimed at sustainable land management. The ARP, which is targeted at the southern drought prone regions promotes improved water resources and rangeland management, which will also result in land and water resources being managed in a more sustainable manner. The AFAP supports mainly inland fisheries; the sustainable fishing and productivity of the sector that is being promoted will contribute to the adaptation efforts for the vulnerable fishing communities. The SREP that is currently under design will build on the recovery efforts of the ARP and support long term resilience while also extending the SADCP-C&H-SAMAP activities to the north western regions. Livelihood diversification is also supported as a key adaptation measure for the southern regions.

Additional entry points for IFAD to support Angola in meeting the NDC targets include the following:

- Promotion of renewable energies at community level including in agricultural productivity and processing activities, which will also reduce the deforestation rates;
- Support to the smallholders for reforestation and agro-forestry interventions as well as soil fertility management and to enhance the carbon content of the soils.

Under the ASAP II grants, Angola is one of the countries to be included in the climate vulnerability analyses focusing on value chains. Priority commodities will be identified and crop suitability mapping based on future climate projections will be carried out. The result of the vulnerability analyses will contribute to the knowledge base on climate risks in Angola and also inform adaptation strategies for the agricultural sector, particularly value chain related investments. The analyses are expected to be completed in 2019 and will include a more general climate risk profile of the agriculture sector. Capacity building of local technicians, both at national and provincial levels to enable them undertake vulnerability analyses is also anticipated.

#### **IFAD** interventions

Apart from the support to meeting the NDC targets, which has a focus on climate change mitigation, IFAD interventions in Angola can also support the targets in other strategies for conventions such as Biodiversity and Land degradation. The support can be

articulated through alignment with Government policies and strategies and adherence to the relevant IFAD policies and strategies on environment, climate and land. This will ensure the good principles of natural resources management are effectively mainstreamed in the interventions. The application of Social Environment and Climate Assessment Procedures (SECAP) will also ensure that the interventions go beyond the principle of do no harm and promote appropriate practices that ensure the improved livelihoods and resilience of communities. The following provide key considerations for future interventions.

Promotion of sustainable land and water management practices can result in restoration of degraded areas, improved water infiltration capacity whilst improving the soil carbon content and therefore the potential to increase crop yields. SLM intervention can include techniques for increased water retention and erosion prevention through vegetative cover and structures such as contours, soil and water conservation and good agricultural practices. These practices have been introduced in on-going interventions through Farmer Field Schools and other extension methodologies. In future interventions, if the sustainability of these techniques is secured they can be extended to other geographic areas.

The semi-arid region of Angola is prone to droughts, floods, changing rainfall patterns and other extreme weather events that put vulnerable communities and smallholder farmers at risk. Therefore interventions in the southern provinces need to promote improved land and water management techniques including rangelands, drought tolerant crops and varieties as well as access to reliable metrological data and climate information to support vulnerable communities in dealing with climate shocks. Livelihoods diversification is a viable adaptation measure for the communities that has been introduced in the recovery programmes and a priority in the national drought recovery framework.

The high deforestation rates and demand on natural resources calls for community involvement in sustainable management of the forests and promotion of non-timber forest products for livelihood strategies. Interventions in the areas where forest resources are being threatened can beneficially include approaches that empower the vulnerable communities economically and provide incentives for natural resources management. The intervention can help communities manage risks from climate impacts and strengthen the resilience of the local economies.

Further efforts are required to integrate environmental management in agricultural and rural development interventions. The application of the SECAP will identify potential adverse impacts of project/programme activities such as increased use of agro-chemicals or expansion of agricultural production areas and propose appropriate measures to minimise the impacts including guidelines for the safe use of agro-chemicals and promotion of intensification. Capacity building (training and provision of tools) in environmental management is essential for the technicians and smallholders.

Modifications anticipated from the Benguela Cold Current as a result of climate change threatens coastal fishing and, therefore, impact the fishing communities and industry. Fisheries interventions can improve the gathering of information at community level, improve the analysis and dissemination to effectively support communities to adapt to climate change. Sustainable inland fishing and aquaculture promotion also provide opportunities to reduce the vulnerability of the coastal communities who are part of IFAD's target group.

# **Country at a Glance**

	1990	2000	2010	2016
World view Population, total (millions) Population growth (annual %) Surface area (sq. km) (thousands) Population density (people per sq. km of land area) Poverty headcount ratio at national poverty lines (% of population) Poverty headcount ratio at \$1.90 a day (2011 PPP) (% of population) GNI, Atlas method (current US\$) (billions) GNI per capita, Atlas method (current US\$) GNI, PPP (current international \$) (billions) GNI per capita, PPP (current international \$)	12.17 2.9 1,246.70 9.8   9.14 750 34.57 2,840	16.44 3 1,246.70 13.2  5.9 360 37.31 2,270	23.37 3.6 1,246.70 18.7 36.6 30.1 75.71 3,240 121.74 5,210	28.81 3.4 1,246.70 23.1  99.4 3,450 175.48 6,090
People Income share held by lowest 20% Life expectancy at birth, total (years) Fertility rate, total (births per woman) Adolescent fertility rate (births per 1,000 women ages 15-19) Contraceptive prevalence, any methods (% of women ages 15-49) Births attended by skilled health staff (% of total) Mortality rate, under-5 (per 1,000 live births) Prevalence of underweight, weight for age (% of children under 5) Immunization, measles (% of children ages 12-23 months) Primary completion rate, total (% of relevant age group) School enrollment, primary (% gross) School enrollment, secondary (% gross)	 42 7.2 216    38 29 71.2 8	 47 6.6 197 6 45 207  36  71.1	5.4 58 6.2 172 18 47 119 15.6 72 40 105.1 26	 62 5.7 154 14 50 83 19 49 
School enrollment, primary and secondary (gross), gender parity index (GPI) Prevalence of HIV, total (% of population ages 15-49) Environment Forest area (sq. km) (thousands) Terrestrial and marine protected areas (% of total territorial area) Annual freshwater withdrawals, total (% of internal resources) Urban population growth (annual %)	 0.2 609.8 5 0.3 5.4	1 1 597.3 5 0.4 5.3	1 1.7 584.8  0.5 5.6	 1.9 578.6 5  5.1
Energy use (kg of oil equivalent per capita) CO2 emissions (metric tons per capita) Electric power consumption (kWh per capita) Economy GDP (current US\$) (billions) GDP growth (annual %) Inflation, GDP deflator (annual %) Agriculture, value added (% of GDP) Industry, value added (% of GDP) Services, etc., value added (% of GDP) Exports of goods and services (% of GDP)	483 0.42 52 10.03 -0.3 0.3 18 33 33 33	437 0.58 75 9.13 3 418.2 6 72 22 90	521 1.24 206 82.47 3.4 22.4 	545 1.29 312 95.34 -0.7 27.4 
Imports of goods and services (% of GDP) Gross capital formation (% of GDP) Revenue, excluding grants (% of GDP) Net lending (+) / net borrowing (-) (% of GDP)	33 0 	63 15 52.8 26.3	43 14 35.6 0.9	29 8 16.7 -6
States and markets Time required to start a business (days)		83	66	36
Domestic credit provided by financial sector (% of GDP) Tax revenue (% of GDP) Military expenditure (% of GDP)	  17.5	-14.8 28.7 6.4	19.3 16.9 4.2	28.8 10.3 3
Mobile cellular subscriptions (per 100 people)	0	0.2	40.2	45.1
Individuals using the Internet (% of population)	0	0.1	2.8	13
High-technology exports (% of manufactured exports) Statistical Capacity score (Overall average) Global links Merchandise trade (% of GDP) Net barter terms of trade index (2000 = 100)	  55 94	  120 100	 46 82 216	 42 42 132
External debt stocks, total (DOD, current US\$) (millions)  Total debt service (% of exports of goods, services and primary income)  Net migration (thousands)  Personal remittances, received (current US\$) (millions)  Foreign direct investment, net inflows (BoP, current US\$) (millions)  Net official development assistance received (current US\$) (millions)	8,592 8.1 143  -335 265.8	9,763 20.9 173  879 302.2	16,949 4.5 87 18 -3,227 235.2	35,365 26.5  4 4,104 206.8

Source: World Development Indicators database

Figures in blue refer to periods other than those specified.

# Concept note(s)

# **Concept Note on: Angola: Smallholder Resilience Enhancement Project** (SREP)

# Strategic context and rationale for IFAD involvement, commitment and partnership

- 1. The Government of Angola (GoA), together with its national and international partners, have made substantial progress following the end of nearly three decades of civil war in 2002 during which much of the country's economy collapsed, infrastructure was destroyed and institutions weakened. This has involved programmes aimed at ensuring order and security, revitalising the economy, restoring social services, rehabilitating infrastructure and addressing the threat of climate change. GoA has made efforts to diversify the economy in view its heavy dependence on oil. A stronger emphasis on agriculture aims to increase production and reduce food imports. The government is also facilitating private sector involvement and is encouraging financial institutions to support the agriculture sector.
- 2. Angola's institutional capacity has not been restored since the return of peace and bureaucratic hurdles inhibit private sector growth. Good progress has been made in poverty reduction, primary education, food security and gender equality, but malnutrition is still a concern. Angola has the world's highest under-5 mortality rates (157 deaths per 1,000 births)<sup>4</sup> and a maternal mortality of 450 per 100,000 births. Stunting prevalence among under-five children is 38%, and 16% are underweight. The rural areas have more chronic malnutrition (46%) compared to urban areas (32%). The poverty rate declined from 62% in 2001 to about 37% in 2009<sup>5</sup>. This was a major achievement, but much more needs to be done under the shared prosperity agenda. The rural poverty rate is 58%, in contrast with urban poverty of 30%. In the capital (population five million), the poverty rate is only about 9%. The Gini-coefficient in 2013 was 42.7<sup>6</sup>.
- 3. The requirements for water and agricultural development are substantial but public spending for the sector has been low and declining over time<sup>7</sup>. Agriculture contributes only 10% of GDP<sup>8</sup> although 44% of the employed population works in the sector according to the 2014 census. Moreover, 46% of households were engaged in some agricultural activity and 6% were engaged in fishing. More than half of Angola's poor are located in rural areas and depend almost exclusively on agriculture. Smallholder agricultural production, productivity and commercialisation are hence critical to reduce rural poverty. Almost a third of agricultural households are headed by women. Women are responsible for 70% of subsistence agriculture and 24% of commercial agriculture. Youth unemployment is pronounced at 46%, against a general unemployment rate of 24% and rural youth face a major challenge of seeking alternatives to subsistence farming while having limited employment skills. In general, women are not entitled to own property on equal terms with men and land access is also a barrier for youth. The right of women to own land often depends on her marital status. There are also problems in access to land due to cumbersome administrative procedures. Access to rural finance is limited with only one bank offering micro credit services. The banking system is not accessible to a majority of

<sup>6</sup> World Bank Indicators

<sup>&</sup>lt;sup>4</sup> UN Inter-agency Group for Child Mortality Estimation 2015.

<sup>&</sup>lt;sup>5</sup> Angola 2014", Instituto Nacional de Estatística.

<sup>&</sup>lt;sup>7</sup> The share of agriculture in the national budget in 2013 was 1.1% (US\$702 million); in 2014, the share was 0.5% (US\$597 million); and in 2015, the share was 0.41% (US\$544 million).

Average calculated based on available national data from 2006 to 2012. Source: Government of Angola (2016) Nota de Imprensa N. 02 - Contas Nacionais Provisórias 2014 e Preliminares 2015, Instituto Nacional de EstatÍstica

the population and credit is largely concentrated in urban areas. The share of agriculture in the loan portfolio of banks is minimal, mainly short term and mostly benefiting commercial farmers.

- 4. Agriculture is particularly vulnerable to climate change. Likely impacts include crop failures due to heat and drought stress, the unpredictable onset of rains, and shorter growing season. The southern region experiences highly variable cereal production and a lack of pasture and surface water during droughts and floods, which lead to significant loss of livestock. In 2015, following prolonged dry spell yield losses were estimated at 75% in the three southern provinces (PDNA, 2015). Climate change also affects the more humid northern provinces with increased temperatures, lower rainfall and a shorter growing season. The effect is lower crop yields and waterlogging during periods of prolonged rainfall. A climate risk analysis undertaken by the Africa Climate and Development Initiative illustrates the effects of climate change such as reduction in the length of growing seasons, particularly affecting maize and other cereals9. Climate change is already affecting wheat and maize yields in many regions and at the global level<sup>10</sup>. The Intergovernmental Panel on Climate Change (IPCC) warns that decreases in crop yields of 10%-25% and more may be widespread by  $2050^{11}$ . The increased frequency of warmer nights in most regions is also damaging for many crops, with observed impact on rice yields and quality. The number of crop varieties has decreased dramatically over the latter part of the 20<sup>th</sup> century, raising concerns for adaptive capacity, genetic vulnerability and nutritional diversity. Crops such as cassava, sweet potato and banana are also expected to be affected by diseases such as Fusarium or Phytophthora because of increased temperature, humidity and waterlogging.
- 5. The vagaries of the weather and inadequate land and water management have accentuated soil erosion and land degradation, sedimentation in streams and water points (which are crucial for the agro-pastoral system), a decrease in soil depth and fertility, diminishing soil organic matter and reducing its water and nutrient holding capacity. Due to drier conditions, cattle raisers in the south require more land to sustain their herds due to decrease in grassland productivity. This results in greater food insecurity, malnutrition and poverty. In parts of the southern provinces these changes have been accompanied by increased desertification (FAO, RETESA, 2015). Deforestation is also a priority for action due to its contribution to greenhouse gas emissions, land degradation and reduced biodiversity. Deforestation rates over the last three decades have been high, even though movement of people from rural to urban areas have allowed for forest recovery in areas previously under cultivation. The primary causes of deforestation are charcoal production, land clearing for agriculture and fire. The annual rate of deforestation over 2005-10 was around 0.21% (FAO, 2013).
- 6. Soil erosion and fertility decline have serious impacts on agricultural productivity, food security and rural livelihoods and increase vulnerability to floods and drought. The average farm size is around 1.5 hectares and vast majority of the rural population are vulnerable households that have limited productive assets and social capital. Agricultural productivity is low and few farmers have access to financial and non-financial support services. Smallholder farmers are under-capitalised and poorly linked to input and output markets. Many are food-insecure and malnourished and the Government capacity to support them is constrained. Most rural families have

<sup>&</sup>lt;sup>9</sup> The study shows the south is broadly unsuitable for cassava production, even with the effect of climate change. Climate change will increase the suitability of sweet potato, apart from the arid areas. Minor but widespread decreases in maize crop suitability. The spatial range as well as the average crop suitability index score in will increase in certain areas for low-altitude sorghum varieties and millet.

<sup>&</sup>lt;sup>10</sup> Lobell D.B., Schlenker W. and Costa-Roberts J., 2011. *Climate trends and global crop production since 1980,* Science, 333(6042), 616-20

<sup>&</sup>lt;sup>11</sup> IPCC, 2014. http://www.ipcc.ch/pdf/assessment-report/ar5/wg2/WGIIAR5-Chap7\_FINAL.pdf

limited access to sustainable supply of seed, fertiliser as well as other inputs and draft power.

- 7. The National Communications to the UN Framework Convention on Climate Change (UNFCCC) highlight the need to reduce vulnerability to climate change particularly in agriculture and food systems. The National Adaptation Programme of Action (NAPA), identified agriculture as a vulnerable sector and includes priorities such as promoting sustainable land and water management (SLM), soil erosion control, crop diversification, climate monitoring and data management. These priorities were reiterated in Angola's NDCs in 2015.
- 8. IFAD support to GoA includes three on-going projects: the Agricultural Recovery Project (ARP), the Smallholder Market Access Project (SADCP-C&H-SAMAP) (also known as Smallholders Agricultural Development and Commercialisation Development Project) and the Artisanal Fisheries and Aquaculture Project (AFAP). ARP is aimed at restoring the productive assets of households affected by recurrent droughts (meteorological and agricultural)<sup>12</sup> in the southern provinces (Cunene, Huila, Benguela). SADCP-C&H-SAMAP is supporting smallholder farmers in the central highlands (Huila, Cuanza Sul) to improve agricultural production and link to markets. AFAP is focusing on the central northern region through artisanal inland fishing and fish-farming (Bengo, Cuanza Norte, Malanje and Luanda). SREP will facilitate the transition towards resilience and sustainable development building on the recovery efforts of ARP and through strong synergies with SADCP-C&H-SAMAP, it will scale up improved agronomic and SLM practices to enhance productivity and access to markets<sup>13</sup>.
- 9. Angola has recently been downgraded from an upper middle to lower middle income classification by the World Bank, which gives further impetus for IFAD support to the country.

#### Possible geographic area of intervention and target groups

- 10. The project will target seven provinces; three in the south and four in the north. The population of these provinces is around 8.5 million of whom 54% reside in rural areas (6.0 million in the south and 2.5 million in the north). The agro-ecological zones that will be covered by SREP from south to north are: agro-pastoral, cereals and cassava based, maize based, and a mixed cassava and plantation crop system that includes coffee.
- 11. The southern provinces of Cunene and Huila, are generally lowlands with mixed crop livestock farming. Namibe is characterised by desert and savannah forest vegetation. The northern provinces include Zaire, Uige, Bengo and Cuanza Norte that lie at a lower altitude, forming a line of dry forest of tangled bush to high humid forest.
- 12. Some climate change risks and potential impacts on the livelihoods sources in the targeted provinces are summarised below. SREP will aim to build the resilience to these stresses.

<sup>&</sup>lt;sup>12</sup> The 2011/12 agricultural calendar season had a rainfall deficit of more than 60% compared to normal years (MINAGRI). In 2012/13 drought conditions were experienced mainly in the central and northern provinces. In 2013/14 rainfall deficits were experienced with hotspots reaching 80-100% below average in the most affected southern provinces. Severe and more widespread rainfall deficits continued in 2014/15 especially in the first phase of the season. The Southern provinces experienced another drought in 2015/16 albeit with a slight improvement compared to the previous season (PDNA).
<sup>13</sup> Synergies with the Commercialisation programme being developed by the World bank will also enhance the access to

Livelihood system	Climate variable	Potential impacts
Crop production	Rising temperatures	Increased incidence of pests and diseases, low crop yield; changing cropping calendar/dates, late harvest, crop failure, gully &
	Increased rainfall variability	sheet erosion, loss of farmland and soil fertility, water logging leading to the loss of deep rooted crops; increased sedimentation; siltation of water bodies
	Increased rainfall intensity	
Livestock	Increased variability in	Lack of water availability for livestock; reduced forage availability;
production	rainfall patterns: Rising temperature	poor livestock health linked with heat stress which reduces the market value of affected livestock, reduction in livestock productivity; loss of livestock; loss of pasture land and; increased
	J P	incidence of diseases
	Increased	
	intensity of rainfall	
Fisheries and	Temperature increase	Drying up of waterways, drawing down of water levels in reservoirs,
Aqua culture	Increased rainfall	wetlands and ground water; loss of biological diversity of fisheries resources due to habitat degradation; increase in aquatic
	variability	vegetation; along the edge of waterways; pollution/eutrophication of fresh water through the decay of aquatic vegetation

- 13. SREP will reach an estimated 113,000 rural households and increase the resilience of 678,000 people (6 persons per household) in the selected provinces, an estimated 24% of rural households in the project sites. Recognising that rural women are more vulnerable to climate change, the project will apply a clear gender and targeting strategy. Women are socially, culturally and economically disadvantaged, in these areas, but are responsible for ensuring the well-being of their families through income generated from agriculture. Youth will also be targeted. Lack of economic opportunities leads to the migration of young people to urban centres. Of the primary target group, women, in particular heads of households, will account for at least 45% and youth (18-35 years) for another 30%.
- 14. In the southern provinces, SREP will build on the existing portfolio to enhance resilience after recovery from recurrent droughts while the Northern provinces will be new territory. The project will be implemented in the most vulnerable municipalities to be identified during design. The selection criteria will include: (i) level of vulnerability (ii) population size affected (iii) no other partners offering similar services and (iv) prioritisation by Provincial and Municipal authorities.
- 15. Selection of the southern provinces will build on the recovery efforts of ARP and SADCP-C&H-SAMAP targeted to rural households vulnerable to climate change. The northern provinces have also been impacted by climate change which has been seen to have a detrimental effect on household food security. The inclusion of these provinces broadens IFADs presence in the country by creating a corridor of agricultural investment with opportunities to scale up good agricultural practices introduced through other donor funded projects including MOSAP. Inclusion of the northern provinces was requested by government.

#### **Justification and rationale**

16. The problem tree and theory of change (Appendix1), identify five factors that contribute to the persistently high levels rural poverty: (i) increase in variability in rainfall distribution and intensity; (ii) lack of water storage and complementary irrigation; (iii) human and livestock pressure on the land and limited use of SLM practices; (iii) lack of access to quality inputs and technologies; (iv) limited assets and access to financial services; and (v) limited or lack of policies, organisations, capacities and coordination. These factors lead to droughts and intermittent flooding, limited access to water resources, overgrazing and exploitation of fuelwood, low

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agricultural and livestock productivity and sustainability, and weak institutional capacity. These causal factors have a number of contributory elements some of which will be tackled by the project.

- 17. IFAD has a comparative advantage given the successful experience with the FFS methodology as an entry point, across the Angola portfolio and the focus on smallholder food insecurity and poverty alleviation
- 18. SREP will coordinate with Programmes/Projects including: (i) those with potential to reduce the cost of investments and maintenance; (ii) the Farmer Field School (FFS) approach to experimental learning; (iii) scaling up successful SLM practices under FAO's GEF funded projects; (iv) ensuring that women play an equal role in decision-making; (v) using service-providers to ensure greater efficiency and effectiveness; (vi) building capacity for governance and project implementation; (vii) simplifying project design and (viii) including local authorities to monitor project activities and ensure better coordination and implementation.
- 19. The systematic testing monitoring and learning of new SLM practices, as part of a climate resilient development pathway, together with a concerted strategy for capacity development represents a paradigm shift for Angola in initiating and facilitating efforts to cope with climate change. By creating capacity at all levels to select appropriate SLM measures, implement them taking into consideration the local ecosystem and ensure they are incorporated from the planning stages. SREP will support GoA in mainstreaming climate change considerations into institutional mechanism and operations. The project will also support the improved collection, analysis and dissemination of climate information and services. This will also initiate a paradigm shift in the information and services available to smallholders, technicians and policy makers for informed decision making for investment and risk management.

# **Key Project Objectives**

- 20. The objective is to enhance agricultural productivity and resilience of households affected by climate change by developing the adaptive capacity of farmers, support service providers and policy makers to better manage the production landscape. An ecosystem approach will be applied, improving and using ecosystem services to adapt to climate change whilst promoting sustainable development. In this way SREP will build the resilience of smallholders and pastoralists to climate variability and climate change. The Project will pursue its objective through four major outcomes:
  - Smallholder farmers' technical, organisational commercial and management competence improved through FFS and enhanced access to appropriate financial and non-financial services.
  - Institutional capacity to support climate resilient smallholder production enhanced by strengthening the adaptive capacity of national, provincial and local level institutions.
  - Investments in sustainable land management and water resource infrastructure expanded through technical and financial support to smallholders to address the problems of lack of water resources infrastructure and land degradation.
  - Investments in agricultural production, productivity, livelihoods diversification and linkages to markets expanded by providing technical and financial support for increased crop and livestock productivity, diversity, access to markets and value addition.

### Scaling up

- 21. SREP will build on the base of SADCP-C&H-SAMAP and ARP and scale up climate resilient land management and agricultural production systems. It will build the capacity of stakeholders to engage partners and resources and contribute to in policy dialogue. It will identify promising innovative measures and develop the capacity of local institutions to take them forward within an enabling policy framework.
- 22. SLM will build on the experience of FAO by testing and adapting low-cost soil and water conservation and rangeland management measures. This will be delivered through the FFS methodology which has been accepted by GOA as a national extension strategy. The FFS methodology will build the capacity of lead farmers and extension workers; establish peer-to-peer learning platforms; and provide policymakers with tools to support scaling-out of proven technologies<sup>14</sup>.
- 23. Learning notes will be developed, documenting best practices, lessons learnt and failures, for policy dialogue and sharing with other programmes. The project will build the capacities of extension staff and document the participatory methodology used to design SLM practices. Focus will be given to climate resilience adaptation mechanisms. The project will also support the extension service to create a national SLM database linked to the global WOCAT SLM database and the UNCCD SLM Best Practices Reporting.

# Ownership, Harmonization and Alignment

- 24. SREP is closely aligned with national priorities, including the Medium-Term Development Plan for the Agricultural Sector 2013-2017 (PDMPSA), the Municipal Integrated Programme for Rural Development and Fighting Poverty and the Long Term National Plan (PNLP). It is consistent with Angola's National Development Plan (NDP) 2013-2017, which highlights agriculture and rural development as priority areas. The plan consists of four strategic objectives that address the goal of "promoting sustainable transformation of subsistence agriculture, towards market oriented commercial agriculture<sup>15</sup>, achieving food security, the development of national agro-industry and poverty and hunger alleviation"<sup>16</sup>. The strategic objectives are as follows:
  - Building professional skills and promoting technology, in order to optimise (i) agriculture production and productivity.
  - Family-farming sector development, through farmers' organisations and (ii) cooperatives alongside public-private partnerships.
  - (iii) Coordination and synergies among different sectors and other rural stakeholders, emphasising participation of civil society in national development.
  - Industrialisation of the country. (iv)
- 25. SREP will contribute directly to objectives (i) and (ii) whilst ensuring synergies between development projects and the involvement of all rural stakeholders. SREP is also aligned with the national priorities outlined in the recently formulated National Development Plan (2018-2022) that incorporates the SDGs.
- 26. The role of ecosystems in adaptation is recognised under the UNFCCC, the Convention on Biological Diversity and the United Nations Convention to Combat

<sup>&</sup>lt;sup>14</sup>An in-depth assessment of the FFS approach in Angola will be undertaken under the SADCP-C&H-SAMAP

A national market study will be undertaken to inform the approach.

<sup>&</sup>lt;sup>16</sup> Plano de Desenvolvimento de Médio Prazo do Sector Agrário (2013 – 2017), Ministério da Agricultura

Desertification. Angola is committed to take part in the fight against climate change by stabilising its greenhouse gas emissions. Among the priorities identified are mechanism for adaptation planning and mainstreaming. National plans and strategies relevant to climate change mitigation and adaptation for rural communities, include:

- National Strategy for Climate Change (2008);
- National Afforestation and Reforestation Strategy (2010);
- Strategic Plan of Disaster Risk Management (2011); and
- National Action Programme to fight Desertification (2014).
- 27. SREP is aligned with government priorities to strengthen the resilience of agro-pastoralists and smallholder farmers affected by climate change through: sustainable farming technologies; water and input supplies; rangeland management systems; information systems for food security and animal health surveillance; income diversification activities; and early warning systems. SREP will also contribute to four of the SDGs: ending poverty (Goal 1), zero hunger (Goal 2), climate change (Goal 13) and life on land (Goal 15).
- 28. SREP is aligned to IFAD's Strategic Framework 2016-2025 and contributes directly to: SO1 increase poor rural people's productive capacities; SO3 strengthen the environmental sustainability and climate resilience of poor rural people's economic activities; and SO2 increase target beneficiaries' access to markets. SREP contributes to the objective of the Country Strategic Note (2017-2018), which is "increased family-based production of basic food crops among food and nutrition-insecure groups in selected parts of the country". SREP has also been informed by the preliminary findings of the recently completed Evaluation of the Country Strategy and Programme (2005-17) and has taken on board lessons learned.

# **Components and activities**

- 29. Interventions include: (i) institutional strengthening and capacity development. (ii) land and water management; (iii) sustainable crop and livestock management; and (iv) diversifying livelihoods. These interventions will be implemented over a seven year period.
- 30. Component 1: Support for building adaptive capacity: US\$27.3 million (US\$18.9 million from IFAD, US\$6 million from GCF; US\$1.5 million equivalent from GoA and US\$0.9 million from beneficiaries). This component will strengthen capacities at household, community and institutional levels to better manage resources and enhance livelihoods.

<u>Sub-component 1.1: Household / community adaptive capacity:</u> Attention will be given to organise and strengthen village groups to implement community-based activities, manage resources and create a sustainable organisational structure. The main activities will include: (i) developing and strengthening community organisations; (ii) developing community-based natural resource management plans; (iii) training in climate risk management; (iv) training in management of community infrastructure and shared resources; and (v).training in financial and functional literacy and management.

<u>Sub-component 1.2 Institutional adaptive capacity:</u> The main activities will include: (i) developing natural resource management plans at municipality level; (ii) training in climate risk management for government technicians; (iii) acquisition of information technology equipment and materials; (iv) strengthening of climate information services in collaboration with the Meteorological Department (INAMET); (v) supporting the roll-out of the resilience monitoring framework; (vi) training of service providers and implementing partners in ecosystems adaptation; (vii) supporting capacity building of IDE extension staff in FFS and SLM; (viii) mainstreaming SLM into agricultural and environmental sector policies and

programmes; and (ix) building the technical capacity of agricultural universities in participatory agricultural development<sup>17</sup>.

31. Component 2: Support for ecosystem-based adaptation: - US\$55.0 million (US24.3 from IFAD, US\$ 21.6 million from GCF; US\$4.5 GoA, and US\$4.6 million equivalent from beneficiaries). This component will support water and land related infrastructure developments and production and livelihood systems.

#### Sub-component 2.1 Sustainable land and water management:

Activities will include: (i) rehabilitation, construction and maintenance of water infrastructure (harvesting, storage and irrigation); (ii) improved water use efficiency. These will address the decline of available water, particularly in the southern parts of Angola as a result of the recurring droughts.. Land management activities will include: (i) rangeland and pasture development; (ii) soil and water conservation and in-situ water harvesting; and (iii) community agro-forestry. Best practices in community-based natural resource management and climate change adaptation will be introduced to complement to the climate resilient crop production systems activities.

#### <u>Sub-component 2.2 Support for climate resilient production systems and livelihoods:</u>

Activities considered to stabilise production include: (i) community seed production; (ii) crop diversification through the testing and scaling of cassava and new varieties of other food crops; (iii) conservation agriculture; (iv) integrated plant nutrition systems; (v) integrated pest management; (vi) drought resistant crops/varieties with consideration of their nutritive value; (vii) labour saving technologies (viii) small-scale adaptive research to address production constraints; (ix) small-livestock production and; (x) improved post-harvest technologies. Livelihoods diversification will involve grants for micro-projects to enhance on-farm and off-farm income by linking farmers to markets. Small market supporting infrastructure such as feeder roads and bridges and agro-processing facilities will be included. Service providers will be identified to develop the capacity of the FFS and interest groups in financial and functional literacy. Synergies will be developed, in particular with SADCP-C&H-SAMAP which is will develop the capacity for rural finance.

32. Component 3: Project management and coordination. US\$7.0 million (US\$4.0 million from IFAD, US\$2.4 million from GCF and US\$0.64 million equivalent from GOA). The objective of this component is to ensure the project's overall coordination, monitoring and evaluation through the Project Coordination Unit (PCU) level.

# **Preliminary Environmental and Social category**

33. The preliminary categorisation of SREP is B. It will support activities, including: agriculture intensification in non-sensitive areas; integrated pest management and credit for pesticides/other agrochemicals purchase and training in their safe use and SLM practices. The agricultural production activities and construction of livelihood supporting infrastructure may result in localised environmental impacts which can be managed and minimised. Feeder road rehabilitation and market infrastructure investments will adhere closely to the environmental and social standards. These impacts will, moreover, be mitigated by providing training on good-use practices and preparing site management plans. An Environment and Social Management Plan will be developed for the project during design.

#### **Preliminary Climate Risk classification**

<sup>&</sup>lt;sup>17</sup> This will be informed by a needs assessment of skills for the development of the agriculture sector

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- 34. The preliminary risk classification is high. The Northern provinces are a rain-fed crop region, which is subject to significant annual variations in rainfall, and therefore productivity fluctuations. The southern provinces have been severely affected by droughts and floods. In both areas farmers use traditional cropping methods, with limited awareness of soil or water conservation, replacement of soil nutrients, choice of plant varieties, irrigation, or other climate adaptive technologies. A detailed climate vulnerability analysis will be conducted to inform the adaptation measures SREP is expected to bring improvements in cropping technology, which will increase farmer's resilience to climate variability and climate change.
- 35. Based on the Ex-ACT preliminary assessment, the project constitutes a carbon sink of 558,406 ton of CO2-equivalents per year. This is largely due to improvements in crop management as consequence of the adoption of good agriculture practices, targeted fertilization and reduced pesticide use through the introduction of IPM systems. Per hectare, the project provides a sink of 64 t-CO2-equivalent, which is 3.2 t-CO2-equivalent per hectare per year. The Ex-ACT assessment will be further refined during design.

## **Costs and financing**

- 36. The proposed IFAD financing for the project is USD 47 million from the IFAD11 PBAS allocation for Angola. GoA will contribute about USD 6.7 million (as waived duties and taxes). Beneficiaries are expected to contribute USD 5.5 million in-kind. Additional resources of USD 30 million (50% grant and 50% concessional loan) are being sought from the Green Climate Fund (GCF), an amount agreed on with Government. Thus the total project cost is likely to be approximately USD 90 million. Other co-financing opportunities will be explored during design particularly for energy and infrastructure development. Strong interest has been expressed by BADEA to provide co-financing.
- 37. IFAD's contribution will address poverty alleviation for vulnerable households by strengthening resilience of communities and households through community organisation, the FFS extension approach, community natural resource management plans, and climate resilient agricultural technologies together with small livestock development.

### **Organization and management**

- 38. IFAD has a long-standing partnership with the Ministry of Agriculture and Forestry (MINAGRIF) and the Ministry of the Environment (MINAMB). MINAGRIF will be the lead executing agency and will work closely with MINAMB and other line ministries and partners that have a bearing on project objectives. The project will be integrated into the decentralised government structures that cascade from national to communal level. The Instituto de Desenvolvimento Agrário ((IDA) Agricultural Development Institute)) will be in charge of administration and coordination. Provincial governments, local authorities and traditional authorities are crucial for the ownership and sustainability of the Project. Well-established local NGOs will be strategic partners to engage smallholder farmers and vulnerable communities. International NGOs and international consultants with experience and capacity in natural resource management will be invited to participate in order to develop local capacity in SLM over the immediate and long term.
- 39. The Provincial Directorates of IDA will be the main implementers of SREP in collaboration with local authorities in charge of the program to combat hunger, malnutrition and poverty. Experts in aquaculture, apiculture, environmental and disaster risk management, women's health and nutrition will provide technical support. MINAGRIF and MINAMB will be supported by the Project Steering Committee (PSC) as an oversight body, co-chaired by the two ministers, and composed of

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membership from other relevant institutions. National NGOs selected on a competitive basis will be engaged to support communities in land rehabilitation and livelihoods development.

40. A Project Coordination Unit (PCU) will be established in Luanda and will comprise a project co-ordinator, M&E officer, finance officer and procurement officer and experts in agriculture, livestock, climate change adaptation/environment, water resources development, SLM and social inclusion. The PCU will be integrated into a Single Coordination Unit (SCU) as requested by GOA, to develop capacity of IFAD project management staff in implementation and fiduciary matters. The SCU will be responsible for strengthening the administrative and financial management systems of the IFAD project portfolio through outsourced support to local and international auditing firms as recommended by the CSPE. The team will be supported by a working group in each Province comprising technicians and experts from MINAMB for climate change adaptation. Provision will be made for Technical Assistance through FAO and national and international NGOs, as needed.

# Monitoring and Evaluation indicators, KM and Learning

- 41. The components of the M&E system will be: (i) baseline and end of project surveys; (ii) data collection on project activities, outputs, outcomes and impact; and (iii) special studies. A database will be created for storing the baseline and end-line data, as well as all monitoring data associated with the implementation of project activities. Specific efforts will be made to improve data collection particularly for on farm metrics to enhance learning and impact assessments.
- 42. All activity-related data will be collected by Project stakeholders working at the community level, including IDA technicians and FFS facilitators, service providers and contractors. The M&E system will be linked to the Livelihoods Baseline indicators managed by MINAGRIF. The main indicators will include: (i) production levels crops and livestock; (ii) land area under climate resilient agricultural practices; (iii) income generation levels,;(iv) adoption rates of technologies; (v) levels of improved access to water; (vi) number of smallholders supported in coping with climate risks; and (vii) number of smallholders supported in nutrition-sensitive interventions.

#### Risks

- 43. The main risks are weak institutional capacity, especially in the areas of procurement, financial management, extension services, veterinary services, social mobilisation and building resilience to climate variability. The limited capacity also extends down to community level where there are few service providers with skills in social mobilisation, community development and income generation. The Project will strengthen institutional capacity and skills through training as well as support from NGOs and technical assistance to work with beneficiaries and government institutions. Budgetary restrictions are another risk which might affect the capacity of national institutions to take an active part in the project implementation.
- 44. Slow start up and pace of implementation of the project is also a risk. This could be mitigated by hiring a Project Expeditor for a six-month period to support IDA in: (i) setting up the PCU; (ii) preparing TORs and advertisements for staff recruitment; (iii) preparing tender documents, launching tenders and preparing guidelines for the selection of service providers; (iv) preparing contracts with Project staff and service providers; (v) setting up provincial offices; and (vi) assuring availability of start-up financing under the loan.
- 45. In terms of fiduciary risk, Angola is classified in the "High" bracket. Consequently, mitigating controls will be required. A qualified Finance Manager supported by

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accountants will be appointed to the PCU for financial management (FM) including the development of a FM and information system according to IFAD rules and regulations, elaboration of project FM procedures to be included in the PIM, training provincial FM staff, and reporting

# **Timing**

46. The table below summarises the envisaged timeline for the preparation and review for SREP.

CPMT Meetings	21/02 and 14/03/2018
OSC Meeting	26/03/2018
Detailed Project Design	
Mission	9/04/2018 - 27/04/2018
CPMT/QE Review	05/2018
Final design (appraisal)	06/2018
QA Review	09/2018
Loan negotiation	02/2019
Executive Board Presentation	04/2019

# Poverty, Targeting, Gender and Social inclusion Strategy

# I. Poverty

- 1. Angola, is located in the Coast of Atlantic Ocean and has borders with the Republic of Congo (Brazzaville), Democratic Republic of Congo (Kinshasa), Zambia and Namibia. It is divided into 18 provinces, 163 municipalities and 618 communes with a total population of about 28.814 million people. It is one of the low densely populated countries in the world with a density of 23.112 people per square km (World Bank data, 2016). Population density is highest in Luanda, Benguela ad Huila provinces.
- 2. Since the end of the civil war in 2002, Angola has registered progress in its efforts to increase economic growth and social wellbeing. The country saw a steady economic growth, with GNI increasing from US\$ 330 in 2002 to US\$ 4,470 in 2014 (UNDP, 2015 human development report). The dynamics of the Angolan economic growth is associated with the exploitation of natural resources mainly mining and hydrocarbons, where Oil accounts for 30% of the GDP, 95% of total exports and 50% of public revenues. Agriculture accounts for only 12% of GDP and employs nearly 70% of the population (African economic outlook, AfDB, OECD, UNDP 2017).
- 3. The poverty rate declined from 62% in 2001 to 36.6% in 2009 but it remained high in rural areas, at 58% (Instituto Nacional de Estatística), and recent figures indicates that  $43.4\%^{18}$  of the population lives below the poverty line (less than 1.25 USD per day)<sup>19</sup>. As shown by the 2014 Household Budget Survey, the incidence of poverty is also associated to high fertility rate<sup>20</sup>(larger families), low education rate, unequal distribution of wealth, low access to infrastructure as well as inequality in income which was 28.9% in 2015
- 4. Education rate is low with enrolment in tertiary education being at 8.2% for women and 10.6 % for men. This is mostly because of large households due to high fertility rate; 42 percent of Angola's 25 million inhabitants were under 15 years old in 2015<sup>21</sup>. Many of these children do not complete their education. The country`s education expenditure is 3.5 percent of its GDP. The people of Angola cannot get good jobs to help improve their standard of living because of lack of education. Literacy rate is highest in Luanda, Zaire and Cabinda provinces.
- 5. The pace of poverty reduction is not as fast as might have been expected, due to the underperformance of the agricultural sector (12% of GDP) compared to the rest of the economy. Basic needs poverty rate declined from 49% in 2002 (55% in rural areas) to 44% in 2014 (51% in rural areas), while food poverty declined only marginally from 13.2% in 2004/2005 to 13% in 2010.
- 6. Despite its vast mineral wealth and agricultural potential, Human development index (HDI) for Angola passed from 0.391 in 2000 to 0.533 in 2015 ranking 150 out of 188 countries. This increase is due to an increase in life expectancy (58.1 to 61.2years); GNI (USD 4 941 to UAD 6 822) and schooling years (4.1 to 4.7) due to enrolment of younger population.

4.0

<sup>&</sup>lt;sup>18</sup> Population Well-being Survey - IBEP, 2008-09),

UNICEF statistics on Angola, http://www.unicef.org/infobycountry/angola\_statistics.html

<sup>&</sup>lt;sup>20</sup> A high birth rate is problematic because it strains resources. The more children a family has, the harder it is for families to give all children the nutrition their bodies need. This is evidenced by the high child mortality rate. One in four children do not reach their fifth birthday. A lower birth rate increases the number of female workers and output per capita

<sup>&</sup>lt;sup>21</sup> weform.org/doc/WEF-GGGR-2017

- 7. Rapid urbanization is becoming an increasingly common trend. From 1990 to 2014 the percentage of rural population dropped from 75% to 37% (Instituto Nacional de Estatística, 2014). This drop is due to rural exodus. Many youths leave the village to urban areas in search of better living conditions. The main causes being high unemployment, low agricultural productivity and production and non-commercialization agriculture.
- 8. Despite its low contribution to GDP<sup>22</sup> 44% of the employed population in Angola works in the sector according to the 2014 census. Moreover, 46% of households were engaged in some agricultural activity and 6% were engaged in fishing. 23% of agricultural households in rural Angola are female headed and women are responsible for 70% of subsistence agriculture and 24% of commercial agriculture.
- 9. HIV infection in 2016 is at 1.9, which is comparatively low compared to the regional average which is 4.3. However, the rate of infection in the urban areas and in certain rural areas keep rising being up to 6.1 in Cumene and 4 in Mexico. With little being done, HIV/AIDS is likely to impact negatively agricultural production.
- 10. In Angola, malnutrition is still a concern with stunting prevalence of 38% among children less than five years , and 16% are underweight. The rural poverty rate is 58%, in contrast with urban poverty of 30%. In the capital (population of about five million), the poverty rate is only about 9%. The Gini-coefficient in 2013 was  $42.7^{23}$ . The rural areas have more chronic malnutrition (46%) compared to urban areas (32%). However, Angola has taken measures to reduce rates of disease and infection, such as child vaccinations in the capital. But Angola still has one of the lowest health expenditures in the world at 3.1 percent of the country's gross domestic product (GDP). Due to Angola's poor healthcare, its life expectancy remains low, 61 years old.
- 11. A number of social and economic welfare indicators reveals significant gap in the living standards between residents of urban areas compared to those in rural areas. For instance, only 32% of rural population have access to good drinking water compared to 67% in urban areas; 7% of rural households have access to or utilize electricity24, compared to 64% of households in urban areas, while only 11% of households have access to improved sanitation facility compared to 46% in urban areas 2015-16 Angola Multiple Indicator and Health Survey)
- 12. Agricultural production is based on subsistence family of food crop and livestock production. The rural population live in humid forest, savanna, arid the semi-arid region where the main crops/produce are cassava, sweet potatoes, banana, maize, beans in the northern part of the country. In the south and central zones, Millet, sorghum, is grown in areas of lesser rainfall and beans, corn, is produced in areas of higher rainfall, Vegetables among main rivers and valley; Seasonal river fishing. Livestock rearing is one of the main activities and sources of income with cattle rearing and the keeping of small ruminants (goats and sheep) accounting for more than half of the total production. Pigs and poultry production are significant especially at the household level and are mainly owned by women. However, Angola import 100% of the wheat consumed in the country, 86% of rice consumed, 27% of beans consumed and 23% of potatoes consumed. Efforts should therefore be put on developing the agricultural sector to meet the needs of the growing demand in the urban as well as the rural areas.

## II. Gender, youth, other fragile social categories and social inclusion.

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<sup>&</sup>lt;sup>22</sup> Average calculated based on available national data from 2006 to 2012. Source: Government of Angola (2016) Nota de Imprensa N. 02 - Contas Nacionais Provisórias 2014 e Preliminares 2015, Instituto Nacional de Estatística
<sup>23</sup> World Bank Indicators

<sup>&</sup>lt;sup>24</sup> About 89% of households in rural areas use firewood as the main source of energy for cooking (INE: 2014)

- 13. **Overview of gender inequality in Angola context**. Despite efforts made in integrating gender in the Government policies and strategies, gender inequalities persist with the socio-economic situation of women remaining very weak. The country ranked 123 on 140 countries following the gender gap report 2017<sup>25</sup>. Women face underrepresentation in formal politics for many years which negatively affects the representation in the country's decision-making bodies (Human development report, 2015). At the local level, women representation in decision making still remains low; In rural areas of Angola, only 26% of women can read and write compared to 65% of men; in Parliament, 38% of members are women. Out of 18 governors, 8 are women (44.44%). Among the 33 ministers, only 8 are women (24.24%). At municipal level, from the 163 administrators 43 were women (26%) and among the 163 deputy administrators just 34 were women (21%). (MINFAMU, 2016 Relartario analitico de generode Angola)
- 14. The Population and Housing Census carried out in 2014 in Angola reveals that 51% of the population is made up by women. However, despite being the majority, women are more likely than men to be poor and illiterate and they usually have lower access to medical care, property ownership, credit, training and employment. The GNI per capita (2011 PPP \$) shows a value of 5.073 for women and 7,527 for men and the expected years of schooling being 8.7 for women and 14 for men. The literacy rate for men is 80% while that for women stands at 53%. Distribution of income among men and women is disproportionate, with men owning all major means of production such as land, livestock and financial capital, while women provide most of the labour. Women-headed households have lower incomes compared to those headed by men. However, these women play a significant role in the cultivation of crops, conservation, transformation, storage, and marketing of food crops. They are the principal concerns as far as family welfare and nutritional security are concerned.
- 15. In addition to these discriminations related to access to basic resources and services (land, education, health etc. women also face violence. 39% of women have experienced physical violence since the age of 15; 20% of women have experienced sexual violence; 44% of married women have experienced physical or sexual violence committed by their husband or partners. (INE, 2014)
- 16. About 1.9 % of Angolan population is HIV positive (2.65% of women and 1.2% of men), with the highest prevalence in Cunene (6.1%) and the lowest in Zaire (0.5%). HIV prevalence by age shows that the most affected are between the ages of 30-45 which constitute the main work force. HIV affects the output of Women who participate in all household farming activities and household chores. Women's average age at first marriage is 19, over five years earlier than that of  $men^{26}$  with 30% of women aged 20 to 24 years getting married or entering into union before age 18 and having an average of 6.2 children. Age at first marriage is significantly higher among more educated women. Also, only, 13% of Angolan women use family planning. This coupled with the prevalence of undernourishment, have a negative impact on their health and education
- 17. **Gender policies.** With regards to the Promotion of Gender Equality, the general objective of the National Development Plan (PND) is the promotion of equal opportunities, rights and responsibilities for men and women in all areas of economic, social, cultural and political life. Its policy measures aim to promote the full realization of human rights and fundamental freedoms for men and women, promote all equal-

<sup>&</sup>lt;sup>25</sup> World Economic Forum : https://www.Weforum.org/doc/WEF-GGGR-2017

Statistics show that fertility is higher with women with little or no education 7.8 children compared to women with secondary or higher education 4.2 children. These larger families often lead to low living conditions and poverty. (INE:2014).

opportunity aspects in employment policies, including reducing occupational segregation and helping reconcile work and family life, as well as counter the persistent under-representation of women in all decision-making spheres, promote equal access and full enjoyment of social rights for men and women, eliminate gender disparities in primary and secondary education by 2017 and at the other educational levels by 2025, promote equality in civic life and contribute to change gender roles and stereotypes.

- 18. Angola is in compliance with its international commitments, namely the United Nations Committee on the Elimination of Discrimination against Women (CEDAW), the Protocol to the African Charter on Human and Peoples' Rights regarding the Rights of Women in Africa, the SADC Gender and Development Protocol, the Solemn Declaration on Gender Equality in Africa, the United Nations Convention on the Rights of the Child and the Beijing Declaration and Platform for Action to which Angola is a party.
- 19. The Ministry of Social affairs, family and the promotion of women developed a gender policy and the implementation of strategy for the development of rural women. The document comprises a set of actions that respect and encourage positive cultural values, promote solidarity, non-discrimination and effective participation of men and women in political, economic, social, sports and cultural activities. Despite all these policies and actions, customary law still favors men with regard to the control and access over production resources (Land, Labor, credit. etc.)
- 20. Youth and social inclusion. Angola does not define a specific age range for youth. In its 2006 youth assessment report, USAID defines youth as 15-30, while the African Youth Charter (to which Angola is a signatory) defines it as 15-35. By this definition, youths make up over 26% of Angola's population, with a youth dependency ratio of 93. Unemployment in youths is highest in Luanda, Lunda sul and Lunda norte.
- 21. Statistics show that the majority of youths reside in urban areas. The rural areas being highly affected by the last civil war leaving a devastating effect on physical and social infrastructure, particularly in terms of education and health. Equally, it disrupted the agro-economy that was the foundation of subsistence and the dominant cultural mode of life for a majority of rural Angolans. Left with few life choices, a large number of rural youth continue to migrate into urban areas where some go to school and gain formal employments. Migration levels are highest for youth within the age group of 25 to 35 years (24.5%). Most of the household heads in Angola are made of men and 42% of heads of household are below 34 years old and 52% are between the ages of 24 and 44 years old (INE,2014). Youth unemployment is pronounced at 46%, against a general unemployment rate of 24%. The youths in rural areas are informally employed in subsistence agriculture and are involved in family-based livelihood activities such as handicraft, fishing, or small shops. Youths seeking to start their own enterprises are faced with challenges in obtaining access to credit, and education levels are also low, with only 37% of young men and 28% of young women aged 15-24 having attended secondary school or higher education as of 2010. Poverty, however, is lower among the 15 - 35-year-old range group than any other age group.
- 22. HIV aids continue to impact on productivity. Overall, 0.9% of Angolans between the age of 15 to 24 are HIV positive. HIV prevalence is higher among young women (1.1%) than young men (0.7%). HIV prevalence among youths is twice as high in urban areas than in rural areas, 1.2 vs.  $0.5^{27}$ . HIV aids retards agricultural production by reducing manpower availability on farms. This leads to nutrition and food insecurity due to decrease iin labour, reduced household resources, less intensive livestock production etc

<sup>&</sup>lt;sup>27</sup> Source;2015-2016 multiple indicator and health survey(IIMS)

- 23. In order to create job opportunities for youths, it is necessary for the portfolio to provide them with some financial support in the form of Matching grants and revolving funds to promote rural activities and job creation. Also, *increase technological and information system will also attract youths in Agriculture.* However, engagement of youth in business development needs further support to build their technical and managerial capacities in relevant domains. This may include business training to engage in agricultural activities. Specialized training or technical assistance could focus on a variety of agribusiness topics such as crop production, distribution, processing and sales.
- 24. **Other fragile social categories**. These categories are mainly disabled persons and the ex-combatants.
  - The disabled persons. Angola has a total of about 656 258 disabled persons of which 56% are males and 44% females<sup>28</sup>, representing about 2.5% of the population. Of these, 56% are found in the rural areas. These handicapped persons are made up of the mentally retarded, the blind, death, dumbs, paralysed, amputated superior limb, amputated inferior limb. However, the main causes of handicaps are diseases 42(%), followed by the war and mines victims (35%), and finally the other handicap groups (congenital, work, home, car accidents and others,). The long civil war has caused severe physical and emotional stress resulting to human handicap. Since 2011 the government has set up a law on social inclusion of handicapped children and the regulation on open spaces and walked places for handicapped persons. These handicapped persons are also organized into 18 federations and associations to represent their social categories and advocate for more support from the state and development partners. They are involved in all works of life and those in the rural areas live on agricultural and livestock production. In May 2014 the government ratified the Convention on the Rights of Persons with Disabilities (CRPD) and developed a framework to provide various support to the disabled including the rapid establishment of the national council for persons with disabilities.
  - **Ex-combatants.** The civil war that took place lasted from 1975 to 2002 resulted to the demobilization of close to 80,537 ex-combatants in all the 18 provinces of Angola. The total number of Ex-combatants in the target area is 29 762 representing 37% of total ex-combatants in Angola. in 1995 the Government created a ministry in charge of Former Combatants and Motherland Veteran. In order to support the socioeconomic integration of these Ex-combatant, an Interministerial Commission for Coordination of Socioeconomic Reintegration Actions of Ex-Combatants and Homeland Veterans integrating various ministerial departments was put in place to handle support to these sensitive and fragile categories in the domain of Health, Finance, Agriculture, and social affairs.

### Gender strategy and social inclusion.

25. **Gender analysis of production activities and decision making in rural households.** Men and women in the rural areas of Angola each have different and multiple roles at household and community level. Commercial agricultural production and cattle rearing is mainly a male responsibility, while women are in charge of food crop cultivation, e.g. leguminous, beans, sweet potatoes, cassava. Men are mostly involved in

<sup>&</sup>lt;sup>28</sup> INE survey;2014

the preparation of land and mechanisation and irrigation of crops. They own and trade large animals such as cattle, and are responsible for cutting, hauling and selling timber from forests and practising mining and carpentry. Fishing is mainly done by men. Women have primary responsibility for maintaining the household (reproductive role, usually unpaid). They raise children, grow and prepare food, keep poultry and goats, and collect fuel wood and water. Women also work in the farm by providing labour for tillage, planting, weeding, harvesting, farming, forest food gathering and threshing crops. They spend a lot of energy and time processing produce for home consumption and for sale. This work is often either underpaid or unpaid and very time consuming e.g the grating and cooking of cassava during the preparation of "Chikwanga" (traditional cassava paste sold out of the country). Women usually manage to earn a small income for themselves by selling vegetables from home gardens and forest products (firewood, charcoal, wild fruits), The income is spent mainly for manufactured products, family food needs and child education. Officially, women have equal land rights to men, but in practice customary laws are followed and if men's rights to land are through inheritance, women's ones are through marriage and restricted to land used for food crop only. Farms run by female-headed households tend to have less labour available for farm work because of the limited resources that women have to hire labour. Female smallholders have little access to loans compared to their male counterparts since they do not generally have control over the types of fixed assets necessary as collateral for loans.

- 26. **Education, technology and information.** Women are more illiterate than men with average expected year of schooling being 8.3 for women and 14 for men. Women are also less likely to have access to information and to make use of pest control systems as well as of mechanical tools and equipment.
- 27. **Gender issues related to food security.** In terms of food availability and nutrition, the lack of ownership access, and control of livelihood assets, and the effect of HIV AIDS, and illiteracy negatively affect women's food production and increase their food insecurity. This generally affects the whole family that is men, women and children. In general, women's role in *food utilization* for food security is critical as they are typically responsible for food processing and preparation and therefore are crucial to the dietary diversity of their household and overall nutrition status of the family.
- 28. **Gender differences and climate change impacts.** Although climate change impacts on land resources and food availability in general, men and women perceive them differently<sup>29</sup>. While women perceive droughts in terms of water shortage for domestic use, men tend to perceive it in terms of lack of pasture for the livestock. This causes men to migrate in search of green pastures. The ARP (Agricultural Recovery Project) design mission in the south perceived this migration as a major issue because men tend to set up families in new places and do not come back. As men exit, women move into agriculture as household heads and the inequities in rights over resources including land, water, trees, livestock, grazing and fisheries raise serious constraints to the sustainability of their families.
- 29. **Gender, youth, disabled, and ex-combatants mainstreaming in IFAD projects.** In light of the premises described above and of the context specific gender analysis, IFAD interventions will address the problems of food and nutrition insecurity in

<sup>&</sup>lt;sup>29</sup> ARP design mission findings show that men tend to focus more on fodder for animals and water for farming and production; whereas women focus on food and drinking water for their families as well as on their increased work burden. Men usually migrate in order to secure income.

all provinces of Angola, as well as the challenges of climate change experienced by provinces in the south, through the adoption of a gender-responsive approach<sup>30</sup>.

- 30. The gender strategy will promote gender equality by increasing women's access to increase agricultural production through developing institutional capacities and investment support to rural smallholder farmers in the country.
- In consideration of the gender gaps highlighted above, and in particular to i) 31. unequal access to resources (land, water, credit) in favour of men, ii) women's low levels of literacy and numeracy, iii) lack of business development and management skills, and iv) limited voice, leadership and decision-making capacity in associations and cooperatives and other groups, and following the CSPE report of 2017, that rated the gender mainstreaming in IFAD projects as moderately satisfactory with little empowering measures for women, IFAD interventions will develop women's and youths' skills in community organisation and planning, Sustainable Land Management entrepreneurship. Educating women and men about ownership and inheritance rights, including land. IFAD interventions will conduct gender awareness at a community level and set up women's self-help groups for knowledge-sharing on conservation farming and GAP practices. Projects will apply the community-led methodology of Gender Action Learning System (GALS) to be applied to FFS, with emphasis on generating benefits particularly relevant for women, youths, disabled and ex-combatants.
- 32. For market-oriented women, youths, disabled persons and ex-combatants, IFAD interventions will develop and/or strengthen their business and entrepreneurship skills for development of other non-farm activities, such as apiculture, aquaculture, input delivery, transportation, marketing, for women particularly, Small livestock, aquaculture, apiculture, trading will be developed.
- 33. IFAD interventions will bring about Improvement of household water sources. This will reduce the time women spend in fetching water and will allow improvement on nutrition and health status of family members.
- 34. About 37% of the Angolan population reside in rural areas and derive their livelihoods from smallholder farming. The farming population has been divided into four main groups i) Food insecure subsistence agropastoral small holder farmer (who cultivate less than 2 ha of land) and represent 50% percent of farming households in Angola, ii) Small-sized producers with potential to increase surpluses of diversified crops in rain-fed and irrigated areas iii) Women and youth including women head of households;
- 35. Small holders' farmers which make up 90% of farmers are made up of both the Food insecure subsistence agropastoral small holder farmer and the Small-sized producers in associations with potential to increase surpluses of diversified crops in rainfed and irrigated areas. They are made up of both old and young people. These smallholders' farmers are poor, with relatively larger families and dependents (an average of 8.2 children compared to 5.3 in urban areas. Smallholders produce for consumption, with the possibility of getting some surplus for sales. They mostly sell their produce at the farm-gate. Middle-men who are the main buyers of their produce are connected to wholesalers and retailers in urban markets. In general, the price paid to the farmers are low. This is due to the weak bargaining power of the small holder farmers and their urgent need for cash for household obligations. This situation can only be

<sup>30</sup> A growing body of evidence demonstrates that more equal gender relations within households and communities leads to

better agricultural and development outcomes, including increases in farm productivity and improvements in family nutrition. (World Bank, FAO and IFAD, 2015).

reversed if these small farmers can group themselves into associations and cooperatives. Find below Key characteristics of these smallholder farmers.

- ➤ They generally own less than 2ha of land for individuals and for the majority of these small holder farmers only less than ½ a ha is being put to production. Associations can own up to 5ha of land;
- Poor production and productivity;
- Vulnerability to Climatic changes;
- ➤ Lack or low access to production factors (land, improved inputs, water and capital), Lack of mechanisation. Lack of irrigation facilities, weak organisational capacity and low-income level;
- Low productivity and high transaction costs;
- Lack of adequate infrastructure and services for repairing feeder roads, rural electrification, post-harvest handling, storage and marketing facilities They also lack proper agricultural inputs; irrigation systems and mechanisms, which affects their agricultural production, productivity and livelihoods;
- Low yield and lack of diversified food products to raise incomes and improve nutrition.
- 36. Despite the reported reduction of poverty at the National level, Smallholder farmers remain in acute poverty. Smallholder farmers in Angola largely practice rain-fed agriculture and use traditional varieties of crops, low-intensity fertilizer, and minimal pesticides. Farming is largely done without mechanization and productivity of the land is generally low. Access to extension services is also very weak. The country also suffers from periodic droughts and floods especially in the southern regions with smallholders' farmers being the most affected. The floods of 2011 affected 65 000 people and caused soil erosion, cattle mortality and devastated crop fields. Over the last past ten years, farmers in the south have recorded losses in production of about 70% Mainly in the Namibe, Cunene, Benguela and Huila provinces.
- 37. In terms of crop production, IFAD interventions area can be divided into three zones with the following characteristics:
  - **The Northern zone** is a tropical dry to humid forest area with annual rainfall greater than 1500 mm. Cassava and banana are the main staple and cover 75% of area planted. Other crops include mixed cropping of millet, groundnuts and sweet potatoes. This zone has the most productive land in Angola. However, crops are grown mainly for subsistence with very little excess for sale.
  - **The Central zone** falls under the tropical plateaus with an altitude, between 1000 and 2500 metres. These plateaus have rainfall between 1250 and 1500 mm/year and an average temperature between 18-20°C. Maize is more suitable here and it is cultivated in association with other traditional crops such as beans, sorghum, millet, groundnuts and sweet potatoes.
  - The Southern zone has a dry climate ranging from a tropical desert (Namibe) to tropical dry savannah (Cunene) with low rainfall of 200 mm/year on average and an average yearly temperature of 20-22°C.) Livestock production is mainly developed in this zone. Food crops mainly include sorghum and millet. The soils in this desert climate zone suffer from the combined effect of erosion by rains and heat, and are generally less fertile. Most households located in this zone are vulnerable to climate shocks (drought and flood) and face declining yields and declined livestock production due to increased land degradation and changing rainfall patterns.

38. The detailed agro-ecological and livelihood characteristic of IFAD interventions target area is summarized in the table 1.

39. Rural household entrepreneurship: Household enterprises are associated with higher levels of household consumption, as well as lower poverty rates in rural areas. They however are limited in terms of credit access, inadequate infrastructure, and bureaucratic barriers that prevent the growth of this sector and reduce their contribution to poverty reduction and shared prosperity. To permit rapid and effective change in the livelihood patterns of the target groups, microenterprises will be promoted to diversify their incomes and create off farm job opportunities, especially for the youth. Capacity of Farmers organizations, Farmers Field school, Water Usage Association, savings and credit groups and other local organisations will be strengthened to enable them to play their role of service provider to members and representation. A fully integrated approach providing credit, raw materials, technical and business training and exchange visits as well as marketing assistance and small equipment would be beneficial for these smallholders farmers as these will burst up income generating activities.

# III. Targeting

# Targeting strategies and Target groups.

- 40. The 2017 Country Strategy Programme Evaluation noted with satisfaction the fact that IFAD's interventions have been focused on the rural poor who are the IFAD traditional beneficiaries. The Evaluation assessed gender and women's empowerment as *moderately satisfactory* on the basis of the following findings:
  - Women benefited increased production and income from the MOSAP project and functional literacy. However, lack of gender-disaggregation in monitoring led to an under-estimate of improved access for women to assets and resources;
  - > Involvement of few women with very little share in leadership positions;
  - Workload balance between men and women as well as other adult members of the household remain a crucial issue to be addressed in all IFAD projects and Programmes;
  - Insufficient resources and commitment in Gender;
  - > Lack of Gender specialists in PCUs
- 41. Building on the above-mentioned lessons learnt and poverty dynamics in the country, the targeting strategy is designed to address the needs of the different strata in the rural areas, The COSOP will continue using the bottom-top approach that is compatible to the reduction of poverty, improvement of food security and nutrition, promotes the inclusion of rural poor households and marginalized groups into remunerative activities along agriculture value chains and builds the resilience of communities to cope with climate shocks. To achieve these, the COSOP will adopt an integrated targeting approach which entails geographic targeting, direct targeting, self-targeting and indirect targeting. The COSOP will also focus on enabling measures which consist of conducive policy and institutional environment, and capacity building as well as empowerment measures to encourage more active participation of the target groups and particularly the inclusion of vulnerable groups such as women, youth, disabled and excombatants. More emphasis will be put on the monitoring of gender indicators.
- 42. The Target Groups. Following the livelihood assessment of Angola and the ongoing portfolio, the direct target group will consist of poor and disadvantaged rural households involved in agriculture, fisheries and household enterprises. These will include (i) food insecure subsistence agro-pastoral smallholder farmers with access to less than two

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hectares of land but having potential for production and productivity increases; (ii) small and stable family farms with some level of organisation, mainly through associations, with access to up to 2-5 hectares of land producing at subsistence level with the potential to graduate into a market-oriented level with focused direct support; (iii) women and youth organised to carry out production, processing, marketing and service provision income generating activities. (iv) Other rural vulnerable groups such as the disabled persons and ex-combatants will receive specific attention to facilitate their social integration in agricultural production and economic activities.

- Food insecure subsistence agro-pastoral smallholder farmers. This is the most representative of the agricultural producers found in the area. They constitute the most vulnerable population of the area (women, youths, disabled, Excombatants); They generally own less than 2ha of land and only less than ½ a ha is being put to production. These households are essentially characterised by (i) Poor production and productivity of main crops (Cassava, banana, peanuts, sweet potatoes, maze...etc.); (ii) vulnerability to Climatic changes; iii) Lack or low access to production factors (land, improved inputs, water and capital); (iii) Lack of mechanisation; (iv) weak organisational capacity et; (v) low income level. In general, the target group do not often produce enough to cover their food needs and remain very vulnerable to climate shocks. Migration of youths to urban areas in search of temporary jobs is very common to farmers under this category. Therefore, the projects activities will promote specific income generating rural activities for the youth such as processing and transportation of agricultural produce, promote youth FFS participation, support the creation of small enterprises, training on repairs of agricultural tools, etc.
- Small and stable family farms with some level of organisation mainly through associations. These are family farmers who have diversified their crops and agricultural practices. Some of them have up to 5 ha of farming land and are able to produce some small excess for the market. They have limited access to land, inputs, credit, markets and market information, representing about 40% per cent of the agriculture sector producers in the country. These producers are net producers of staple crops, food insecure with no proper water and soil fertility management practices. They are under-covered by extension. They have weak bargaining power, poor market linkages and no access to market information, they are normally able to fulfil their own needs by being able to secure seeds and labour (use of animal traction though to a smaller extent,). They lack proper agricultural inputs, irrigation systems and mechanisms, which affects their agricultural production, productivity and livelihoods. IFAD interventions for this group will increase production outputs through the use of improved technologies in the northern and some areas of the central regions; conservation and climate smart farming in the southern and some areas of the central regions. This will improve their income generation through access to markets with a diversified choice of products. As far as cropping system is concerned; the presence of horticulture is common with this group. The sales of excess produce to middle men enable them to invest in the purchase of agricultural inputs (Plough, fertilizers etc.) The presence of some chickens and goats enables farmers to obtain organic fertilizer.
- Rural artisanal fishing; These groups are representing a very small proportion of Angola economy, 6%. They are disadvantaged due to their limited knowledge and lack of access to improving fishing techniques, infrastructure and equipment for capturing, processing and storing fishing products. Despite the presence of institutions, this sector is still under-developed and a number of challenges exist that needs to be addressed by development partners. i.e. decreasing stocks due

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to poor management and illegal fishing practices; pollution from extractive industries; conflicts between fishing communities and industrial vessels; and climate change. Fisheries and aquaculture can increase resilience in moments of climate change. IFAD will provide support such as training and technical assistance on best practices for inland fishing and aquaculture, co-finance productive infrastructure for processing, storage and commercialization of fishing products. Also, IFAD will help in diversification of income generating activities.

Women and youth. Women and youths will constitute a direct target group. Women in particular heads of household, widows and young women are socially, culturally and economically disadvantaged and yet they are responsible for ensuring the well-being of their families by securing the greater part of the family income, mostly from agricultural activities. Their access to land, knowledge, inputs, finance, high value agriculture chains and capacity to generate income is heavily limited by traditional gender roles that limits their participation in development activities. Thus, the importance of Gender mainstreaming in all projects. Quotas will be used ensure their participation whenever possible and project implementation and management arrangements will be gender sensitive with recruitments of gender specialists within the coordination units. Interventions will be aligned to the Strategy for IFAD projects and will promote specific activities for women and youth organized in groups in the domain of processing, marketing and service provision. Also, will introduce other activities like aquaculture, apiculture and vegetable production to diversify income for youths and women as well as other vulnerable groups. Other activities targeting women concern nutrition where women are at the centre of food preparation for the family.

Particular attention will be given to the youth who lack opportunities in rural areas leading to their migration to urban centres. Migration rate of the youths keeps rising. The percentage of urban population increasing from 15% in 1970 to 63% in 2014. The youths are more likely to be resource poor, lack control over assets and have limited livelihood options, and their integration into rural economies has long-term positive social and economic consequences. Selection criteria will prioritize their participation whenever possible and a number of activities have been identified that will address their needs and priorities. The Project will provide specialised technical training for income generating activities. Interventions will be guided by the Gender, Youth and Social inclusion manual. In this regard, the COSOP will consider the heterogeneity of the youths i.e. Gender, level of education, age, interest & aspirations

- The other rural vulnerable groups (The disabled persons and ex-combatants). The disabled are disadvantages social groups due to their physical and or mental disabilities compared to the rest of the population. The ex-combatants are aged people (between the ages of 50 and 80). They are poor and socially and economically disadvantaged.
- 43. **Secondary target group**: This group will play an important role in the achievements of results of the various IFAD interventions. They are critical to the overall functioning of the targeted activities. They include service providers, Research institutes, NGOs, agro- dealers, whole-salers, retailers, processors, and emergent farmers providing support services to small-holders farmers. They will be supported through capacity building, and training as well as short term investment in order to improve their capacity to provide better services to farmers. Although these stakeholders are generally non-poor, they play a very significant role in providing services at all levels of the value chain providing inclusive value chain growth. Government extension workers will also be

targeted through training and capacity building to enable them improve on their training capacities. They will also be sensitised on gender, youth and social inclusion.

44. Market oriented producers are considered as economically active, commercially viable (to an extent) and have access to production factors (land labor, capital). These farmers will be used for sensitization of small-holders farmers through exchange visits as they bring experience, dynamism, innovation, and services to the poorer subsistence-oriented farmers. These emergent smallholder farmers are already involved in value chain production (existing cassava, horticulture, livestock producers and fishermen). This group is made up of the non-poor, who are involved market-oriented agriculture.

# Targeting, Gender and social inclusion mechanisms

- 45. Geographic Targeting: In line with the national poverty trends and the Agricultural Development Plan for Angola and as stipulated in the National Development Plan for Angola and the CSPE recommendations, the COSOP will adopt an integrated Targeting approach. The overall intention of the COSOP will be to re-focus IFAD supported interventions to support investments that are inclusive and focused on the poor and vulnerable populations of the rural areas. The Programme will align with the 2018-2022 Medium Term Development Plan for the Agricultural sector.
- 46. Criteria for selecting the Municipalities and communes will integrate different dimensions such as i) Degree of Rural poverty and food insecurity), ii) rural population density, iii) agro-ecological potential, iv) potential for inclusive value chain development, v) potential for market integration and the vi) efficiency of service provision. Hence, within the national scope, the Programme will accommodate the remote and poorest areas. Such as the north and the central where there are huge potentials on value chain interventions, as well as the south which is highly vulnerable to climatic shocks.
- 47. Direct Targeting; An inclusive approach will be used to enable the very poor and food insecure, vulnerable (Women, youths, disabled and ex-combatants) to participate and benefit from different programme interventions. IFAD interventions will target directly the poor and disadvantaged smallholder farmers both the individual households and groups. Due consideration will be given to; i) Participating households characteristics such as people living below the poverty line. ii) farmers groups or associations must be at least 90% made up of small farming households; iii) Priority on localities and communities with high incidence of poverty iv) Social Affiliations; v) Specification of quotas for participation of women (40%), Youths (26%). Disabled (5%) and Excombatants (2%). Projects will be expected to work with other development partners to ensure that the disadvantaged individuals disabled, ex-combatants are involved in project interventions. Selection of beneficiaries will be done in a participatory manner.
- 48. Self -Targeting; This will be used during IFAD interventions to promote the participation of poorer and vulnerable households. This approach will be based on interventions and support that respond to the priorities, financial and labour capacities as well as likelihood strategies of communities. Activities and selected value chains will match the demand and situations of women. Youth as well as the disabled and the excombatants considering their vulnerability to poverty and food insecurity. Programmes will select technologies that help women safe time and energy and are also suitable for the improvement of the state of youths and other vulnerable groups
- 49. Empowerment measures; These measures will help the poor, women, youths, disabled, ex-combatants to be involved in the decision-making process at the household and community levels. This will be done through mentoring, training and capacity building. This will involve addressing social cultural and traditional norms through sensitization. In line with the new IFAD focus on promoting transformation of gender

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relations, the COSOP will focus on addressing the root causes of Gender inequalities which are;

- i) Lack of access to and control over productive resources and assets (land labour capital). This is essential for rural women to participate in and benefit from economic activities and improve their living conditions;
- ii) Lack of decent employment opportunities which is crucial for reducing poverty, particularly for rural women and youths who make up a growing proportion of the rural labour force in Angola as well as in many developing countries;
- iii) Lack of skills and knowledge of rural women and girls This will be done through training in functional and financial literacy as well as technical and managerial training This enables them to participate more in development interventions and business opportunities;
- iv) Lack of women in leadership positions. Encouraging women's in taking up leadership roles in rural organisations and community groups as well as supporting women's groups;
- v) investing in rural infrastructure and labour-saving technologies is very important as this will reduce the burden and time spent in collecting firewood and water and allow access to markets.
- 50. Household methodologies(HHM); HHM will be used to enable HH household members to identify obstacles as well as seek solutions in order to make optimum use of the economic potentials of households. This imply the family members and community working on social norms, culture, tradition, attitudes, behaviours that lead to gender inequality. It has to do with creating a family where men, women and other family members contribute to the goal and achievements of the family. Working together for a common purpose which is improved living conditions.
- 51. Monitoring and Evaluation: Monitoring of Gender and targeting indicators was found to be almost absent in the portfolio during the CSPE evaluation. All projects coordination units will be responsible for ensuring that the project indicators and learning systems allow for the monitoring of targeting, gender and social inclusion strategies and indicators which should be included in the periodic reports of the projects and of stakeholders. Lessons learnt are made available to projects stakeholders and IFAD as well as the GoA for regular analysis, improved performance and for desired planning and adjustments. Due to the importance of social inclusion and the strong approach, IFAD interventions will employ participatory and decentralised monitoring and evaluation that actively involve target groups and service providers. The Women Empowerment in Agriculture Index (WEAI) will be the main tool for accessing results achieved in the portfolio on Gender and social inclusion. WEAI looks at the following:
  - Women access to factors of production (Land, labour, credit, livestock,);
  - Role in decision making in agricultural production, and marketing
  - Role in livestock and fisheries;
  - Control and use of family income;
  - Leadership role in the community, and their membership in economic and social groups;
  - Time allocation for farm production and domestic tasks compared to time left for leisure.

- 52. These dimensions will permit the monitoring of the main gender outcomes for the COSOP: a) women's economic empowerment; b) women's decision-making role in the household and community; c) equitable workload balance between women and men.
- 53. The WEAI enables measurement of the "quality" of women's empowerment throughout these different dimensions, as well as their empowerment relative to that of men in the same household, therefore enabling the identification of gender gaps and how it relates to poverty issues.
- 54. WEAI will be calculated at COSOB baseline, midterm review and end line. The WEAI is done by carrying out a survey that are run at the household level with men, women, and adult children. Elements of WEAI will be integrated into the baseline study with the use of primary data collected from farming households. Entrepreneurs, stakeholders as well as private sector. It will also take into consideration surveys report. Such as agriculture survey, fisheries survey, population and housing survey etc. These baseline study will measure the physical, socio-economic status, and vulnerability of the households and to define the benchmark situation by age and gender against which project performance will be compared. Impact assessment will assess i) The rate of implementation of social inclusion and targeting; ii) The impact on different Target group types (Small farmers, women, youths, disabled, ex-combatants)
- 55. Projects results framework will be reviewed and M&E indicators set up at the start-up of interventions and for ongoing projects during mid-term and supervision missions to ensure their suitability with respect to the measurement of performance against gender and social inclusion.

# Key file 1: Rural poverty and agricultural/rural sector issues

P	RIORITY AREAS	TARGET GROUPS	MAIN ISSUES	PROPOSED ACTIONS
1.		Smallholders with limited production assets and adopting poor farming techniques	Farming families in rural Angola rely, mainly, on labor supplied by women and old men, and have limited access to improved production technologies, seeds and fertilizers.  Lack of proper crop rotation and diversification, combining with traditional slash and burning methods of cultivating lands, which has contributed to the degradation of soils.  Furthermore, occasional droughts and floods and outbreak of plan pests and diseases increased the vulnerability of disadvantaged farming groups with negative consequences on nutrition and household incomes	<ul> <li>Reinforce the provision of technical assistance and training through FFSs</li> <li>Promote animal traction whenever possible;</li> <li>Increase access to better-quality lands in both rain-fed and humid areas;</li> <li>Support the rehabilitation and construction of productive infrastructure including small-scale irrigation schemes, tertiary roads and storage facilities;</li> <li>Ensure timely distribution of improved seeds and fertilizers.</li> </ul>
2.	Promoting inland fisheries and aquaculture	Rural producers with prior fishing experience, youth and women with access to areas considered appropriate for the development of inland fisheries and aquaculture	Angola has many rivers, lakes and humid areas that can be used to develop inland fisheries and aquaculture.  Inland fisheries and aquaculture can become a viable means of providing quality protein for rural household consumption, sale of surplus products, and become an alternative sources of employment and income, while contributing to reduce rural poverty and migration to urban areas	<ul> <li>Assist in the development of public awareness and conducive policies on inland fisheries and aquaculture at the national agenda;</li> <li>Support market chains and infrastructure for production, conservation and commercialization of fish products from inland waters;</li> <li>Include inland and aquaculture in FFSs to disseminate best fishing practices including biodiversity protection</li> </ul>
3.	Reducing rural poverty and malnutrition	Rural poor households with particular focus on	Despite reduction in poverty in Angola from 2002 to 2017 (58% to 30%,) the poverty rate in rural areas is higher ( 42 %), aggravated by recurrence of	<ul> <li>Promote and support the diversification of I food production in affected areas (fisheries, livestock, vegetables and fruits);</li> </ul>

		women and children, principally those affected by natural disasters (droughts and floods)	droughts in southern provinces of Cunene, Huila, Nambe, Cuando Cubango, Cuanza Sul, Biè and Huambo, resulting in significant food production losses affecting over 1.13 million people and 600,000 children (UNICEF 2017)., The hardest affected provincesexperience increased migration to cities and cross-border movements.  Prices of staple food have increased as a result of shortage of local products and limited importation due to scarcity in foreign currency due to drop of crude oil prices	<ul> <li>Partner with relevant government sectors and partner- FAO, UNICEF and local NGOs;</li> <li>Work with partners that can provide temporary free and/or subsidized food products to help, temporarily, disadvantaged groups in their recovery effort</li> </ul>
4.	Strengthening rural farmer organizations to improve access to markets and finance	Rural groups participating in FFSs, existing farmer associations and agricultural service cooperatives	Many existing farmer associations and agricultural service cooperatives lack institutional capacity to mobilize locally-available resources to create better farming and marketing conditions for their members; They have been dependent on government and foreign donors to sustain their registration and normal functioning.  With weak managerial capacity and lack of internal control, many farmer organizations are found to be inefficient in terms of recovering bank loans, normally stated-subsidized, to negotiate and honor contract terms celebrated with input suppliers and buyers of agricultural products	<ul> <li>Strengthen farmer organizations 'institutional capacity trough intensive training and technical assistance provided by FAO, specialized NGOs and private consulting groups;</li> <li>Assist FOs in developing production plans based on available market information;</li> <li>Encourage formal links with agribusiness firms for an out-grower scheme and access to input and output markets;</li> <li>Develop the culture of savings and provision of rural financial services with support from NGOs and banks;</li> <li>Promote communal and municipal federations to achieve scale, economic and financial viability;</li> <li>Encourage professional management of physical assets (warehouses, tractors, trucks, irrigation schemes)</li> </ul>
5.	Ensuring smallholder access to basic rural infrastructure and services	Rural farming families and other agricultural stakeholders (transporters and buyers of agricultural products)	After the peace agreement in 2002, the Angolan Government invested heavily in construction and reconstruction of productive infrastructure with emphasis on primary and secondary roads, dams and irrigation channels. However, the country has a vast territory and, under the current financial crisis, it lacks financial resources to expand and maintain, at municipal and communal levels, permanent road network to communes and villages to facilitate	<ul> <li>Support the construction, rehabilitation and regular maintenance, at municipal and communal levels, of secondary and tertiary roads, bridges, and irrigation infrastructure;</li> <li>Assist the GoA to develop fiscal policies that would allow municipal administrations collect revenues for the maintenance of communal infrastructure;</li> </ul>

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			circulation of people and goods.  With recurrent droughts or irregular rainfall, there has been an increasingly felt need for the rehabilitation and construction of village-based irrigation schemes to diversify and increase food production and to improve commercialization of both inputs and outputs	Promote community participation in the maintenance of village-based roads, bridges, drainage and irrigation systems, water supply, education and health facilities
6.	Promoting enabling policies for farming families	Relevant governmental institutions dealing with rural development and the family farming subsector	The percentage of national budgets allocated to agriculture has been far below the 10% recommended by the African Union platform for agriculture (CADAAP), supported by the UN.  Low level of agricultural productivity and high transaction cost of commercialized inputs and local products are an impediment to further private investment in agriculture as Angolan producers are, at the present circumstance, unable to compete with foods imported from developed economies, mostly subsided by respective governments.	<ul> <li>Encourage the GoA to increase, gradually, the allocation of its annual budget to investment in agriculture;</li> <li>Assist the GoA to develop fiscal policies aimed at supporting, further, local production and discourage importation of staple food, as well as to remove all administrative barriers to agricultural investment and to free circulation of goods and people between provinces and municipalities.</li> </ul>
7.	Increase resilience to climate change in areas affected by salinity, floods and droughts	Rural population living in marginal lands and areas vulnerable to floods and droughts	In areas affected by natural disasters, peasants and smallholder farmers suffer, most, from the shortage of food products leading to famine and malnutrition.  Without well-conceived and implemented interventions to adapt to and mitigate negative consequences of climate change, affected areas might lose most of their population, particularly youth, whose innovative spirit and work-force are needed to boost and diversify rural-based economic and social activities.	<ul> <li>Build climate-resilient infrastructure such as permanent roads, dams, irrigation and drainage channels, and systems for household water supply;</li> <li>Promote livelihood strategies and technologies adaptable to climate change (crops resistant to saline and diversification of income sources: aquaculture, fruits and livestock);</li> <li>Facilitate and support trade relations with other regions with production surpluses that are in shortage locally</li> </ul>

8		Marketed-oriented	More than 80% of agricultural products are marketed	•	Disseminate market information and encourage
	improved commercialization	smallholders with access to both rain-	through informal traders with unpredictable practices of product pricing and measurement.		relations between farmer organizations and agribusiness through written trade contracts;
	of agricultural	fed and irrigation	or product pricing and measurement.		agribusiness tillough written trade contracts,
	surplus	schemes		•	Promote post-harvest handling and
			Production of fresh products not planned by smallholders, causing excess of surplus and scarcity of perishable and non-perishable products in different period		conservation to reduce product spoilage/merchandise losses through training, technical assistance and private investment in post-harvest handling

# Key file 2: Organizations matrix (strengths, weaknesses, opportunities and threats analysis)

Organisation	Strengths	Weaknesses	Opportunities	Threats
The Agrarian Development Institute (IDA) and its municipal Agrarian Development Stations (EDA)	Key government institution with the mandate to promote and coordinate the support to smallholder farmers, nationwide  IDA has a network of experienced agricultural technicians providing rural extension services to family farmers	Limited budget to recruit and retain qualified agricultural and rural specialist  Limited capacity to coordinate with other players (ministries, NGOs, private agribusiness, banks, etc.) intervening in rural areas	More public awareness about the importance of agriculture within the economic diversification framework  Donor agencies willing to increase contributions to reinforce the institutional capacity of IDA and to invest in the modernization of farming families	Other development sectors (trading services, industries, construction, oil and gas) may compete with agriculture for trained specialists and public funding  Recurring natural disasters (prolonged droughts and floods) as result of climate change
The National research system	Separate institutes for different rural subsectors (IIA for agriculture; IIV for livestock; IPA for fisheries) each with specialized research area  Linkages with regional and international scientific institutions providing training, publications and technical assistance	Insufficient public funding for research institutions  Weak links with rural extension services and producer organizations and limited impacts on increasing productivity and production volumes	New technologies for agriculture, livestock, fisheries and aquaculture are available and can be accessible to national research institutions  GoA and its development partners are willing to invest more to strengthen research institutions to make them more practically-oriented and sensitive to needs of farming families	Lack of adequate public funding for research activities may compromise long term sustainability of agriculture development  New technologies dominated by the private sector may not reach to small-scale producers
Provincial and municipal administrative authorities	Proximity to rural communities and familiarity with smallholder needs and concerns  Able to coordinate public and private interventions locally	Lack of adequate funding and stuffing  Local officers may engage in private business activities to complement their low salaries	Decentralization of government functions, including municipalisation, will empower local institutions and increase funding level  Donor-supported programs help strengthen the institutional capacity and the empowerment of local government	The country 's emerging opportunities in agroindustry and trading services may divert qualified cadres from the local administration
Private input suppliers	Bring own resources (physical assets, management experience and linkages) to rural areas Some have developed strong	Limited access to foreign currency to import large quantity of agricultural inputs and benefit from the economy of scale	The rising of oil prices would increase the availability of foreign currency for the importation of productive means of production	Free and/or subsidized distribution of inputs by government and donor-funded programs are likely to distort the input market

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	ties with MINAGRIF/IDA and with FOs to set up supply chain			
Large formal buyers and distributors of agricultural products	Knowledgeable of risks of commercializing of locally- produced goods that seldom meet the requirements of quality and regularity	Limited capacity to store and sell fresh agricultural products and their inability to compete with informal traders  Traditional ties with foreign exporters of agricultural products competing with locally-produced goods	Emerging supermarket chains may increase storage capacity for fresh products and establish links with FOs  The road improvement will facilitate links with producer organizations	Increase competition from informal traders  Subsidized imported agricultural products may discourage large distributors from selling local products
Informal traders (sellers of agricultural inputs and buyers of agricultural products)	Ability to adapt quickly and respond to new market opportunities  Capacity to work under difficult road and climate conditions  Led by women and youth and be an important source of (self)employment  Can reach remote rural areas	Lack formal business structure and has limited access to bank loans, training and technical assistance  Harassed by road police	New conducive policies for rural development open better opportunities for organised small traders to operate and establish formal linkages between producers and large private agribusiness firms	Government rural commercialization programs, associated with large-sized traders may not include small- sized informal traders
Local NGOs with experience in agriculture and rural development (Ex: ADRA)	Close links with local communities, sensitive to gender and environmental issues  Open to technical innovation and participatory approaches to change attitudes and adopt best practices	Lack, sometimes, constructive relationship with public institutions  Paternalistic view of local self-help initiatives replaced, in the past, with handouts	May be considered key government partners for the provision of community-based services such as literacy, producer organization, land registration, environmental education, and gender and youth empowerment.	Poor management structures and lack of accountability may lead to less funding from government and donors.
International NGOs intervening in agriculture and rural development	Able to raise funds internationally  Have management structure for internal control and capacity to manage programs	May compete instead of cooperating with local NGOs	New funding opportunities favor alliance with local NGOs and/or private consulting firms	Lack of matching funds to form alliance with other implementing agencies
Local banks with past experience in providing loans to smallholders	They are capable of providing specialized banking services and have branches countrywide, up to municipal	Not willing to lend to smallholders and informal traders without guarantee funds provided by government and sponsor agencies	Land titling may increase the capacity of smallholders to access bank loans	Natural disasters and outbreak of plant and animal pests and diseases will increase the chance of delinquency

May disappear or become

reorganized and taken care of by their members (membership

irrelevant if not properly

fees, regular meetings democratic elections and

accountability)

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level

Capacity to represent and

Direct links with extension

services and other rural

development players

the village level

serve individual members at

Not well structured and lack system

for internal control and accountability

Dependency attitudes regarding free

handouts from the government and

donors

New government and donor-funded

programs willing to reinforce the

institutional capacity of farmer organizations and support self-

reliance iniatives

Farmer

organizations

# **Key file 3: Complementary donor initiatives/partnership potential**

Agency	Priority sectors and areas of focus	Period of current country strategy	Complementarity/Synergy Potential
United Nations System	Human, Social and Equal Development;     Rule of Law and National Cohesion;     Inclusive and Sustainable Economic     Development.	2015 - 2019	The UNPAF represents the guiding framework for interventions of the UN agencies in Angola, both resident and non-resident. It reflects a new philosophy of partnership for development in harmony with the present national and international contexts.  IFAD should seek collaboration and coordination with specialized UN agencies operating in Angola for a number of cross-cutting issues such as gender, youth, nutrition, health and sanitation in rural areas
The UN Agriculture and Food Organization (FAO)	Improve the food and nutritional security with significant support to family farming      Improve the sustainable management of natural resources      Increase resilience of rural livelihoods to climatic shock and climate change	2018 to 2022	FAO is the GoA key partner for designing policies for the agriculture sector, strengthening the institutional capacity of national rural institutions and for developing appropriate approaches to agricultural research and extension services, which include the Farming Field School's methodology.  FAO can partner with IFAD-funded projects in areas of its expertise, which include agriculture extension, producer organizations and rural commercialization.
The African Development Bank (ADB)	<ul> <li>Support the inclusive growth through agricultural transformation as alternative means of promoting economic diversification job creation and poverty reduction</li> <li>Sustainable infrastructure development (e.g. energy, transport, and water and sanitation).</li> </ul>	2017 to 2021	ADB funded rural infrastructure is the key complementary component for the creation of better enabling environment to increase production and commercialization of agricultural products.  Avoiding overlapping interventions, agricultural projects funded by IFAD can be more successful if implemented in rural communities with improved roads, water supply, schools, health and sanitation

The World Bank (WB) – Country Partnership Strategy CPS)	<ul> <li>Supporting integrated national economy and the revitalization of rural economies;</li> <li>Enhancing the quality of service delivery to improve the quality of life of the population</li> <li>Building human and institutional capacity to approach the level of middle-income countries</li> </ul>	2014 -2016 (extended to 2019)	IFAD has participated in the WB Market-Oriented Smallholder Agriculture Development Project (MOSAP), which has been implemented, since 2010/11, in the provinces of f Biè, Huambo and Malange project «based on a recognition that that improving agricultural productivity and competitiveness would help to both reduce rural poverty and promote economic growth. »  Encouraged by MOSAP results, IFAD designed its own «Smallholder Agriculture Development and Commercialization Project» for Cuanza Sul and Huila Provinces (SADCP-C&H-SAMAP), started in 2017.  By pursuing common goals and following similar approaches, IFAD and World Bank are, with FAO, among key MINAGRIF/IDA partners on the implementation of agriculture development projects in Angola
The French Agency for Development (AFD)	<ul> <li>Promote added value and balanced value sharing among agro value-chains stakeholders;</li> <li>Support family farmers to increase productivity and landscape sustainable management;</li> <li>Build capacities of rural local authorities to facilitate access to and deliver basic services;</li> <li>Work with the GoA to shape a conducive public policies for higher contribution of agriculture to a sustainable and inclusive growth.</li> </ul>	2018-2022	AFD will fund activities in the areas of water, electricity and agriculture in nine provinces, including Huíla and Namibe.  The World Bank will grant US\$200 million for the project, the AFD, US\$150 million, and the Angolan government US\$95 million.  Synergies, articulation and coordination between IFAD and AFD are needed to expand benefits for smallholder farmers, particularly in common geographical intervention areas
The European Union	Over €210m of bilateral aid committed for the following priority areas:  • Vocational training & higher education • Sustainable agriculture • Water & sanitation.  Additional funding can be made available under the SADC multilateral agreement for peace, security &	2014-2020	IFAD and EU have various areas of complementarity to explore from policy development to designing and implementation of projects the same provinces

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	regional stability; regional economic integration.  Other funding arrangement exists under the PALOP-TL group (Portuguese speaking African countries and East Timor) namely for governance & employment, as well as for strengthening the capacity of civil society organizations (non-state actors).		
The United States Agency for International Development (USAID)	Technical assistance to government ministries involved in public administration, financial management, and other pillars of health system strengthening;  Expanded effort to engage the private sector and civil society in reaching the country's development objectives	2014 - 2019	Future IFAD funded projects would benefit from better enabling political and economic environment as a result of USAID cooperation with the GoA in building and managing local talents "to analyze, stimulate and facilitate the development of local solutions with public and private stakeholders that lead to real sustainability and progress.»
The Arab Bank for Economic Development in Africa (BADEA)	The Five-Year Plan (2015 -2019), is valued at US\$ 1.6 billion. The resources are committed as follows - US\$ 250 million in the first year with annual increases to reach about US\$ 350 million in 2019.  Within this plan, an amount of US\$ 1.1 billion will be earmarked for the public sector projects, US\$ 450 million for the private sector projects and US\$ 50 million for technical assistance operations.	2015 - 2019	Agriculture and Rural development sector will receive between 25-30% of the resources of the Plan. BADEA will continue giving particular attention to the agriculture and rural development sector, including agriculture, irrigation, livestock development, fisheries, forestry, rural infrastructure, water and rural roads, rural electrification, which contributes to the achievement of rural development, food security, poverty alleviation and enhance women participation in rural development.
Green Climate Fund (GCF)	Climate Change Adaptation and Mitigation	Undefined	The climate and environmental funds accessible through the GCF, GEF and AF provide opportunities to complement IFAD investments in further building the
Global Environment Facility (GEF)	Biodiversity, Land degradation, climate change adaptation and mitigation	2018-2022 (GEF 7)	climate resilience of target beneficiaries and improving environmental management. The resources would
Adaptation Fund (AF)	Climate change adaptation	2018-2022 (Medium Term Strategy)	contribute to the wellbeing of the rural communities and maintaining of the ecosystem services and productive agricultural landscape.

# Key file 4: Target group identification, priority issues and potential response

Typology	Poverty level and causes	Coping activity	Priority needs	Support from other initiatives	COSOP response
1. Wome	- Lack of	- Lookin	- Improv	- National	IFAD
n	sufficien	g for	ed .	and	contributions
includi	t fertile	seaso	quality	provincial	in the
ng	lands	nal	of	authorities	following
wome	and	low-	existin	,	areas:
n	other	paid	g lands	contributi	- Sharing
head	producti	jobs	(soil	ons:	Experienc
of	ve	offere	correcti	0113.	e and
house	resourc	d by	on and	- redistribut	lessons
holds)	es;	well-	fertiliza	e fertile	learnt in
,	,	off	tion);	lands to	targeting
	- Low	farmer	7,	women	women
	level of	s and	- Increas	and poor	and poor
	literacy;	agribu	ed	farmers	farmers
		siness	access	- simplify	141111616
	- Limited	firms	to	the	- Co
	or no	1111113	fertile	process of	finance
	access	- Young	lands	registerin	integrate
	to:	er	with		d rural
	- Eguipm	family	water	g communit	developm
	ent for	memb	sources	v and	ent
	land	ers	for	household	programs
	clearing	migrat	irrigati		(land
	and	e to	on	lands	`
		cities	and/or	MINIACDIE	tenure, infrastruc
	prepara tion		humid	- MINAGRIF	
		taking		/IDA	ture,
	(animal	house	areas;	should	research
	traction	keepin	Cimamlifi	direct	and
	and	g jobs	- Simplifi	public and	extension
	meccani	(femal	ed	donor	, literacy
	zation);	e),	process	funds to	and
	- Improv	street	for	help	FFSs)
	ed .	vendo	land	improve	
	seeds	rs	demarc 	land	- Support
	and	(youth	ation	quality	income
	fertilizer	) and	and	and	generatio
	s;	night	registr	increase	n
	- Improv	securit	ation;	access by	activities
	ed crop	У .	_	women	targeting,
	manage	guard	- Improv	and poor	particular
	ment	S	ed	farmers to	ly,
	practice	(men)	varietie		women
	S		s of	small	(gardenin
		- Child	crops	irrigation	g, small
	- Poor	labor	and	schemes	animals,
	land	to	animal	and	non-
	manage	compe	species	animal	farming
	ment	nsate		traction	activities,
	practice	for	<ul> <li>Assista</li> </ul>		literacy
	s (slash	lack of	nce in		and
	and	adult	plant	<ul> <li>FAO and</li> </ul>	nutrition
	burning	labore	and	NGOs	centers)
	, lack of	rs	animal	providing	
	crop		protecti	training	
	rotation	- Cuttin	on	and TA	
	, soil	g	<del></del>	(FFSs,	
	erosion)	trees		literacy	
	(1031011)	for		program,	
		firewo		farmer	
		od			
		and		organizati	
		charco		ons and	
		als		linkages	
		ais		with	

				agribusine ss firms and banks)	
2. Food insecure subsistence agrop astora I small holder farmer	- They generall y own less than 2ha of land and only less than ½ a ha is being put to producti on Poor producti on and producti vity - vulnera bility to Climatic changes; - Lack or low access to producti on factors (land, improve d inputs, water and capital), Lack of mechan isation; weak organis ational capacity and low income level	- Lookin g for seaso nal low-paid jobs offere d by well-off farmer s and agribu siness firms - Young er family memb ers migrat e to cities taking house keepin g jobs (femal e), street vendo rs (youth ) and night securit y guard s (men) - Child labor to compe nsate for lack of adult labore rs - Cuttin g trees for firewo od and charco als -	- Improved quality of existin g lands (soil correcti on and fertilization); - Increased access to fertile lands with water sources for irrigati on and/or humid areas; and inputs - Improved varieties of crops and animal species - Assistance in plant and animal protecti on	- Local	- Support increase production for home consumpt ion through adapted and good production technologies and practices (conservation and climate smart farming, GAP), - Support income generation activities targeting, particular ly, women (gardening, small animals, non-farming activities, literacy and nutrition centers)
3. Small-	access	inform	ed	banks and	technicall

		1			
sized	to bank	al	access	non-	y and
produ	loans,	loans	to rural	banking	financiall
cers	input	at	financi	financial	y viable
with	and			institution	•
_		high 	al .		programs
potent	output	intere	service	s with	focused
ial to	markets	st	S	agricultur	on
increa		rates	includi	e and	developin
se	- Low		ng	rural	
		Call			g
surplu	producti	- Sell	savings	developm	agribusin
ses of	vity and	seaso	scheme	ent	ess and
diversi	high	nal	s, bank	portfolio	value
fied	transact	surplu	loans	·	chain
crops	ion	ses to	and	- Agroindus	training
				-	
in	costs	inform	money	try firms	and
rain-		al	transfe	and	linkages;
fed	<ul> <li>Lack of</li> </ul>	trader	r	governme	<ul> <li>Increased</li> </ul>
and	adequat	s at		nt-owned	productio
irrigat	e	cheap	- Build	industrial	n outputs
		•			
ed	infrastr	er	instituti	parks	through
areas	ucture	prices	onal	offering	the use
(Small	and		capacit	out	of
and	services	- Family	y of	grower	improved
stable	for	memb	farmer	•	
	-			scheme	technolog
<u>family</u>	repairin	ers	organiz	opportunit	ies
<u>farms</u>	g feeder	lookin	ations	ies	
<u>with</u>	roads,	g for	to		- Work
<u>some</u>	rural	non-	becom	- Private	with
	electrifi	farmin		input	banks
<u>level</u>			е	'	
<u>of</u>	cation,	g jobs	viable	suppliers	and non-
<u>organi</u>	post-	and	service	and large	banking
sation	harvest	tertiar	provide	supermar	financial
	handlin		rs to	ket chains	institutio
)		у			
	g,	activiti	individ	willing to	ns to
	storage	es	ual	sell means	expand
	and	(trans	membe	of	financial
	marketi	port,	rs	production	services
		' '	(land	and	to rural
	ng	trade	`		
	facilities	and	prepar	purchase	producers
	They	public	ation	agricultur	,
	lack	servan	and	al	transport
	proper	ts)	registr	surpluses	ers,
		(3)			
	agricult		ation,	under	processor
	ural		input	contract	s and
	inputs,		supply,		traders
	irrigatio		post-		
	_				- Support
	n		harvest		
	systems		handlin		the .
	and		g,		dissemin
	mechan		transfo		ation of
	isms,		rmatio		market
	which		n and		informati
	affects		comme		on and
	their		rcializa		linkages
	agricult		tion of		between
	ural		surplus		farmer
	producti		es		organizati
	on,				ons and
			Di		
	producti		- Diversif		agribusin
	vity and		ied		ess
	livelihoo		product		enterpris
	ds.		ion		es
	301		bases		
	-		(food		
			and		
	- Low		high-		
	yield		value		
	,				
1	and		crops,		
1					
	lack of	l	livestoc	l l	
	lack of diversifi		k and		
	diversifi		k and		

	1	Т	T	T	
4. Rural artisa nal fishing comm unities	s to raise incomes and improve nutritio n  - Limited knowled ge and lack access to improvi ng fishing techniq ues  - Inexiste nce of infrastr ucture and equipm ent for capturin g, processi ng and storing fishing product s  - Incipien t aquacul ture knowled ge and skills	- Lookin g for seaso nal low paid farmin g and non-farmin g yild specie s and breedi ng of house hold animal s	- Trainin g and TA to improv e fishing techniq ues and aquacu lture develo pment - Access to infrastr ucture develo pment and support ing service s for process ing, storing and market ing of fish product s	- Ministry of Fisheries and its relevant institutes directing public funds to develop infrastruct ure in fishing communiti es (roads, water tanks, storage facilities)	Support: - training and TA in best practices for inland fishing and aquacultu re - CO- finance productiv e infrastruc ture for processin g, storage and commerci alization of fishing products - local productio n of fish feeds - diversific ation of income
			product s and improv ed fish species		
5. Rural Youth	- Lack of attracti ve decent job opportu nities in farming and rural non-farming activitie s - Limited access to modern services that	- Migrat ion to city center s lookin g for jobs and better educat ion opport unities - Some take availa ble jobs as	- Improv ed rural infrastr ucture and service s (access road, water, electric ity, housin g, health and educati on) - More	- Concerned ministries (agricultur e, industry and youth) working, together to, developm ent rural economic activities for youth (female and male), particularl y those trained in	Target youth within integrated rural development programs with:  - Agribusin ess training and incubator s - Revolving loan schemes to facilitate access to means of productio

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	include	driver	opport	agricultur	n
	rural	s,	unities	ally-	- Bes
	electrici	inform	for	related	practices
	ty,	al	techno	technical	on
	potable	trader	profess	schools	managing
	water,	s and	ional		natural
	health	public	trainin	- Universitie	resources
	and	servan	g	s and	- Co-
	educati	ts	enablin	research	financing
	on	includi	g youth	institution	productiv
	facilities	ng	to take	S	e
	in rural	teachi	decent	realigning	infrastruc
	areas	ng for	jobs in	their	ture and
		those	rural	programs	support
		with	constru	of	upside
	- Limited	higher	ction,	technical	and
	quantity	level	agroind	and	downside
	and	of	ustry,	profession	services
	quality	educat	agri-	al training	
	of	ion	tourism	courses	
	accessib		and	for new	
	le lands		market	emerging	
	for	- Not to	ing	rural	
	high-	menti	activiti	economic	
	value	on	es	activities	
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	crops,	certai		(agroindu	
	both	n	Δ	stry, and	
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	e to	jobs in	access		
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	ders	cities	and		
	dels	and	irrigati		
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6. Other	- Lack of	- Lookin	- Improv		Support
vulner	sufficien	g for	ed		income
able	t fertile	seaso	quality		generatio
group	lands	nal	of		n
s(Disa	and	low-	existin		activities
bÌed	other	paid	g lands		targeting,
and	producti	jobs	(soil		particular
ex-	ve	offere	correcti		
comba	resourc	d by	on and		ly,
tants)	es;	well-	fertiliza		disabled
(ants)	cs,	off	tion);		and ex-
	Limited	farmer	uon),		combatan
	- Limited		Incress		ts
	or no	s and	- Increas		(gardenin
	access	agribu	ed		g, small
	to:	siness	access		animals,
	- Equipm	firms	to		non-
	ent for		fertile		farming
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	land	- Young	lands		rairining

and family water prepara memb sources ption ers for (animal traction e to on ,	piculture quacultu
prepara memb sources p tion ers for n (animal migrat irrigati traction e to on	roductio , piculture quacultu
tion ers for n a traction e to on ,	, piculture quacultu
(animal migrat irrigati traction e to on	piculture quacultu
traction e to on ,	quacultu
and cities and/or	
meccani taking humid re	e.)
zation); house areas;	,
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ed g jobs - Improv	
seeds (femal ed Ir	mproved
and e), varietie	gricultur
fertilizer street s of a	Ī
s; vendo crops p	ractices.
- Improv rs and	
ed crop (youth animal	
manage ) and species	
ment night	
practice securit - Assista	
s y nce in	
guard plant	
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land (men) animal	
manage protecti	
ment - Child on	
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s (slash to	
and compe	
burning nsate	
, lack of for	
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erosion) rs	
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g   g	
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als	