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Information Note - Operational Excellence For Results (OpEx) Exercise

Note to Executive Board representatives

Focal points:

Technical questions:

Stéphane Mousset Director and Chief of Staff

Office of the President and Vice-President Tel.: +39 06 5459 2038 e-mail: s.mousset@ifad.org

Edward Gallagher

OpEx Programme Manager Tel.: +39-06 5459 2484 e-mail: ed.gallagher@ifad.org Dispatch of documentation:

Deirdre McGrenra

Chief

Governing Bodies Tel.: +39 06 5459 2374 e-mail: gb@ifad.org

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For: Information

Contents

Ι.	Introduction	1
П.	Decentralization	2
Ш.	Other reform areas	6
	A. Revising organizational structureB. Recalibrating IFAD's project design processC. Revising delegation of authorityD. Preparing for the review of non-operations (non-ops)	6 8 10 10
IV.	Outlook	12
	A. Next steps on OpEx work streamsB. Key performance indicatorsC. Budget usageD. Risks	12 12 13 13
Ann	exes	
I. II. III.	Staff positions funded by regular budget – by location One-time adjustment and capital budget for OpEx OpEx results chain	15 17 18

i

Abbreviations and acronyms

ADM Administrative Services Division

AVP Associate Vice-President

BOD Office of Budget and Organizational Development

CDI Change, Delivery and Innovations Unit

CPM country programme manager

DoA delegation of authority

ECD Environment, Climate, Gender and Social Inclusion Division

ERG External Relations and Governance Department

FMD Financial Management Services Division

FSU Field Support Unit

GEM Global Engagement and Multilateral Relations Division

GS General Service

HRD Human Resources Division

ICO IFAD Country Office

IFI international financial institution

KM knowledge management

OpEx Operational Excellence for Results
OPR Operational Policy and Results Division
OPV Office of the President and Vice-President

PCN project concept note

PoLG programme of loans and grants

PMD Programme Management Department

PMI Sustainable Production, Markets and Institutions Division

QAG Quality Assurance Group

RIA Research and Impact Assessment Division
SKD Strategy and Knowledge Department
SSTC South-South and Triangular Cooperation

Information Note: Operational Excellence For Results (OpEx) Exercise

I. Introduction

- 1. The Consultation on the Eleventh Replenishment of IFAD's Resources (IFAD11), which concluded in February, set the strategic direction for the 2019-2021 period and beyond. The exercise highlighted that the agricultural sector and development of rural areas are essential for delivering on the 2030 Agenda for Sustainable Development (2030 Agenda). Consequently, IFAD's mandate of promoting inclusive and sustainable rural transformation plays a key role in achieving the 2030 Agenda ambition of "leaving no one behind". The Consultation supported a rigorous programme of business model enhancements to promote excellence in operations, value for money and a commitment to transparency, accountability and results.
- 2. IFAD aims to meet the IFAD11 commitments and the goals of the 2030 Agenda through a programme of loans and grants (PoLG) of US\$3.5 billion a 10 per cent increase over the IFAD10 PoLG. This entails scaling up operational capacity through a comprehensive programme of reforms aligned with the ongoing reform of the United Nations system. The reform efforts focus on four strategic areas of business model enhancements endorsed during the IFAD11 Consultation process:

 (i) a re-engineered country-based model; (ii) a headquarters that is fit for purpose; (iii) more delegation to the frontlines; and (iv) recalibration of business processes.
- 3. Once achieved, these reforms will improve the quality of delivery, rates of disbursement, country-level policy engagement and overall partnership-building. These changes will enable IFAD to increase its outreach from almost 100 million poor rural people today, to 120 million by the end of 2021. Furthermore, they will allow IFAD to achieve greater impact across a range of Sustainable Development Goals, from improved incomes, resilience and nutrition to increased agricultural production and market access.
- 4. The Operational Excellence For Results (OpEx) exercise is more than a task to implement decentralization and its reforms. It is an opportunity to systematically embed a culture of change and enhanced delivery at IFAD. As a result, Management aims to establish a Change, Delivery and Innovation (CDI) unit within the organization. This proposed new unit will play a key role in ensuring reforms are sustained, monitored and strengthened moving forward, building upon the foundation it has established.
- 5. This note reports on the progress of the OpEx exercise. Updates on OpEx were also presented to the Executive Board in September 2017 and April 2018; this note provides further updates on: (i) decentralization; (ii) other reform areas; and (iii) outlook.

II. Decentralization

- 6. Since April, progress has been made on assigning and relocating staff to IFAD Country Offices (ICOs) according to the new decentralized map (see graphic 1 below). The map increases "firepower" on the ground and ensures delivery teams, regional hubs and ICOs are fully operational and ready to support country directors in their new role of performing both programmatic and non-lending activities. This will enable IFAD to be closer to the rural areas it serves, strengthen policy engagement and partnership-building, and support overall project performance.
- 7. Relative to 2017, staff positions in the field funded by the regular budget have been increased from 106 to 189 (see annex I for breakdown by location). Relative to overall staff, this represents an increase of positions in the field from 18 per cent to 30 per cent.
- 8. To do this, 34 new staff positions in operations were created in the 2018 strategic workforce plan. The increase in field staff will be offset by reductions in redundant positions. Most of these are at headquarters as some functions have been transferred to ICOs. Ten positions have already been abolished and 19 additional positions are planned to be abolished; the staff members currently filling such positions will be addressed through measures such as redeployment, natural attrition, retirement or voluntary separation.

Reassignment exercise

- 9. A reassignment exercise to ensure appropriate staffing across ICOs commenced at the end of January and was completed in early June. It was an extensive and rigorous exercise involving multiple departments, a reassignment panel with an external chairperson, and the IFAD Staff Association. Information was provided to staff throughout the exercise through open forums, one-on-one meetings, career orientation sessions, coaching, blog updates and other means.
- 10. During the reassignment exercise (see graphic 2 for a visual representation), a total of 114 positions were open for reassignment, including 90 in ICOs and 24 in headquarters. Of the 114 positions included, 98 were filled (74 in ICOs, 24 in headquarters), with 83 staff assigned to one of their three listed preferences and eight staff requesting reconsideration. With regard to the staff requesting reconsideration, four decisions were confirmed (of these four, one person resigned and one went on loan to another organization with Management's approval), two won competitive processes for positions outside the reassignment process, one was temporarily assigned to a different post, and one request was accommodated via assignment to a different duty station.
- 11. The 16 unfilled positions became part of a broader list of 52 vacancies in operations, which are now being advertised and for which recruitment has begun. The list includes 24 national officer positions, 21 international Professional positions, and 7 General Service (GS) field positions; 48 of these 52 vacancies are located in ICOs or Regional Hubs.

GRAPHIC 1:

New decentralized map

★ IFAD headquarters

IFAD Country Office

- Regional Hub
- Regional Hub (planned)
- Regional South-South and Triangular Cooperation (SSTC) and Knowledge Management (KM) Centre
- ▲ Satellite office



METRICS TO DETERMINE APPROPRIATE STAFFING IN ICOs

Country directors/country programme managers (CPMs) in a Regional Hub

serve, on average

Maximum of **3 countries**

Maximum of 6 projects

And/or a portfolio of US\$300 million (IFAD-managed financing)

And/or
US\$600 million
of total financing

For every five countries

One P-3 programme officer per region

Each Regional Hub and Regional SSTC and KM Centre

Is headed by a P-5

Each Regional Hub and Regional SSTC and KM Centre has

One country operations analyst and one local GS staff member

Every Regional Hub that serves eight or more countries has

An additional country operations analyst

Each Regional Hub and ICO

Has one country programme officer

Each country director/CPM-led ICO

Has one local G-5 staff member

ICO_C

12 Regional Hubs and 3 SSTC and KM Centres are headed by a P-5

10 ICOs are headed by a P-5 or P-4 staff member, depending on portfolio complexity

15 ICOs are led by country programme officers

- 12. The reassignment exercise served the dual purpose of increasing IFAD's presence on the ground while also supporting staff mobility. Of the 98 staff who were reassigned, 15 per cent were assigned to higher-level posts, 5 per cent to lower-level posts, 26 per cent will change division, and 62 per cent will change duty station, with 47 per cent relocating specifically from headquarters to the field.
- 13. The exercise also confirmed the retention of a cadre of global technical specialists at headquarters as anchors for technical expertise across the regions. This will ensure knowledge-sharing, best practice exchange and coordination at the global and thematic levels.
- 14. Of the staff reassigned to ICOs, almost all will relocate by the end of 2018. This is a significant transition that requires coordination across many functions and careful attention to the impact of change on staff and their families.
- 15. To address this, the Field Support Unit (FSU) is holding individual briefings with each staff member and the Human Resources Division (HRD) is providing both medical and counselling services to staff and their families. FSU and HRD are also coordinating closely as part of a cross-departmental tactical working group to track and mitigate any issues that may impact staff relocating to the field.
- 16. The ability of new and enhanced ICO teams to adapt quickly to change is critical to implementing the roll out of decentralization and ensuring business continuity. The FSU is therefore upgrading existing ICOs and, where necessary, identifying new offices to accommodate more staff and upgrade facilities. Management is also taking action to ensure tools, training, support mechanisms and incentives are in place for the new country teams.
- 17. Appropriate training is being provided by the IFAD Operations Academy, which offers technical and non-technical training for staff to prepare for working within IFAD's new business model. As one example, from 3 to 6 July, the Operations Academy offered a second session of "Module 1: Operationalizing IFAD's Decentralization Plan and Managing IFAD Country Offices for Greater Impact". The module was a repeat of a successful session held in April. It provided staff who were being decentralized with information on how to manage and work in an ICO. Thirty-four CPMs, country programme officers, technical specialists and other international staff participated.
- 18. On 3 July, Management attended a separate one-day "Operations Academy on Change Management" to acquire tools and skills to guide and support their teams through the ongoing change and reform process.

GRAPHIC 2: Decentralization

Increasing IFAD's "firepower" on the ground and operational ability to achieve results

Planned ICOs consolidated from 50 to 40

Increases in field staff offset by reductions as functions are streamlined or transferred

10 positions already abolished

19 additional positions planned to be abolished by end of 2018

In 2018, staff positions in the field increased from

18% to 30% 34 new positions created

Country director/CPM positions increased from 46 to 53

10 new technical positions, 8 of which

One senior procurement officer per region and one lead P-5

Reassignment exercise

APRIL 2018	JUNE 2018	JULY 2018	END OF Q1 2019
Reassignment	Reassignment	All operational	All reassigned staff relocated

Ensure appropriate staffing across ICOs

98 positions filled

83 assigned to a preference

74 in ICOs

24 in headquarters

8 requested considerations

114
positions included
90 in ICOs
24 in headquarters

Of 98 staff reassigned	† 70	† 28
15 to higher-level posts	Ť 11	∳4
5 to lower-level posts	† 5	
25 will change divisions	† 19	† 6
61 will change duty stations	† 44	∳ 17

52 vacancies in operations

16 unfilled positions resulting from reassignment became part of a broader list of vacancies in operations, which are now being advertised and recruited

48 in ICOs or Regional Hubs

24 national officer positions

21 international Professional positions

7 GS field positions

Operations Academy

Change management training

IFAD11 business model training

Field Support Unit

Individual briefings with staff members
Upgrade existing ICOs

Identify new ICOs

Human Resources Division

Medical and counselling support for staff and their families

Management

Actions to ensure tools, training, support and incentives are in place

Ongoing work to provide staff training, prepare ICOs and provide staff support

III. Other reform areas

- 19. Beyond the work of decentralization, reform progress since the last update has focused on four areas:
 - (i) Revising organizational structure;
 - (ii) Recalibrating IFAD's project design process;
 - (iii) Revising delegation of authority; and
 - (iv) Preparing for the review of non-operations (non-ops).

A. Revising organizational structure

- 20. Taking into account a more decentralized business model, Management has focused on the following aspects when considering changes to the organizational structure:
 - (i) Ensuring delivery teams (teams working in the field) are organized to support country directors in their new role of performing both programmatic and non-lending activities. Placing an enhanced focus on country-level non-lending activities, particularly policy engagement and partnership-building, is critical to enhancing impact and results.
 - (ii) Managing knowledge adequately in a decentralized environment. Although decentralization generates many benefits, it also increases the risk of creating silos across different geographical areas which could impact the attainment of corporate targets and standards.
 - (iii) Defining appropriate checks and balances to clarify what needs to be reviewed and by whom; ensuring clear segregation between performing and checking.
- 21. After consideration of these aspects, Management issued a new organizational structure (see graphic 3) on 1 April 2018 with the following changes:
 - (i) Operations have been strengthened by realigning technical and mainstreaming functions into a reconfigured Strategy and Knowledge Department (SKD). SKD now encompasses: a front office; the existing Research and Impact Assessment Division (RIA); the new Environment, Climate, Gender and Social Inclusion Division (ECG) focusing on cross-cutting themes (i.e. climate, youth, gender and nutrition) and indigenous peoples; and the new Sustainable Production, Markets and Institutions Division (PMI) for technical support.
 - (ii) A new Operational Policy and Results Division (OPR) was created to consolidate and strengthen oversight of operational policies, procedures, training, compliance, performance and results. OPR also manages IFAD's selfevaluation architecture and allocation system and coordinates the drive for enhanced transparency and reporting.
 - (iii) A new Global Engagement and Multilateral Relations Division (GEM) was created within the External Relations and Governance Department (ERG) in order to consolidate global engagement activities, including South-South and Triangular Cooperation and Rome-based agency collaboration.
 - (iv) Within existing divisions, field security functions have been consolidated into one unit reporting to the Administrative Services Division (ADM), and the annual corporate planning function has been reallocated to the Office of Budget and Organizational Development (BOD).

GRAPHIC 3: NEW IFAD ORGANIZATION CHART

New Divisions INFORMATION AND COMMUNICATIONS TECHNOLOGY DIVISION (ICT) CORPORATE SERVICES DEPARTMENT (CSD) **HUMAN RESOURCES DIVISION (HRD) WEST AND CENTRAL AFRICA** ADMINISTRATIVE SERVICES DIVISION (ADM) DIVISION (WCA) OFFICE OF BUDGET AND ORGANIZATIONAL DEVELOPMENT (BOD) ENVIRONMENT, CLIMATE, GENDER AND SOCIAL INCLUSION DIVISION (ECG) SUSTAINABLE PRODUCTION, MARKETS AND INSTITUTIONS DIVISION (PMI) INDEPENDENT OFFICE OF EVALUATION (IOE) RESEARCH AND IMPACT ASSESSMENT **AND EUROPE DIVISION (NEN) NEAR EAST, NORTH AFRICA** STRATEGY AND KNOWLEDGE ETHICS OFFICE (ETH) **DEPARTMENT (SKD)** DIVISION (RIA) OPERATIONAL POLICY AND RESULTS DIVISION (OPR) LATIN AMERICA AND THE CARIBBEAN DIVISION (LAC) Director and Chief of Staff OFFICE OF THE PRESIDENT AND VICE-PRESIDENT (OPV) IFAD COUNTRY OFFICES GOVERNING COUNCIL **EXECUTIVE BOARD** Vice-President PROGRAMME MANAGEMENT DEPARTMENT (PMD) **President** FINANCIAL MANAGEMENT SERVICES DIVISION (FMD) TREASURY SERVICES DIVISION (TRE) ACCOUNTING AND CONTROLLER'S DIVISION (ACD) EAST AND SOUTHERN AFRICA DIVISION (ESA) OFFICE OF THE GENERAL COUNSEL (LEG) **OFFICE OF AUDIT AND OVERSIGHT (AUO)** FINANCIAL OPERATIONS **DEPARTMENT (FOD)** GLOBAL ENGAGEMENT AND MULTILATERAL RELATIONS DIVISION (GEM) COMMUNICATIONS DIVISION (COM) **GOVERNANCE DEPARTMENT (ERG)** OFFICE OF THE SECRETARY (SEC) **ASIA AND THE PACIFIC DIVISION** PARTNERSHIP AND RESOURCE MOBILIZATION OFFICE (PRM) **EXTERNAL RELATIONS AND** (APR)

B. Recalibrating IFAD's project design process

- 22. The recalibration of business processes to fit IFAD's new decentralized structure is a key focus of the reform work. Due to the importance of project design, OpEx focused first on making enhancements to this key process that will improve the quality of delivery and development effectiveness. Currently, the average time from project concept to Board approval is 17 months, followed by an additional 17 months between project approval and first disbursement. As part of IFAD11, Management has committed to reducing these times to 8 and 12 months respectively.
- 23. In May and April 2018, the OpEx team led a cross-divisional technical working group to develop a proposal for a recalibrated project design process. The group's proposal was approved and a President's bulletin on the new process was published in June. The new process reduces project approval and disbursement times while increasing overall quality (see graphic 4). The main changes are:
 - (i) A reduction in the number of mandatory review meetings (from up to 7 to 2);
 - (ii) Introduction of a risk-based approach to project reviews and approvals based on project risk, complexity and strategic importance with differentiated involvement from Senior Management;
 - (iii) Enhanced responsiveness to borrowers through fast-track processing (three months) of additional finance for scaling-up or to fill a financing gap, and for operations requiring rapid approval (e.g. emergency operations);
 - (iv) Project delivery teams reinforced with technical staff delivering projects to the Executive Board and following projects during implementation to ensure high quality throughout the project cycle;
 - (v) Enhanced quality through: (a) frontloading inputs from quality enhancement (technical peer reviews) and arm's length quality assurance (from the Quality Assurance Group [QAG]); and (b) use of a development effectiveness matrix to assess quality of project design throughout the review process;
 - (vi) Streamlined project concept note (PCN) and project design report templates with fewer mandatory annexes and a greater focus on implementation readiness, theory of change and results; and
 - (vii) Early government engagement ensured to promote country ownership in project design, including by specifying in the PCNs who the responsible government counterparts are and how government participation, beyond project design, will be funded.
- 24. The new process is now effective for projects classified under track 3 (see graphic 4 for explanation). For track 1 and 2 projects, those going to the Executive Board in 2019 and onwards will follow the new process and use the new template, though the old template will still be allowed until 30 September 2018. For track 1 and 2 projects going to the Executive Board in September and December 2018, the current process will be observed.
- 25. Management and staff are now being trained on the new, recalibrated process and its procedures. In July, Management attended a dedicated event at the Operations Academy and the OpEx team presented the process to the PMD Management Team.

GRAPHIC 4:

Recalibrating IFAD's project design process

New project review process

Each project financed by IFAD is assigned to one of three "tracks" which will determine the appropriate review and approval process.

TRACK 1

Operations requiring

high corporate

attention

TRACK 2

Regular operations

TRACK 3

Fast track operations

Additional financing and operations requiring rapid approval

PERIODIC REVIEW: Director, OPR, responsible for categorizing projects and monitoring compliance with the assigned track.

Benefits

⊘ F

Fastest possible process



High quality ensured



Focus on implementation readiness



Appropriate involvement of Senior Management and directors for risk management purposes

TRACKS 1 AND 2

PROJECT DELIVERY TEAM

FROM DESIGN THROUGH IMPLEMENTATION

Country director/CPM

accountable for the overall management of the project design

Project technical

lead from PMI or ECG with primary responsibility for technical quality of the project design

FMD and ECG staff member

(and PMI if the project team leader is from ECG)

Legal officer

Other technical specialists/ consultants as required

OSC MEETING

to review PCN/confirm pipeline entry

Track 1: President or Vice-President supported by QAG

Track 2: AVP, PMD supported by OPR

DESIGN REVIEW MEETING

including arm's length quality assurance

Track 1: Vice-President supported by QAG Track 2: AVP, PMD supported by OPR

QAG DESK REVIEW against Design

against Design Review Meeting (DRM) recommendations

FMD/OPR CLEARANCE AND AVP, PMD ENDORSEMENT

PRESIDENT'S
APPROVAL
to submit to
Executive Board

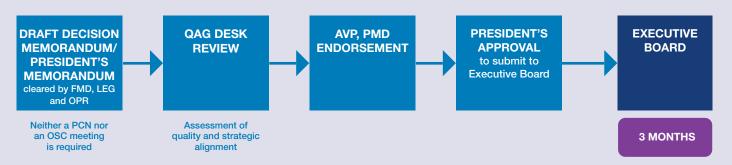
EXECUTIVE BOARD

ON AVERAGE 8 MONTHS

Development effectiveness matrix

to assess quality

TRACK 3



C. Revising delegation of authority

- 26. Decentralization must be accompanied by an appropriate delegation of authority (DoA) and accountability. As part of IFAD11 commitments, Management agreed to revise the entire DoA framework to devolve greater responsibility to lower levels of Management (both in operations and non-operations) and to ICOs. These changes will be accompanied by a rigorous analysis to ensure appropriate checks and balances are in place to support devolved responsibility.
- 27. The OpEx team is now working with an external expert with IFI experience to review and revise all 11 chapters of the existing DoA framework and to examine appropriate mechanisms to monitor actions performed under delegated authority. Management plans to share the new framework with the Executive Board during an informal session in October.
- 28. In parallel, the OpEx team is also revising DoA for high-priority items. The team engaged outposted country directors and CPMs to identify items that require immediate delegation to ICOs. The group identified budget holder authority, hiring of consultants, duty travel approval and low-value procurement. ICT is working on adjusting systems to accommodate these needs and to embed appropriate controls into the enterprise resource planning (ERP) system.

D. Preparing for the review of non-operations (non-ops)

- 29. Following the completion of work to realign operational divisions to a decentralized structure and business model, in July 2018, the OpEx team began a review of non-operational (non-ops) areas (see graphic 5). The goal of the review is to ensure that these areas are fit for purpose to support a decentralized environment and IFAD's new business model. The review will also identify opportunities to streamline support services and enhance overall institutional effectiveness and efficiency.
- 30. The review focused first on urgent items that can be addressed immediately:
 - (i) Harmonization of front office support: A metrics-based approach will be used to determine the level of staff needed to support department heads and directors in their day-to-day management activities (budgets, human resources, travel, meetings, etc.). The aim is to align numbers and grades of GS staff in front offices with the volume and complexity of their functions, and to identify potential savings in support of a headquarters that is fit for purpose. Once the analysis is complete and Management approves the metrics, the OpEx team will communicate and implement changes.
 - (ii) Implementation of recent independent reviews: Both HRD and the Office of the President and Vice-President have engaged independent reviewers to identify ways to streamline processes and functions. The review of HRD is focused on how HRD could be better prepared to support transformation and IFAD11 commitments, while the OPV review is focused on internal workflow and oversight structures. The OpEx team plans to partner with HRD and OPV to implement approved recommendations starting in September.
- 31. In parallel, the OpEx team has started to review areas of greater complexity that require a longer-term approach. Work commenced at the end of July 2018 to identify options for ensuring fit-for-purpose in ERG and the Corporate Services Department beyond HRD, to enhance service in a decentralized organization. Work is due to complete in September to allow for key elements to feed into the final budget.
- 32. Once these areas of the review are complete, OpEx will shift its focus over the remainder of the year to examining remaining departments (Financial Operations Department beyond FMD and Corporate Support Services Group) and key business processes such as travel and consultant management. These processes have been highlighted in staff surveys and independent reviews as areas for efficiency gains.

GRAPHIC 5:

Review of non-operational areas

The stars		
Timeline JULY 2018	Q3 2018	Q4 2018 Q1 2019
	40 2010	4.2010
Phase 1	Phase 2	Phase 3
Urgent items that can be addressed immediately	External consultant to review areas of greater complexity that require a longer-term approach	Examine core, non-ops business processes highlighted in both staff surveys and previous independent reviews as key areas for efficiency gains
 Initial results of OPV and HRD independent reviews Harmonize front offices, commence voluntary separation programme and plan for 2018 position abolishment 	 Review corporate services focusing on ICOs (e.g. ADM, FSU) Review ERG to streamline and integrate new department's functions and processes 	 Review other corporate service areas within CSSG and FOD Business process review of core non-ops processes (e.g. consultant management, travel, human resources processes identified in review)
	 Review and strengthen communications support to ICOs 	

IV. Outlook

- 33. Relative to the OpEx implementation plan, reform activities are progressing as expected. The impact of change on staff is significant and continues to require attention and support. Management expects 2019 to be an important year for consolidating changes while the organization adjusts to new processes and ICO configurations, but by 2020 tangible results should be evident in programme delivery, policy dialogue and efficiency gains.
- 34. To provide the Board with the outlook for reform activities, this section is divided into:
 - (i) Next steps on OpEx work streams;
 - (ii) Key performance indicators;
 - (iii) Budget usage; and
 - (iv) Risks.

A. Next steps on OpEx work streams

- 35. As described in this note, over the remainder of 2018 Management and the OpEx team will focus on:
 - (i) Supporting decentralized staff, ICO teams and operations staff in adjusting to changes, including implementing revisions to the DoA framework and putting into place the new project design process;
 - (ii) Completing the non-ops review and initial examination of core non-ops business processes to ensure effective and efficient support to decentralized offices and streamlined headquarters functions; and
 - (iii) Consolidating changes through training, support mechanisms and the establishment of the Change, Delivery and Innovation unit.
- 36. The Operations Academy will be a key partner in all three areas. The next module of the Operations Academy will focus on supporting decentralized staff in understanding the new IFAD11 business model and its associated roles and processes. The module will be delivered five times in the field between September and December (one offering for each region), with participation from all decentralized staff.

B. Key performance indicators

37. Management is tracking the results of reform actions to tangible and measurable improvements through key performance indicators (KPIs). The importance of identifying KPIs to assess the progress of the OpEx exercise was highlighted during the informal seminar of the Executive Board in October 2017. As a result, Management has prepared a high-level results chain linking reform activities and outputs to IFAD11 commitments and the Results Management Framework (see annex III).

C. Budget usage

- 38. As part of the 2018 budget, a one-time and capital budget of US\$9.65 million was approved for the OpEx exercise. This budget was requested for the following: establishment of new ICOs and upgrade of existing ICO facilities to support a larger decentralized complement; provision for the one-off increase due to staff reassignment to ICOs over and above the normal recruitment/relocation budget; provision for the backfilling of staff working on the OpEx exercise; engagement of external consultants with expertise in IFI reorganization and change management; staff training; voluntary separation costs; and capital costs associated with IT system enhancements.
- 39. A summary of the budget and its current utilization is set out in annex II. The increase in utilization since March 2018 reflects the fact that work has commenced on the systems changes required for immediate delegation of authority needs.
- 40. The current utilization also reflects that:
 - (i) Management has put in place a rigorous set of principles and controls to access OpEx budget;
 - (ii) Certain OpEx budget lines will only be used when the regular budget allocation within the regular budget is fully utilized. For example, the regular budget includes an allocation for normal relocation costs and the one-time OpEx budget will only be used after this allocation is fully used; and
 - (iii) One-time budgets associated with the voluntary separation programme and non-ops business process will only occur during or after the fourth quarter in 2018.

D. Risks

41. The key risks of the OpEx and their mitigating actions are represented in the table 1 on the following page.

Table 1. Key risks and mitigating actions

Risk	Mitigating action			
Business continuity risk due to disruption arising from extent of changes. Specifically, the capacity to continue delivering the programme of work during the	 IFAD11 commitments and the RMF tracking system are in place and are monitored actively by the Executive Management Committee. 			
change process is a risk.	 Specific measures are in place to ensure business continuity does not become an issue, including: 			
	 The Operations Academy curriculum is being strengthened to cover staff training needs. 			
	 Additional resources have been advanced from the midyear review budget exercise to ensure that operations have appropriate funding to deliver during change. 			
	- Teams of IFAD staff will be created and deployed to support colleagues in taking up duties and setting up Regional Hubs. These teams will be composed of: (i) senior and experienced operational staff to support CPMs; and (ii) support staff to help with getting up to speed on immediate delegation of authority needs and other areas.			
Ensuring staff buy-in for the overall objectives of the exercise is key to a successful outcome. Without staff buy-in the reform agenda will not result in increased operational capacity.	 Strong leadership from Senior Management. Strong leadership and engagement from Middle Management in communicating changes to staff and supporting them in transitions. 			
	 Ensuring that staff are involved in all aspects of the exercise (including all staff events, participation in focus groups to review specific technical areas etc.). 			
Risk of not meeting extensive demand for communication flows in relation to the IFAD reform agenda may undermine the outcome of the exercise.	Dedicated communications support has been provided to the OpEx team.			
	 A communication strategy has been devised and put in place and is constantly assessed by Management. 			
Failure to achieve the correct balance between speed of project implementation and required transformational and cultural change has been raised as a risk.	Constant monitoring to ensure that the correct balance is being achieved.			

Annex I. Staff positions funded by regular budget – by location

APR East Asia Regional SSTC and KM centre (Beijing) Afghanistan Kabul 1 0 China Beijing 4 5 Pakistan Islamabad 1 2 Cambodia Phnom Penh 1 1 Lao People's Democratic Republic Vientiane 1 0 Myanmar Naypyidaw 1 0 Philippines Manila 2 3 South Asia Hub (Delhi) Bangladesh Dhaka 1 2 India New Delhi 5 13 Nepal Kathmandu 1 1 Sri Lank Colombo 1 1 Sri Lank Colombo 1 1 Sri Lank Colombo 1 1 ESA African Union Regional SSTC and KC (Addis Ababa) Ethiopia Addis Ababa 3 5 ESA African Union Regional SSTC and KC (Addis Ababa) Burundi Bujumbura 3 2 Eastem Africa and Indian Ocean Hub (Nairobi) Burun	Division	Regional Hub	Country	City	2017 Total	2018 Total
Pakistan Islamabad 1 2	APR	East Asia Regional SSTC and KM centre (Beijing)	Afghanistan	Kabul	1	0
Mekong Hub (Hanoi)			China	Beijing	4	5
Lao People's Democratic Republic Nientiane 1 1 1 1 1 1 1 1 1			Pakistan	Islamabad	1	2
Democratic Republic		Mekong Hub (Hanoi)	Cambodia	Phnom Penh	1	1
Philippines Manila 2 3 3 3 3 3 3 3 3 3			•	Vientiane	1	1
Viet Nam			Myanmar	Naypyidaw	1	0
South Asia Hub (Delhi) Bangladesh Dhaka 1 2 2 2 1 2 2 2 2 2			Philippines	Manila	2	3
India New Delhi 5 13 14 14 14 14 15 14 14 15 14 14			Viet Nam	Hanoi	4	9
Nepal Kathmandu 1		South Asia Hub (Delhi)	Bangladesh	Dhaka	1	2
South East Asia and Pacific Hub (Jakarta) Fiji Suva 1 1			India	New Delhi	5	13
South East Asia and Pacific Hub (Jakarta) Fiji Suva 1 1			Nepal	Kathmandu	1	1
ESA African Union Regional SSTC and KC (Addis Ababa) Ethiopia Addis Ababa 3 5 Eastern Africa and Indian Ocean Hub (Nairobi) Burundi Bujumbura 3 2 Kenya Nairobi 10 20 Madagascar Antananarivo 1 1 Rwanda Kigali 1 1 United Republic of Tanzania Dar es Salaam 3 3 Southern Africa Hub (Johannesburg) Malawi Lilongwe 0 0 Mozambique Maputo 3 2 South Africa Johannesburg 0 8 Zambia Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) La Paz 1 1 Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and Brasilia 0 2			Sri Lanka	Colombo	1	0
ESA African Union Regional SSTC and KC (Addis Ababa) Ethiopia Addis Ababa 3 5 Eastern Africa and Indian Ocean Hub (Nairobi) Burundi Bujumbura 3 2 Kenya Nairobi 10 20 Madagascar Antananarivo 1 1 Bwanda Kigali 1 1 United Republic of Tanzania Dar es Salaam 3 3 Uganda Kampala 2 1 Southern Africa Hub (Johannesburg) Malawi Lilongwe 0 0 Mozambique Maputo 3 2 South Africa Johannesburg 0 8 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) La Paz 1 1 LAC Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and Brasilia 0 2		South East Asia and Pacific Hub (Jakarta)	Fiji	Suva	1	1
Eastern Africa and Indian Ocean Hub (Nairobi) Burundi Bujumbura 3 2 Kenya Nairobi 10 20 Madagascar Antananarivo 1 1 Rwanda Kigali 1 1 United Republic of Tanzania Dar es Salaam 3 3 Uganda Kampala 2 1 Mozambique Maputo 3 2 Mozambique Maputo 3 2 Zambia Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) La Paz 1 1 Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and Brasilia 0 2			Indonesia	Jakarta	4	6
Kenya Nairobi 10 20 Madagascar Antananarivo 1 1 Rwanda Kigali 1 1 United Republic of Tanzania Dar es Salaam 3 3 Uganda Kampala 2 1 Mozambique Maputo 3 2 Mozambique Maputo 3 2 South Africa Johannesburg 0 8 Zambia Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) La Paz 1 1 Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and Brasilia 0 2	ESA	African Union Regional SSTC and KC (Addis Ababa)	Ethiopia	Addis Ababa	3	5
Madagascar Antananarivo 1 1 1 1 1 1 1 1 1		Eastern Africa and Indian Ocean Hub (Nairobi)	Burundi	Bujumbura	3	2
Rwanda Kigali 1 1 United Republic of Tanzania			Kenya	Nairobi	10	20
United Republic of Tanzania Uganda Kampala 2 1 Southern Africa Hub (Johannesburg) Malawi Lilongwe 0 0 0 Mozambique Maputo 3 2 South Africa Johannesburg 0 8 Zambia Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Brazil Regional SSTC and KM centre (Brasilia)			Madagascar	Antananarivo	1	1
Tanzania Uganda Kampala 2 1 Southern Africa Hub (Johannesburg) Malawi Lilongwe 0 0 0 Mozambique Maputo 3 2 South Africa Johannesburg 0 8 Zambia Lusaka 2 1 Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Brazil Regional SSTC and KM centre (Brasilia) Brazil			Rwanda	Kigali	1	1
Southern Africa Hub (Johannesburg) Malawi Lilongwe 0 0 0 Mozambique Maputo 3 2 South Africa Johannesburg 0 8 Zambia Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Brazil Regional SSTC and KM centre (Brasilia)				Dar es Salaam	3	3
Mozambique Maputo 3 2 South Africa Johannesburg 0 8 Zambia Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and Brasilia			Uganda	Kampala	2	1
South Africa Johannesburg 0 8 Zambia Lusaka 2 1 LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) La Paz 1 1 Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and Brasilia		Southern Africa Hub (Johannesburg)	Malawi	Lilongwe	0	0
LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Regional SSTC and KM centre (Brasilia)			Mozambique	Maputo	3	2
LAC Andean and Southern Cone Hub (Lima) Bolivia (Plurinational State of) Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Regional SSTC and KM centre (Brasilia)			South Africa	Johannesburg	0	8
State of) Peru Lima 4 10 Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and 0 2 Brasilia			Zambia	Lusaka	2	1
Brazil Regional SSTC and KM centre (Brasilia) Brazil Salvador and 0 2 Brasilia	LAC	Andean and Southern Cone Hub (Lima)		La Paz	1	1
Brasilia			Peru	Lima	4	10
Mesoamerican and Carribean Hub (Panama City) Guatemala Guatemala City 2 3		Brazil Regional SSTC and KM centre (Brasilia)	Brazil		0	2
		Mesoamerican and Carribean Hub (Panama City)	Guatemala	Guatemala City	2	3
Panama Panama City 0 12			Panama	Panama City	0	12

Annex I. Staff positions funded by regular budget – by location (continued)

Division	Hub	Country	City	2017 Total	2018 Total
NEN	Central Asia and Eastern Europe Hub (Istanbul)	Turkey	Istanbul	2	11
	IFAD headquarters (Rome)	Morocco	Rabat	2	2
	North Africa and Middle East Hub (Cairo)	Egypt	Cairo	4	13
		Sudan	Khartoum	3	4
		Yemen	Sana'a	1	0
WCA	Central Africa Hub (Yaoundé)	Cameroon	Yaoundé	4	6
		Democratic Republic of the Congo	Kinshasa	4	3
		Congo	Brazaville	1	0
	Coastal Hub (Abidjan)	Burkina Faso	Ouagadougou	2	2
		Côte d'Ivoire	Abidjan	4	11
		Ghana	Accra	4	4
		Niger	Niamey	1	1
		Nigeria	Abuja	4	4
		Sierra Leone	Freetown	1	1
	West Africa Hub (Dakar)	Guinea	Conarky	1	1
		Mali	Bamako	1	1
		Senegal	Dakar	4	9
			Total	106	189
Other local	tions				
PRM	Americas Liaison Office (USA)	United States	New York	2	2
		United States	Washington	3	3
	Rome headquarters (all other divisions)			492.4	434.5
		Total numbe	r of staff positions	603.40	628.5

Annex II. One-time adjustment and capital budget for OpEx (Millions of United States dollars)

	Budgeted phasing			Utilization		
	Total	2018	2019	As at 31/03/18	As at 19/07/18	% of 2018
I. ONE-TIME ADJUSTMENT BUDGET						
A. Accelerated decentralization						
Staff outposting costs	1.05	0.75	0.30	-	-	-
Upgrading and establishment of ICOs	1.45	1.15	0.30	0.10	0.18	16
B. Results and organization optimization activities						
Business process and functional analysis	0.50	0.50	-	0.07	0.17	34
Organization and change management expertise	0.75	0.50	0.25	0.03	0.05	10
Backfilling of staff working on OpEx project	1.00	0.65	0.35	0.15	0.32	49
Training	0.35	0.15	0.20	-	0.06	40
C. Voluntary separation programme	1.50	0.50	1.00	-	-	-
Total one-time adjustment expenditures	6.60	4.20	2.40	0.35	0.78	19
II. ONE-TIME CAPITAL BUDGET (for IT SYSTEM ENHANCEMENTS)						
Reconfigure ERP system to support decentralization	1.55	1.00	0.55	-	0.54	54
Infrastructure set up and upgrading at ICOs/Regional Hubs	0.50	0.30	0.20	-	0.09	30
Additional software to support PMD decentralization	0.25	0.25	0.00		-	
Automated procurement approval	0.10	0.10	0		-	
Disbursement tracking and reporting systems	0.30	0.20	0.10		-	
Corporate results reporting	0.35	0.20	0.15		-	
Total one-time capital budget	3.05	2.05	1.00	-	0.63	31
Total of one-time adjustment and capital budget	9.65	6.25	3.40	0.35	1.41	23

Annex III. OpEx results chain

